# COMPREHENSIVE ANNUAL FINANCIAL REPORT CITY OF ADRIAN, MICHIGAN

**DEPARTMENT OF FINANCE** 

For the Fiscal Year Ended June 30, 2008

Prepared by the Finance Department

JEFFREY C. PARDEE, C.P.F.O., Director of Finance

CINDY L. PRUE, Assistant Director of Finance

Michigan Department of Treasury 496 (Rev.06/08)

## **Auditing Procedures Report**

Instructions and MuniCodes

\*=Required Fields

Reset Form

Issued under Public Act 2 of 1968, as amended	. (V1.07)					
Unit Name* CITY OF ADRIAN		County* LENA	WEE	Type* CITY	MuniCode*	46-2-010
Opinion Date-Use Calendar Sep 25, 2008	Audit Subm Calendar*	nitted-Use	Nov 21, 2008	Fiscal Year End Month* 06	Fiscal Year*	2008

If a local unit of government (authorities & commissions included) is operating within the boundaries of the audited entity and is NOT included in this or any other audit report, nor do they obtain a stand-alone audit, enclose the name(s), address(es), and a description(s) of the authority and/or commission.

# Place a check next to each "Yes" or non-applicable question below. Questions left unmarked should be those you wish to answer "No."

X	? 1.	Are all required component units/funds/agencies of the local unit included in the financial statements and/or disclosed in the reporting entity notes to the financial statements?
X	? 2.	Does the local unit have a positive fund balance in all of its unreserved fund balances/unrestricted net assets? 🚕 👵 🦠 💮
X	? 3.	Were the local unit's actual expenditures within the amounts authorized in the budget?
X	? 4.	Is this unit In compliance with the Uniform Chart of Accounts issued by the Department of Treasury?
X	? 5.	Did the local unit adopt a budget for all required funds?
X	? 6.	Was a public hearing on the budget held in accordance with State statute?
X	7.	Is the local unit in compliance with the Revised Municipal Finance Act, an order issued under the Emergency Municipal Loan Act, and other guidance as issued by the Local Audit and Finance Division?
X	[7] <sup>8.</sup>	Has the local unit distributed tax revenues, that were collected for another taxing unit, timely as required by the general
	님	property tax act?
X	_	Do all deposits/investments comply with statutory requirements including the adoption of an investment policy?
X	10.	Local Units of Government in Michigan, as revised (see Appendix H of Bulletin.)
X	11. ?	. Is the unit free of any indications of fraud or illegal acts that came to your attention during the course of audit that have not been previously communicated to the Local Audit and Finance Division? (If there is such activity, please submit a separate report under separate cover.)
×	<b>?</b> 12.	. Is the local unit free of repeated reported deficiencies from previous years?
	_	. Is the audit opinion unqualified?  14. If not, what type of opinion is it? NA
X	15.	. Has the local unit complied with GASB 34 and other generally accepted accounting principles (GAAP)?
X	? 16.	. Has the board or council approved all disbursements prior to payment as required by charter or statute?
X		To your knowledge, were the bank reconciliations that were reviewed performed timely?
		Are there reported deficiencies?  \overline{\times} 19. If so, was it attached to the audit report?
	Gene	eral Fund Revenue: ? \$ 11,259,381.00 General Fund Balance: ? \$ 5,867,914.00
		eral Fund Revenue:    \$ 11,259,381.00   General Fund Balance:   \$ 5,867,914.00     Governmental Activities   Cong-Term Debt (see   \$ 2,426,798.00

We affirm that we are certified public accountants (CPA) licensed to practice in Michigan. We further affirm the above responses have been disclosed in the financial statements, including the notes, or in the Management Letter (reported deviations).

CPA (First Name)* GARY	Last Name* OWEN Ten Digit License Number* 1101008646				
CPA Street Address* 121 N MAIN ST	City* ADRIAN	State* MI	Zip Code* 49221	Telephone*	+1 (517) 265-6154
CPA Firm Name* ROBERTSON, EATON & OW	Unit's Street Address* 121 N MAIN ST		Unit's City* ADRIAN		Unit's 49221 Zip*

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

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City Administrator

(517) 263-2161

Fax (517) 265-8133

# COMPREHENSIVE ANNUAL FINANCIAL STATEMENT

# Transmittal Letter October 16, 2008

To the Citizens of the CITY OF ADRIAN, MICHIGAN, Honorable Mayor and Members of the City Commission:

# Formal Transmittal of the Comprehensive Annual Financial Report (CAFR)

Michigan State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report of the CITY OF ADRIAN for the fiscal year ended June 30, 2008.

In June 1999, the Governmental Accounting Standards Board (GASB) adopted Statement Number 34, Basic Financial Statements – and Management's Discussion and Analysis – For State and Local Governments. This accounting pronouncement has had a substantial impact on both the format and content of the information included in this report, the fourth Comprehensive Annual Financial Report (CAFR) prepared under the requirements of the new reporting model. Tom Allen, GASB Chairman stated, "This is the most significant change to occur in the history of governmental financial reporting."

The new financial reporting model requires general-purpose governments to present the following basic financial statements and Required Supplementary Information (RSI) in order for the financial statements to be in conformance with generally accepted accounting principles (GAAP):

- Management's Discussion and Analysis (MD&A)
- Government-wide Financial Statements
- Fund Financial Statements
- Notes to the Financial Statements

- Required Supplementary Information (RSI)
- In addition, the State of Michigan requires that individual fund columns be presented for all funds and component units.

The new financial statement includes a discussion of the City's financial condition and outlook. The new Management Discussion and Analysis (MD&A) precedes the full-accrual "Government-wide Financial Statements" that are intended to show whether today's taxpayers have paid the full cost of the services received. These full-accrual statements are followed by a revised version of the financial statements previously reported, "Fund Financial Statements", which report governmental activities on the "modified accrual" basis of accounting, followed by Footnote Disclosures and Required Supplementary Information (RSI).

The financial statements include several tiers of information, some of which are familiar and some of which are new. The MD&A, a narrative discussion preceding the government-wide financial statements, will analyze:

- The City's financial performance for the year
- A comparison of the current year to the prior year
- A discussion of whether the City's financial position has improved or deteriorated during the year
- Significant changes in individual funds
- Significant budget variances
- A brief explanation of capital asset and long term debt activity
- Any likely future significant changes in financial position or operating results.

The second tier of information includes the two new full-accrual "government-wide" financial statements prepared using the economic resources measurement focus; the **Statement of Net Assets** and the **Statement of Activities**. These government-wide financial statements now include all capital assets, including infrastructure, as well as the cost of asset purchases over the years they are in service (i.e., depreciation). These statements also include all long-term liabilities, including employee compensated absences. Compensated absences are recognized as expenses in the year that the employees' services are rendered, since this is when the employees earn them. For example, governments are now required to charge the cost of employee benefits, including sick and vacation pay, over the years that employees are rendering services (rather than decades later, when those benefits are typically paid).

The financial statements maintain some familiarity in the third tier, the "Fund" financial statements. The traditional modified accrual reporting of individual governmental funds has been retained. The GASB believes that this is the preferable method to show budgetary accountability. Significant individual funds (referred to as "Major" funds) are presented separately on the statements preceding the footnotes. The fund-based statements are separated into three sections:

- governmental funds
- proprietary funds (e.g., water and waste water funds), and
- fiduciary funds (e.g., Agency Fund).

The government-wide and fund financial statements continue to require various note disclosures to supplement the basic financial statements.

Required Supplementary Information (RSI), presented after the notes to the financial statements, include budgetary comparison schedules for the debt service and non-major special revenue funds (e.g., Community Development Fund). Budget to actual comparisons include the original budget, as well as the final amended budget.

The Comprehensive Annual Financial Report consists of management's representations concerning the finances of the City of Adrian. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Adrian has established a comprehensive internal control framework that is designed to both protect the government's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the City of Adrian's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Adrian's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Adrian's financial statements have been audited by Robertson, Eaton & Owen, P.C., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Adrian for the fiscal year ended June 30, 2008, are free from material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial

statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Adrian's financial statements for the fiscal year ended June 30, 2008, are fairly presented, as the first component of the financial section of this report.

The independent audit of the financial statements of the City of Adrian was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. The Single Audit Report is incorporated into the Comprehensive Annual Report.

GAAP require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This Letter of Transmittal is designed to complement MD&A and should be read in conjunction with it. The City of Adrian's MD&A can be found immediately following the report of the independent auditors.

#### Profile of the Government

The City of Adrian, founded in 1825, incorporated in 1853 and rechartered in 1957, is the county seat of Lenawee County, one of the richest agricultural counties in Michigan. The population of the City of Adrian in 2000 was 22,215, with moderate growth in population since then. Adrian is located 33 miles northwest of Toledo, Ohio, 37 miles south of Ann Arbor and 59 miles southwest of Detroit, and is served by Michigan highways US223, M52 and M34. The City of Adrian is empowered to levy a property tax on both real and personal properties located within its boundaries. The City is also empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the City Commission, in accordance with the rules and regulations of the State Boundary In recent years the City boundaries have expanded through annexation by 1.2 square miles, from 6.9 square miles to 8.1 square miles.

The City of Adrian has operated under the commission-administrator form of government since 1957. Policy-making and legislative authority are vested in a governing commission consisting of the mayor and six other members elected at-large on a non-partisan basis. The City

Commission is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and hiring both the government's Administrator, Attorney. and City Clerk. The City Administrator is responsible for carrying out the policies and ordinances of the City Commission, for overseeing the day-to-day operations of the government, and for appointing the heads of the various departments. Commission members serve four-year staggered terms, with three Commission members elected every two years. The mayor is elected to serve a two-year term.

The City of Adrian provides a full range of services, including police and fire protection, sanitation services, construction and maintenance of highways, streets and other infrastructure, Dial-A-Ride transportation and Community Development services, as well as recreational activities and cultural events. In addition to general government activities, the City Commission is financially responsible for the activities of the water and sewer systems, the City of Adrian Building Authority, a blended component unit; therefore, its activities are included as an integral part of the reporting entity. Also included in the City's financial report are the Downtown Development Authority (DDA-TIF), the Local Development Finance Authority (LDFA) and Brownfield Redevelopment Authority (BRA), as discreetly presented component units. However, the Adrian Board of Education and the Bixby Medical Center have not met the established criteria for inclusion in the reporting entity and, accordingly, are excluded from the financial report.

# FACTORS AFFECTING FINANCIAL AND ECONOMIC CONDITION

The annual budget serves as the foundation for the City of Adrian's financial planning and control. All departments of the City government are required to submit requests for appropriation to the City's Chief Fiscal Officer on or before the last Tuesday in February each year. The City Administrator uses these requests as the starting point for developing a proposed budget. The Recommended Budget is presented to the City Commission for consideration at the first Commission Meeting in April. The Commission is required to hold a public hearing on the proposed budget and to adopt a final budget by no later than the second week in May. The appropriated budget is prepared by fund (e.g., General Fund), department (e.g., Parks and Recreation) and activity (e.g., Swimming Pool). Transfers of appropriations within and between departments require the special approval of the City Commission in the form of a budget amendment. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the General

Fund, Major and Local Street Funds, these comparisons are provided on Pages 57-61 as part of the basic financial statements for the governmental funds. For governmental funds, other than the general fund, with appropriated annual budgets, this comparison is presented in the governmental fund subsection of this report, which starts on Page 98.

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific economic and demographic environment within which the City of Adrian operates.

#### **ECONOMIC OUTLOOK**

**National Economy** – In recent months, it seems that a day never goes by without more bad news about the mortgage crisis in America. The home mortgage market began to unravel in August 2007, and continues to do so nearly a year later. We all know that falling house prices are contributing to the pain and depth of the mortgage market dilemma; but that's not the only cause of the problem. The major cause was bad lending practices. Home mortgages were made available to borrowers who could not have qualified for such a loan under normal circumstances.

Some mortgage originators – like IndyMac Bank, which closed its doors early this July and was taken over by the FDIC – didn't seem to worry about the credit worthiness of the home buyers to whom they were lending. Like many other companies specializing in mortgage origination, most of their loans were repackaged and sold to "investors" as insured collateralized debt obligations and other structured debt securities. These investments received the highest quality credit ratings (AAA) from the bond rating companies. In reality, these ratings were only as strong as the bond insurance companies that guaranteed the mortgage payments. Now, many of those bond insurance underwriters are suffering from the weight of home foreclosures, and the credit ratings of these insured mortgage pools have been downgraded to lower levels.

Zero-down-payment loans, as well as interest-only loans with temporary "teaser" rates, were used to sell expensive homes to homebuyers who clearly could not afford them. Since home prices had been rising steadily for several years, some homebuyers were speculating that they could "flip" the property (make a sale in a short period of time at a big profit). Once home prices peaked in 2006 and then began to decline in 2007, many borrowers found themselves in what's known as an upside down position. That occurs when the market value of their house falls below the amount they owe on their mortgage. Once that happens, it becomes

more likely that the borrower will stop making monthly payments and return their house keys to the lender.

The Federal Home Loan Mortgage Company, known as "Freddie Mac", and the Federal National Mortgage Association, known as "Fannie Mae", are the two largest quasi-governmental mortgage agencies. Fannie Mae was created in the 1930s to facilitate the ownership of homes by buying mortgages from banks. Although Fannie Mae and Freddie Mac are private companies with operating profits, these government sponsored enterprises (GSE) were established by federal law and receive special privileges. Most importantly, their GSE status, with its implied government backing, allows them access to lower-cost funding. In recent months they have come under increasing investor pressure by shareholders because of fears that vast mortgage holdings, now totaling more than \$5 trillion, will result in substantial losses.

The quality of Freddie's and Fannie's mortgages is much stronger than those owned by bankrupt entities such as IndyMac. They are federally regulated and buy only mortgages in which borrowers made substantial down payments and had their income documented. Since Freddie Mac and Fannie Mae have maintained reasonable credit standards throughout the recent housing boom, their default rate has remained reasonably low.

The Federal Reserve Bank and U.S. Treasury recently announced their strong support for Freddie and Fannie, affirming that both companies will receive all the federally-backed funding they need to ride out the current mortgage market turbulence. Therefore, their ability to fulfill their mission as mortgage providers appears secure.

The Commerce Department recently reported that the economy continued to stagnate during the first half of 2008, with a sharp pullback in consumer spending the primary factor at play. Pressures on households in which cash is tight appeared to weigh significantly in the calculations of the Federal Reserve as it rolled back interest rates in late April for the seventh time in eight months in a bid to prevent further falloff in the economy. The Fed made clear, though, that investors and borrowers should not expect another drop in interest rates anytime soon. In the statement accompanying their action, policymakers said they believe that with the short-term rate at two percent, they had already unleashed enough economic stimulus to "help promote moderate growth."

With the overall economy growing at a less than one percent, consumer spending, likewise, has advanced at a meager one percent, down sharply from the 2.9 percent and 3.1 percent gains for 2007 and 2006,

respectively. It is the weakest showing since 2001, the last time the economy was ensnared in a recession. As real estate prices plunge, so does the ability of homeowners to borrow against the value of their homes, crimping a major artery of spending. As banks grow tighter with their dollars in a period of uncertainty, families are running up against credit limits, forcing many to live within their incomes. And as companies layoff employees and cut working hours, paychecks are effectively shrinking. Average hourly earnings stand at \$17.88, with weekly earnings at \$602.56, up only 3.1 percent from a year ago, which compares to an inflation rate of 3.5 percent, effectively resulting in a net reduction in purchasing power. The economy has shed jobs each month this year – 463,000 in all. The unemployment rate stands at 6.1 percent, nationally.

Our region, of course, is not immune from the impact of the mortgage credit crisis. Existing home sales in the Midwest tumbled 17 percent between July 2007 and July 2008, while the median price in the region inched up to more than \$175,000, according to the National Association of Realtors. The largest price drop was in Detroit, where the sinking economy and skyrocketing foreclosures helped push the median price down 36 percent to \$81,000.

Until last December, the Fed effectively had only the funds rate with which to speed up or slow down economic activity and keep the financial system running smoothly. If policymakers decided that the economy was stalling, they would drive down the funds rate by pumping credit into the system. The theory was that, as bank's borrowing cost fell, they would lend at lower rates. This would spur growth by making it cheaper for home buyers to take out mortgages and companies to obtain loans to expand their businesses.

But when policymakers turned to funds rate cuts in the midst of the subprime mortgage debacle and housing market meltdown last fall, they discovered that this economic management tool had been rendered essentially powerless. Policymakers reacted by creating cash auctions to lend to banks, instead of waiting for them to lend to each other. They reacted next by setting up a system of direct loans for the major nonbank investment firms with which the Fed deals, pumping over \$250 billion of new liquidity into the economy, thereby providing more credit for consumers and businesses.

In recent months, the Fed has issued tough regulations for home mortgages, created a host of new tools for managing the economy and orchestrated the takeover of investment bank Bear Stearns. In addition, the Fed has joined with the Office of Thrift Supervision and the National Credit Union Administration in proposing new credit card rules that

would label as "unfair and deceptive" such practices as jacking up interest rates on balances that were accrued under lower rates and charging late fees without giving consumers a reasonable amount of time to make payments. The new rules could take effect by year's end.

On the positive side, as gasoline prices climbed to over \$4.00 per gallon the traffic death toll headed to the lowest levels since 1961, when 36,200 died. The price of gas has significantly affected driver behavior – altering not only how much they drive, but where, when, what and how they drive.

The Bloomberg Economic Forecast, dated May, 2008, follows:

		Fore	cast
	Current	Dec. 31-08	<u>June 30-09</u>
GDP Growth	1.0%	0.5% - 1.5%	0.5% -1.5%
Consumer Prices:			
<ul> <li>Incl. Food &amp; Energy</li> </ul>	5.0%	3.5% - 5.0%	2.5% -4.0%
• Excl. Food & Energy	2.4%	2.0% - 3.5%	2.0% -3.5%
Cost per Barrel of Oil	\$ 118	\$115 - \$135	\$95 - \$115
Unemployment Rate	5.7%	5.3% - 5.8%	5.5% -6.0%
Fed Funds Rate	2.0%	2.0% - 2.5%	2.0% -2.5%
30-Year Treasury	4.35%	4.85% - 5.15%	4.65%-4.95%

Regional and State Economy - The following prediction was included in last year's transmittal letter - "Michigan's image, already in tatters from the troubles caused by its shrinking manufacturing base and a budget impasse that wasn't resolved until a temporary government shutdown, isn't going to recover any time soon." Unfortunately, this dire prediction has become reality, as thousands of summer job seekers who couldn't find work helped push Michigan's jobless rate from 7.2 percent a year ago to 8.9 percent now, the highest monthly mark in the state since 1992 and the highest in the nation.

The state's overall civilian labor force includes just over 5 million people. Michigan has had the nation's highest annual average unemployment rate since 2006, in part because the struggling domestic auto industry has been a drag on the state economy. Michigan has also been hurt by the national economic slowdown.

The era of 8 percent or higher jobless rates in Michigan could last a while. Economists with legislative fiscal agencies estimate Michigan's unemployment rate will average 8.4 percent in 2009 and are unsure the state economy will turn around even in 2010. Governor Jennifer

Granholm indicates that job creation efforts will continue to be a top priority, citing work on an economic stimulus package targeted to job creation.

In the meantime, the U.S. Census Bureau has reported that Michigan was the only state where poverty rose and incomes fell last year. Michigan's poverty rate was 14 percent in 2007, up from 13.5 percent in 2006 and a full percentage point above the national rate, which was virtually unchanged during the same period. The state's rate has grown steadily since 2000, when it was just above 10 percent. The number of people in poverty increased by 45,000 during 2006-07. The statistics illustrate the uniqueness of Michigan's economic swoon and the extent to which the auto industry's downward plunge has caused a ripple effect across the state.

The 2007 median income in Michigan was \$47,950, down 1.2 percent or \$596 from the 2006 median of \$48,546. The state's nationwide ranking slid from 24th to 27th. The Governor has emphasized diversifying Michigan's economy, promoting growth of industries such as defense contracting, alternative energy and film production. Lawmakers, this year, boosted tax incentives for businesses adding jobs. Twenty new business expansions or relocations were recently announced that are expected to bring \$658 million in new investment to the state. Whether such improvements will be enough to offset continued gloomy news from the automotive sector remains to be seen.

The 2007 statistics, reported in the Census Bureau's annual American Community Survey, offer little reason for optimism. They also showed Michigan's rate of "extreme poverty" – a yearly income of less than half the poverty threshold, or \$10,325 for a family of four – jumped from 6 percent in 2006 to 6.5 percent last year. Eight years ago, the rate was 4.8 percent. People with incomes that low are likely living in unsafe conditions. Children probably are not getting enough healthy food to eat. People may be living in shelters. Seniors are likely skipping dosages of medication to make ends meet.

Michigan workers without a high school diploma have an unemployment rate at least four times higher than workers with a college degree, according to the Michigan League for Human Services Report. The unemployment rate for Michigan residents without high school diplomas hit 20 percent in 2007. The jobless rate for those with a bachelor's degree or higher was less than 5 percent. Income levels, likewise, are much higher for workers with college degrees.

The state's 2007 high school graduation rate was calculated at 75 percent by Michigan's Center for Educational Performance and Information. For the first time, the rates reflect the percentage of students getting a regular diploma within the traditional four-year high school timeframe, a change required by No Child Left Behind rules. That means fewer high schools now are meeting the No Child Left Behind requirement of an 80 percent graduation rate. On the reverse side, Michigan has a statewide high school dropout rate of about 15 percent. To be competitive, Michigan needs the best educated work force in the nation, and the fact that one in every four high school students is failing to graduate on time is totally unacceptable.

An estimated 26 percent of Michigan's population aged 25 and older had at least a bachelor's degree in 2006. That's below the national average of about 28 percent and far below the national leader, Massachusetts, where more than 40 percent of people in that age group had a college degree. Massachusetts had a jobless rate of 5.1 percent in July, better than the national average of 5.7 percent.

Michigan officials are taking steps to try and increase the number of high school and college graduates. The state has started phasing in tougher high school graduation standards in the hopes that more students will become better prepared and willing to go to college. The tougher standards begin with the graduating class of 2011, entering its sophomore year this fall.

Unfortunately, lower tax revenues will force some trimming in the state budget being worked on for the next fiscal year. The state likely is facing a shortfall of \$170 million to \$350 million in the budget year that starts October 1. That could mean K-12 schools, universities and some state programs may not get as much as the Governor has proposed.

Revenues are falling short of forecasts for the following reasons:

- The depressed housing market is affecting how much the state collects through the state education tax, real estate transfer tax and sales tax;
- The slowing national economy is affecting Michigan's economy, especially the auto industry, decreasing employment and tax payments in the state;
- Casinos in Detroit are paying a lower tax rate as they open permanent facilities;
- The new earned income tax credit, which helps low-income workers, will lower revenues by \$133 million in the next budget year;

- A new refundable tax credit aimed at boosting the film industry will cost the state at least \$110 million and possibly more next budget year;
- The federal stimulus package, although anticipated to increase sales tax, casino tax and lottery revenues by around \$72 million this year and \$31 million next year as people spend their rebate checks, harbors a provision that allows businesses to depreciate equipment more quickly, costing the state around \$31 million this year and \$96 million next year.

Among the possible targets for trimming are state universities and community colleges, originally proposed to get a 3 percent increase starting October 1. K-12 school districts also were in line to get a 3 percent increase, but also are likely to get less. Districts now get at least \$7,204 per pupil. The Senate already has approved giving K-12 districts a smaller increase than originally recommended - \$71 to \$142 per student, rather than \$108-\$216.

State lawmakers have nearly completed a budget with considerably less drama than last year, when wrangling over a tax increase brought Lansing to a standstill and seriously eroded citizen faith in state leaders. This year's reasonable and timely decisions on revenue sharing and education point to a more rational and functional government. However, the new budget, for fiscal year beginning October 1, continues a familiar pattern: tinkering with the externals of state government without delving into its broken machinery.

This year's \$44 billion budget included a \$400 million shortfall that had to be made up. Proposed increases in funds for local governments and schools had to be trimmed back. Cities and townships will see a 2 percent increase in revenue sharing instead of the governor's proposed 4 percent hike. State universities will receive a 1 percent bump instead of 3 percent. Corrections took a \$39 million cut this year, but that doesn't begin to trim the \$2 billion total that is spent on prisons - 20 percent of Michigan's general fund. Michigan continues to incarcerate more people than other Midwestern states, primarily because it keeps them longer Locking hardened felons behind bars must remain a behind bars. priority for the larger community and the budget, and a core function of state government. Continuing to imprison people who pose no real threat to society, however, makes no sense. If lawmakers are serious about trying to avoid the yearly spending squeeze, this is one area of savings they must attack, and soon.

In addition, lawmakers should reform health care and pension costs for teachers and state employees. The costs continue to be a major drag on taxpayer wallets and eat up an increasing share of funds that could go more directly to classrooms and students. Also, Michigan needs to double its spending on roads and bridges or many will keep deteriorating and become unsafe. Approximately \$6.1 billion per year is required for basic improvements. Michigan roads are worse than those in most other states and will become increasingly congested, unplowed, dangerous and riddled with potholes unless more money is invested. Michigan's failure to maintain its roads is leading to a declining quality of life and reduced Starting in 2010, the state and local economic competitiveness. governments will lose an average of \$950 million a year for road projects because the state won't be able to afford upfront spending required to get matching federal dollars. Legislation to boost existing sources of revenue - the 19-cent-a-gallon gas tax and vehicle registration fees - has received little interest from either the governor's office or the legislature.

These are the kinds of big changes lawmakers will need to make if they want to avoid the cyclic pain that defines state budgets. A recent report by the nonpartisan Citizens Research Council found that if tax and spending policies continue unchanged, Michigan will face a cumulative deficit of nearly \$10 billion by 2017. Nothing in Lansing's current spending plan addresses that long-term problem.

To end on a positive note, Michigan has entered into the Great Lakes Water Compact, an agreement between the eight Great Lakes states and two Canadian provinces to prohibit wholesale removal of water from the Great Lakes basin, which spans 700 miles north and south, and 900 miles east and west. It also creates tighter regulations on the water's use. Now that Michigan is the final state to approve the deal, it moves on to Congress which must approve such international treaties, and then requires signature by the president.

**Local Economy** - Adrian community leaders have been on the cutting edge of attracting and promoting commerce throughout the City's history, from establishing the first railroad East of the Alleghenies in 1836 to obtaining one of the first Michigan Economic Growth Authority (MEGA) tax credits for the Solvay Automotive Project in 1995. The Adrian area serves as the corporate headquarters for several businesses including Merillat Industries (a division of Masco). The Gleaner Life Insurance Society, the Kapnick Insurance Company and others.

The employer base remains diversified with several less recessionsensitive employers located in the community including governmental (City and County governments and a State Police Post) educational (Adrian College, Siena Heights University, Jackson Community College, Adrian Public Schools and the Intermediate School District, as well as the ISD-Vocational Education Center) and institutional organizations (Bixby Medical Center and Michigan Correctional Facility).

Both of Adrian's private colleges are reporting increased enrollment this year. With 559 students in its freshman class and an additional 48 transfer students, Adrian College grew to a total of about 1,470 students. That's an increase from about 1,300 students last fall, and a jump of more than 50 percent from three years ago, when the college's enrollment bottomed out at 972 students. This year's freshman class is the college's largest ever. Siena Heights University also saw its enrollment increase this year. Undergraduate enrollment at the school's Adrian campus went from 839 students to 938, an increase of almost 100, while the number of graduate students on campus grew from 159 students to 173.

Adrian College has been named an "up-and-coming" college in the annual America's Best Colleges guide published by U.S. News & World Report. The "up-and-coming" designation indicates schools that are making substantial improvements in quality. Adrian was one of five baccalaureate colleges in the U.S. to be on the magazine's "up-and-coming" list, and the only one in the Midwest.

Adrian College also ranked 22<sup>nd</sup> in the Midwest on U.S. News & World Report's list of the best baccalaureate colleges. This is the second year Adrian has been ranked on the magazine's list; its inclusion came after the school was reclassified last year. It had previously been considered a liberal arts college, a category that also includes Hillsdale College, Hope College in Holland and Albion College. Now considered a baccalaureate college, meaning that fewer than half its degrees are granted in liberal arts disciplines, Adrian is now compared against schools like Taylor University in Upland, Indiana and Ohio Northern University in Ada, Ohio.

With the multiple higher education institutions of Adrian College, Siena Heights University and Jackson Community College, the City of Adrian benefits economically in many ways. The most obvious, of course, is payroll, health care, corporate purchases made from local businesses, personal purchases made possible by the salaries to faculty, staff and administrators, jobs provided to area residents, and more. The students impact area businesses both by serving in internship positions and filling open part-time job opportunities. In addition, they purchase everything from housing, gas for their vehicles, groceries, meals in restaurants, entertainment, dorm and apartment furnishings, movies, clothing, books, gifts and more.

Adrian is the core community of the central region of Lenawee County. Its household count increased by over eight percent between 1990 and 2003, growing from 7,479 to 8,111. By the end of 2008, this number is expected to increase to 8,449. If these projections hold, by 2008 a total of 338 new households will reside within the City.

Nevertheless, Lenawee County's economic fortunes are tied to the auto industry as well. The unemployment rate jumped to 11.2 percent in July, the county's highest rate since it rose to 12.7 percent in March, 1991. The jump into double-digit unemployment resulted from annual temporary layoffs in the auto industry being combined with a slow construction season and weakness in the leisure and retail business climate. The number of employed workers in the county slipped by 1,315 during the month, to a total of 44,663, down 1,650 workers from a year ago. Lenawee County was particularly hard hit, moving from 60th place in employment among Michigan's 83 counties in June to 65th place in July. All counties in Michigan saw an increase in unemployment in July, including Hillsdale County (12.7 percent), Monroe County (10.8 percent), Jackson County (9.7 percent), and Washtenaw County (6.9 percent).

The phased shut-down of Dura Corp. in Adrian is impacting Lenawee County's employment statistics with the elimination of 250 jobs. On the other hand, one positive sign is the opening of the NextDiesel biodiesel processing plant, also in Adrian, which employs 25 people, with plans for future expansion. Also, Venchurs Inc., plans a \$21 million expansion of its Adrian parts packaging, warehousing and distribution business. A recently approved state tax credit will enable the company to add 50 workers between now and 2010, plus 56 more later. An estimated 46 more spin-off jobs will be created locally, according to the Michigan Economic Development Corporation (MEDC).

As an added benefit, the second phase of Venchurs' expansion will include a new corporate office at the old Buckeye Products plant site on Beecher Avenue. Targeted by the Environmental Protection Agency (EPA), federal funds will be used to clean up contamination and help restore the site to safety and productivity. Adrian city officials also have offered possible tax benefits to help with the expansion and the extra jobs at Venchurs, which was founded in Adrian in 1973. The company employs 121 people, plus another 60 contract workers, at six Adrian facilities.

The MEDC recently announced nine other job expansions or relocations to Michigan as a reflection of its job creation efforts throughout the state. Building upon a foundation of assistance to current businesses in helping them grow and expand, the MEDC has identified four key industry clusters as priority focus areas. Alternative Energy, including wind power, battery technology and solar, will all play a major role for growth in our geographic location. Lenawee County is perfectly suited to be a major player in this arena; we already have a great foundation with the biodiesel facility in Adrian, the ethanol facility in RIGA Township and the insightful leadership of the Lenawee County Agricultural Advisory Committee. In addition, Lenawee County is poised to be a major player in the incredible strides that are being made in the solar and photonics areas. Local chemical companies like Wacker and Silbond are world leaders in silica technology and production, which could be beneficial to those industries. This, coupled with ongoing research and development by the University of Michigan in these areas, could provide partnerships with our local companies.

Life sciences continues to be a strong industry for the state of Michigan and is another area of focus by the MEDC. Research and development in the life sciences area has played a dominant role in the growth around Michigan's three major research universities, Michigan State, Wayne State and the University of Michigan. Not only drug and therapy discovery but medical device discovery has been a great success in the life science arena. Lenawee can be a strong contributor in this area due to its manufacturing know-how and quality of work force.

The third focus for the state is national/homeland security, one of the largest areas for federal dollars, and the state and Lenawee County have not taken full advantage of the opportunities for local companies to participate. The MEDC has established an office of homeland security procurement that is being led by retired Marine Corps Major General Bradley Lott.

The state's final area of focus is high-tech manufacturing and R&D. It is true that Michigan has lost a great number of automotive manufacturing workers but Southeast Michigan continues to be the world leader in automotive research and development. There are more high-technology R&D facilities in Southeast Michigan than in all of the remaining 49 states, Mexico and Canada combined. Southeast Michigan has more engineers per capita than anyplace else on earth, and if you want to introduce an automotive vehicle into the U.S. market, it has to go through evaluation, testing and approval at the U.S. EPA center in Ann Arbor.

As a cornerstone to these economic development initiatives, MEDC emphasizes one major requirement for success: collaboration – collaboration between communities, collaboration between organizations and collaboration on having one voice for economic development within the region. Once collaboration has been initiated, a single business plan for success needs to be developed and implemented. Without a plan and collaboration, the MEDC will not spend state tax dollars in Lenawee County. Unless a local community is willing to partner with incentives, the MEDC will not participate with state funding of local development projects.

Long Term Financial Planning – Included with the Comprehensive Annual Financial Report for the first time is the City's Strategic Action Plan. A financial planning process that is well-integrated with other activities of government, such as land use and physical development planning and management functions, provides better financial and program decisions and leads to improved governmental operations. Consistent with the recommendations of the National Advisory Council on State and Local Budgeting (NACSLB), the CITY OF ADRIAN'S STRATEGIC ACTION PLAN is presented below.

The Strategic Action Plan is the product of several strategic planning sessions, conducted during calendar year 2007, by the City Commission and City Administration, including City Department Heads, facilitated by Dr. Joseph Ohren, Professor for the Institute of Community and Regional Development at Eastern Michigan University (ICARD/EMU). The initial session focused on decision-making processes and emerged with a list of recommended strategies for strengthening our work as a leadership team on behalf of the Adrian community. Subsequent sessions dealt with performance of an environmental scan (identifying strategic issues by assessing our strengths, weaknesses, opportunities and threats), articulating a list of priority goals, and developing action strategies for implementing those goals. Also included are a Statement of Values, Vision Statement and Statement of Vision and Purpose.

All of the goals are considered of equal priority, however, the action strategies are designated either *High Priority* or *Priority When Resources are Available*, thereby providing an action agenda to be considered when formulating the FY2008-09 Annual Operating Budget. Development of future Strategic Action Plans will involve the active participation of the Adrian City Planning Commission.

# CITY OF ADRIAN STRATEGIC ACTION PLAN

#### STATEMENT OF VALUES

The City of Adrian, Michigan values:

- Active citizen involvement in determining the direction of City government and the public services it provides;
- Respect for the individual voice and service for the common good;
- A responsive and responsible public service delivery system;
- · Positive change, innovation and creativity;
- Well-trained employees committed to excellent customer service;
- Respect for our heritage and cultural diversity.

#### **VISION STATEMENT**

The City of Adrian aspires to be a hospitable and pleasant community that nurtures its diverse, natural, historical, cultural and social assets in order to foster a safe, clean, prosperous, attractive place in which to live, work, grow and play.

#### STATEMENT OF MISSION AND PURPOSE

To provide efficient and effective City services through comprehensive planning based on long-term systematic principles that foster an open, honest, responsive government.

# Goal: Strengthen city finances by insuring long-term sustainability

#### **High Priority**

- 1. Explore alternatives for increasing revenues. For example: analyze current fee schedules and consider fees and charging policies.
- 2. Develop cost-sharing pricing strategies to reflect true costs of services utilized by nonresidents.

- 3. Complete a debt capacity analysis for all proposed debt finance transactions.
- 4. Prudently invest idle cash, adhering to the following primary objectives, in priority order:
  - Safety Safety of principal is the foremost objective of the investment program. Investments shall be undertaken in a manner that seeks to insure the preservation of capital in the overall portfolio.
  - Diversification The investments will be diversified by security type and institution in order that potential losses on individual securities do not exceed the income generated from the remainder of the portfolio.
  - Liquidity The investment portfolio shall remain sufficiently liquid to meet all operating requirements that may be reasonably anticipated.
  - Return on Investment The portfolio shall be designed with the objective of obtaining an optimum rate of return throughout the budgetary and economic cycles, taking into account the investment risk constraints and the cash flow characteristics of the portfolio.

#### Priority When Resources are Available

5. Develop a process to address departmental contingency plans for budget reductions.

# Goal: Strengthen and diversify the local economy

# High Priority

- 1. Prepare and implement an economic development plan to provide guidance for action, perhaps incorporating some or all of the following elements:
  - Build on a philosophy of "gardening" as opposed to "hunting" in terms of our approach to economic development (develop and support local entrepreneurs).
  - Incorporate attention to neighborhoods and residential development, as well as downtown and commercial redevelopment, as part of the economic development plan.
  - Explore opportunities for partnerships with the Chamber of Commerce and other entities in terms of economic development efforts.

- Identify options and make recommendations on use of incentives.
- 2. Perform analysis and formulate recommendation regarding the future use of the Local Development Finance Authority.
- 3. Implement Vibrant Small Cities Initiative ((VSCI) Grant, including: Infrastructure Projects, Downtown Building Façade Enhancements, Development Regulations Re-Write, Downtown Rental Rehabilitation Projects, Wireless Networks, and Downtown Property Blight Removal.

#### Priority When Resources are Available

- 4. Explore development of a fixed route transportation system for the city.
- 5. Explore use of a Local Development Finance Authority to facilitate development of the Witt and Marvin Farms.
- 6. Explore opportunities and develop strategy for building partnerships with local colleges to attract business investment and facilitate development, e.g., promote establishment of a new business incubator facility, and assist in curriculum development encouraging entrepreneurship.

# Goal: Maintain and improve city facilities and infrastructure to meet long-term needs

## High Priority

- 1. Identify possible public/private partnerships and collaborative efforts in financing and developing facilities; e.g. explore Brownfield development sites for locating facilities to utilize that funding source.
- 2. Utilize the Capital Improvement Plan (CIP) to prioritize needed facilities and to identify and secure funding for those needs identified as high priority.

## Priority When Resources are Available

3. Develop and utilize a Motor Pool Fund as a means for identifying and dedicating resources on an annual basis to replace rolling stock.

4. Develop and implement a public outreach campaign using the CIP to communicate facility needs to residents and build support for long-term action.

#### Goal: Create and nurture a vibrant and thriving downtown

#### High Priority

- 1. Formulate and implement a downtown marketing strategy to attract and retain commercial and residential activities in and near downtown.
- 2. Aggressively pursue strategies designed to improve the physical appearance of buildings in the downtown, including:
  - A separate capital improvements plan for city facilities
  - Demolition of city property as needed and appropriate
  - An active program of maintenance for city properties and enforcement of codes for private property to insure maintenance
- 3. Coordinate and collaborate with the Adrian Area Chamber of Commerce to recruit new businesses and retain those in place.
  - Consider creating an incubator facility and program for new downtown businesses
  - Utilize all incentive programs to recruit and retain business
- 4. Utilize the 2-way traffic study to guide decisions on increasing accessibility to and mobility in the downtown area, implementing recommendations from the study as appropriate.
- 5. Develop, implement and promote a downtown housing strategy; explore use of upper floors for housing and consider partnering with local colleges to develop housing options.
- 6. Improve communication and information sharing between City Commission, DDA Board, Brownfield Redevelopment Authority and other stakeholders.

#### Priority When Resources are Available

- 7. Pursue grant applications to fund rehabilitation of buildings.
- 8. Revive downtown festival activity to draw traffic/population into the downtown area.
- 9. Explore opportunities for public art.
- 10. Enhance the DDA website and improve digital access.
- 11. Implement the recommendations from the Downtown Blueprint and/or Anderson Study with respect to the riverfront.

# Goal: Pursue opportunities for multi-jurisdictional cooperation and collaboration, where appropriate, in securing effective and efficient service delivery

#### High Priority

- 1. Encourage and support convening a cooperation summit, bringing local officials together to explore willingness to engage in identifying and implementing opportunities for multi-jurisdictional collaboration and service consolidation.
- 2. Develop a mechanism or process to facilitate and encourage ongoing communication and dialogue among local government officials in the area.

#### Priority When Resources are Available

- 3. Identify services currently being delivered where cooperation/collaboration might be successful.
- 4. Conduct systematic cost studies to identify where efficiencies might be obtained through cooperation.
- 5. Prepare and share information with other local officials and the community at large on the benefits of multi-jurisdictional collaboration and service consolidation.
- 6. Explore opportunities for intergovernmental agreements for certain facilities or infrastructure used by nonresidents.
- 7. Explore opportunities for contracting for service delivery with adjacent jurisdictions.

# Goal: Preserve and enhance the quality of life services provided by the City

## High Priority

- 1. Explore opportunities for funding from external sources; friends, foundations.
- 2. Enhance non-motorized transportation (trails, bike paths); re-examine creation of a sidewalk policy.
- 3. Prepare and disseminate information more actively on the comparative cost of living in Adrian, emphasizing costs, services and quality of life with the rest of the county and in the larger region.

#### Priority When Resources are Available

- 4. Seek increased county funding to enhance quality of life for all residents in the county.
- 5. Collaborate and support local cultural organizations.
- 6. Explore technology enhancements or upgrades for citizens, such as wireless, city website, etc.
- 7. Create a program of maintenance for property throughout the City, i.e., code enforcement.

# Goal: Improve communications and decision making process for Commission

## **High Priority**

- 1. Decide on regular work session date each month or quarterly. Develop process for topics of meetings, when held.
  - Purpose: To discuss issues in depth, not necessarily to make decisions.
- 2. Develop a policy for information sharing between staff and Commission in order to facilitate team-building between and among policy-makers and administration.
  - Subjects may be email sharing, Commission inquiries to staff, etc.

- 3. Create Ethics Policy for Commission and city employees.
- 4. Maintain City Strategic Plan on a biennial basis for the purpose of reviewing progress, incorporating new initiatives and formulating action plans upon which the City Budget can be built.

#### Results of current planning efforts include:

- the continuing upgrade of computer technology throughout the City departments, including Geographic Information System(GIS) enhancements, Library records management system, Accounting and Financial Reporting, Payroll, Assessing and Treasury functions, and City Clerk/Police Department document management system;
- prudent use of the \$18 million Fee Estate endowment to expand passive recreation throughout the community, such as the recent renovation of Burr Ponds;
- A site has been purchased on Logan Street, cleared of fifteen (15) silos, and construction of a new Transportation Center to house seventeen (17) busses owned and operated by the City's Dial-A-Ride System and Lenawee County's Transportation System;
- The City has purchased a site on Miles Drive, including an existing building that will be renovated and serve as a new Parks and Forestry Maintenance facility;
- The City has maintained its status as Tree City U.S.A. by continuing an aggressive community forestry program, which has a street tree inventory in excess of 6,500 existing trees on City right-of-ways, with hundreds more added every year;
- The burial records of the 19,000 former residents interred at the Oakwood Cemetery since 1848 have been computerized to aid visitors and researchers in their identification and location efforts, and a new Pet Cemetery has been added;
- Four years ago, voters approved a two-year fourteen (14%) percent telephone surcharge to support the Lenawee County Central Dispatch to update the 911 system by adding computer-aided dispatch (CAD) Countywide (including the City of Adrian Police and Fire Departments); on the August 8, 2006 ballot a proposal to extend the surcharge an additional ten (10) years was approved;
- The Adrian Public Library has upgraded its computer system with the addition of the Polaris catalog reference system, as well as obtained several private donations to enhance material acquisitions, furniture and program activities, and a significant

- facility renovation is underway, including the addition of a coffee shop and teen-reading center;
- An Internal Service Fund (Fire Department Motor Pool) was established in the FY2007-08 Budget to provide systematic funding for future replacement of all rolling stock, as well as operating, maintenance and insurance costs;
- In addition, Fire Department equipment has been upgraded and expanded, using federal grant funds, to better serve homeland security requirements;
- the City Clerk has upgraded the City's election system and has initiated a new electronic archiving system that will facilitate access to City records and save space;
- infrastructure improvements are progressing throughout the City, including implementation of a storm-water separation project, accelerated sidewalk repair and replacement program and many street improvement projects funded by a successful millage renewal of ten (10) years approved by the voters on August 8, 2006, as well as installation of an electric generator to eliminate power interruptions that cause sanitary sewer overflows and plant permit violations;
- the Utilities Department is in the final stages of developing a new ground water source that has the capability of replacing the current surface water source of the City's potable water supply;

The single largest undertaking is the development of a new Downtown City Government Complex, consisting of City Hall, Police Department and Adrian Public Library. After performing an extensive evaluation and financial analysis of the cost of renovating the current City Hall facility, which houses both administrative offices and the Police Department, cost estimates were computed to be in excess of \$9 million. As an alternative, the City has embarked upon a significant capital program to acquire properties downtown and, through a public/private partnership, develop a City Government Complex that would include relocation of City Hall, renovation of the Adrian Public Library and construction of a new Police facility. Thus far, two buildings have been purchased on E. Maumee Street, at a combined cost of \$680,000 (\$140,000 cash and \$540,000 financed through an Installment Purchase Agreement), \$292,000 has been committed to the renovation of the Library, and an agreement has been reached to purchase the former Bank of Lenawee Building from First Federal Bank for \$1,250,000 (likely by Land Contract). Estimated construction and renovation costs approximate an additional \$3 million, bringing total project cost to between \$5 and \$6 million; significantly less than the original estimate of \$9 million to renovate the existing City Hall, which instead will be demolished after being vacated in late 2009. By transferring ownership of all improvements to the private developer, the

project is eligible for Historic Preservation Tax Credits from the State of Michigan, which will result in further reducing the overall cost of the project by between 25% and 40%.

Long-range financial planning, of course, is affected by the City's revenue stream. The negative effects of "Proposal A" of 1994 are finally coming home to roost, particularly for older, low-growth rate communities like Adrian. The full impacts of this proposal on local government service levels were delayed by the unusually long robust economy experienced through the mid- and late 1990s. Proposal A will reduce City General Fund revenues from property taxes by \$657,830 during fiscal year 2008-09 alone. Because of the State's greater reliance on the sales tax as a revenue producer, the slowing economy had a greater relative effect on State shared revenue payments, on which about 20% of the City's General Fund revenues are dependent.

Three important laws passed by the Michigan Legislature this term could have a significant impact on the economy and, therefore, future revenue sharing payments. The first increased the minimum wage from \$5.15 per hour to \$6.95, beginning October 1, 2006, to \$7.15 beginning July 1, 2007, and to \$7.40 beginning July 1, 2008. The second, PA345 Of 2006, the Omnibus Appropriations Act, repealed the Single Business Tax, effective December 31, 2007, eliminating almost \$1.9 billion annually from the state treasury.

On July 12, 2007, Governor Granholm signed into law (PA36 of 2007) a package of bills creating the new **Michigan Business Tax (MBT)**. The tax took effect on January 1, 2008 for all business activity in the state occurring after December 31, 2007.

Michigan's former tax, the Single Business Tax (SBT), was the only value-added tax in the country. Because it was unique, complying with the SBT was complex and expensive. Being a value-added tax led to several unfortunate results: businesses could be stuck with a large liability even if they were not making a profit, and there was a disincentive to hire workers in Michigan because payroll deductions claimed for Federal tax purposes were added back in arriving at the SBT tax base.

The MBT is imposed on any business that has a physical presence in Michigan for more than one day during the year or if the business activity solicits sales in Michigan and has gross receipts of \$350,000 or more that are attributable to Michigan. Taxpayers with gross receipts between \$350,000 and \$700,000 receive a credit that reduces their tax liability. The credit provides for a phase-in of the tax liability once a taxpayer reaches \$350,000 in gross receipts.

The tax is actually a combination of two different taxes, a business income tax and a gross receipts tax. The business income tax is imposed at a rate of 4.95% of a taxpayer's "business income tax base" apportioned to the State of Michigan. The modified gross receipts tax is imposed at a rate of 0.80% of a taxpayer's "modified gross receipts tax base" that is apportioned to Michigan. After the taxes are computed, businesses are eligible for several credits.

Although the MBT is intended to be revenue neutral compared to the SBT, the MBT will change the distribution of tax liabilities. Generally, manufacturing firms would experience a tax liability reduction compared to the SBT, while non-manufacturing firms would experience a tax increase. Similarly, while Michigan-only firms and multi-state firms that are based outside of Michigan will generally experience liability increases, Michigan-based multi-state firms will generally experience liability reductions.

In addition to the business tax changes brought about by the MBT, the Michigan personal property tax has been dramatically reduced. The personal property tax rate will be reduced by 12 mills for commercial property and 24 mills for industrial property. These reductions in the personal property tax will greatly benefit the manufacturing sector and other businesses that have substantial tangible personal property assets.

The third legislative action pertains to Brownfield redevelopment, which not only affects the economy but City of Adrian projects as well. On December 27,2007, Michigan Public Acts 201, 202, 203 and 204 (The Acts) were signed into law to amend PA381 of 1996, The Brownfield Redevelopment Financing Act, which will enhance the scope and impact of Michigan's Brownfield redevelopment program. In terms of acreage redeveloped, buildings returned to productive reuse, private capital following public incentives, job creation and appreciation of taxable value, Michigan has led the nation's \$6 billion Brownfield market during the past decade. The passage of these Acts will likely improve the state's competitive advantage, in this regard.

The Acts extend the school tax capture provision to 2013, increase the amount of credits available from the state from \$30 million to \$40 million a year and reduces a city's public notice period from 20 days to 10 days, all of which will invite more capital into the Brownfield market. In addition, "Eligible Activities" for reimbursement has been broadened to now include reasonable costs of developing Brownfield plans and environmental insurance costs.

#### City of Adrian Fund Balance - General Fund

Governmental Funds report the difference between assets and liabilities as fund balance, which is divided into reserved and unreserved portions. The function of reserved fund balance is simply to isolate the portion of fund balance that is not available for the following period's budget, so that unreserved fund balance can serve as a measure of currently available financial resources.

The reservation of fund balance is necessary for two reasons:

- Resources not available for spending. Some of the assets reported in governmental funds are not available for spending in the subsequent year's budget. For example, a long-term loan receivable, such as an advance to another fund, is not available for current spending. Likewise, governments like the City of Adrian that elect to report supplies, inventories and prepaid items in governmental funds typically would report a corresponding amount of reserved fund balance to indicate that these amounts are not actually available for spending.
- Legal restrictions on spending. Fund balance is also reserved to indicate situations where a portion of fund balance is not available for new spending because of legal restrictions involving parties outside the financial reporting entity. The most common example is amounts reserved for encumbrances, which represent contracts for goods or services with outside parties that are still outstanding at the end of the period and that the City intends to honor.

Unreserved fund balance may, in turn, be subdivided into designated and undesignated portions. Designations represent management's intended use of resources and should reflect actual plans approved by the City's senior management. Expressed another way, designations reflect a government's self-imposed limitations on the use of otherwise available current financial resources.

The schedule on the following page presents an analysis of changes in General Fund – Fund Balance between FY2006-07 and FY2007-08:

# CITY OF ADRIAN FY2007-08 YEAR-END REPORT

#### **GENERAL FUND**

# Designated Fund Balance (Including Audit Adjustments)

Fund Balance as of June 30, 2007 Reserves for:		\$6,123,518
Inventories and Prepayments	\$176,636	
Encumbrances	627,165	
Total Reserved Fund Balance as of June 30, 2007		803,801
Unreserved Fund Balance as of June 30, 2006		<b>\$5,319,71</b> 7
FY2007-08 Revenue and Other Sources	\$13,101,346	
FY2007-08 Expenditures	13,356,950	
Revenue Over/(Under) Expenditures		(255,604)
FY2007-08 Reserve for Inventories and Prepayments	\$197,397	(20,761)
FY2007-08 Reserve for Encumbrances	700,207	(73,042)
Unreserved Fund Balance as of June 30, 2008		\$4,970,310
Proposed Designations of Unreserved Fund Balance (Acct. #393.000):		
1 City Hall	\$2,000,000	
DPW-Motor Pool – Depreciation Catch-Up	700,000	
3 FY2008-09 Budget Subsidy	455,585	
4 City Government Complex - First Year Debt Service	250,000	
5 Property Acquisitions, Demolitions and Options	150,000	
6 Telecommunication Upgrades	50,000	
7 Local Grant Match	25,000	
Total Proposed Designations		3,630,585
Estimated FY2007-08 Undesignated Fund Balance	-	\$1,339,725

The decrease in the Unreserved General Fund-Fund Balance (\$349,407) is mainly attributable to the following anticipated transactions:

- Establishment of the Fire Department Motor Vehicle Fund and transfer of funds equivalent to the accumulated depreciation of existing Fire Department rolling stock \$ (400,583)
- Appropriation of funds for Adrian Public Library Renovation (231,533)
- Appropriation of funds for MERS Window for Pension Benefits (204,999)

  Total Anticipated Draws on Fund Balance \$ (837,115)

Other Significant Operating Variances, both favorable and unfavorable, combined to partially offset the foregoing anticipated draws on Fund Balance:

- Reduced personnel costs due to downward reclassification of City Clerk, City Engineer, Utilities Director and City Assessor, in addition to deletion of Parks & Forestry Foreman, Recreation Manager, and Police Department clerical position, as well as replacement of Manpower contract position with Part-Time Non-Eligible position in the Assessing Office \$ 304,744
- Church Street Parking Lot Delay Renovation 160,458
- General Fund-Motor Vehicle Rental Charges to Other Funds 175,664
- Blue Cross/Blue Shield Health Benefit 50% Reimbursement of Reserve Based on favorable Experience Factor 87,741
- Fire Dept. Motor Vehicle Rent withheld in lieu of Working Capital
  Transfer 99,921
- Delinquent Personal Property Taxes associated with ailing economy(128,993)
- Increased Employer Retirement Contributions associated with improved pension for T-POAM and Non-Represented Employees (MERS B-2 to B-3 Plan) (127,000)
- Increase in Reserves for Encumbrances (73,042)
- Increase in Reserves for Inventories and Prepayments

  Total Significant Operating Variances

  Net Unfavorability Explained

  (20,761)

  \$ 478,732

  \$ (358,383)

Cash Management Policies and Practices - Cash temporarily idle during the year was invested in money market accounts, certificates of deposit, obligations of the U.S. Treasury, pooled investments and managed portfolio trusts that adhere to the City's adopted investment policy and Public Act 20 of 1943, as amended, Investment of Public Funds Act. The following exhibit compares investments on June 30, 2007 with the prior fiscal year, reflecting an overall increase of \$1,405,913.

Investment Type	FY2006-07	FY2007-08
Money Market Accounts	\$ 681,777	\$ 641,091
Certificates of Deposit	4,243,416	2,001,036
U.S. Government Securities	5,560,950	5,528,877
Pooled Investments	203,107	<u>765,870</u>
	<u>\$10,689,250</u>	<u>\$ 8,936,874</u>

The exhibit below shows the amount of interest earnings by each type of fund during the 2007-08 fiscal year, compared with the prior fiscal year.

<u>Fund Type</u>	FY2006-07	FY2007-08
General Fund	\$377,447	\$291,900
Other Governmental Funds	172,081	208,207
Proprietary Funds	112,748	121,552
• •	\$662,276	\$621,659

City of Adrian investment policy specifies that all public funds held by the City, including federal funds, shall be deposited and/or invested with agencies that are recognized and authorized by Michigan statutes for that purpose. All certificates of investments of funds entrusted to the City of Adrian shall remain in the custody of the Finance Department unless otherwise authorized by the City Commission. As of June 30, 2008 all certificates of investments were in custody of the Finance Department.

**Risk Management** – The City is a member of the Michigan Municipal Liability and Property Pool for its general liability property coverage and a member of the Michigan Municipal Workers Compensation Fund for its workers' compensation coverage. Both pools are under the Michigan Municipal Program sponsored and administered by the Michigan Municipal League (MML).

The City pays annual premiums to the insurance pools. The pools are self-sustaining through member premiums, and each carries reinsurance through commercial companies for claims in excess of a minimum of \$1,000,000 for each specific occurrence, and to a minimum of \$2,000,000 in aggregate in excess of the pool loss reserve fund. Based on an historical claims analysis by the Finance Department, deductibles for Comprehensive General Liability, Personal Injury Liability and Public Officials Liability coverages were increased from \$1,000 to \$5,000, four years ago resulting in an annual savings of almost \$30,000.

Pension and Other Post-employment Benefits- The City of Adrian is a member of the Municipal Employees' Retirement System (MERS) of Michigan. The pension program is administered by the MERS Board under the provisions of the Municipal Employees' Retirement Act of 1984, as amended by Public Act 220 of 1996, embodied in the MERS Plan Document. The pension program is categorized as a Defined Benefit Program with eligibility earned at age 60 with 8 or more years of credited service with annual retirement benefits for General Non-represented employees based on 2.25 percent of Final Average Compensation (FAC defined as the three consecutive year period of credited service in which the average compensation paid is highest) times years of credited service.

For the current reporting period, employee contributions for General employees amount to 4.0 percent of salary, while employer contributions (\$1,173,432) equate to 13.7 percent. Upon recommendation of the City Administrator, the City Commission, in 2005, improved the Defined Benefit Program by reducing the required years of credited service to achieve full vesting rights from 10 year to 8 years. Pension benefits, as well as employee and employer contributions, for Represented employees are determined in the collective bargaining process. Total Regular Employee Contributions for Fiscal Year 2007-08 amounts to \$341,818. As of December 31, 2007, the Pension Plan had Net Assets of \$40,488,407 with an Unfunded Actuarial Accrued Liability of \$7,205,491, resulting in a decrease in the Funded Ratio from 86.8% to 84.8%.

**Fiduciary Operation**- The City of Adrian has a perpetual care fund from which the interest earnings are used to maintain the cemetery. Interest earnings amounted to \$47,998 for Fiscal Year 2007-08, an increase of \$8,474, and the investment balance increased from \$790,929 to \$853,727, up \$62,798.

### Awards and Acknowledgements

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Adrian for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended June 30, 2007. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting. This was the twenty-first consecutive year that the City has received this prestigious award.

In order to attain the Award, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report with contents in conformance with program standards. Such Report must satisfy both generally accepted accounting principles (GAAP) and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA for review.

In addition, the City's Chief Financial Officer, previously accorded the Life Achievement Award as "Honorary Life Member", will be serving an unprecedented third term on the Michigan Government Finance Officers Association (MGFOA) Board of Trustees. He was the association's President in 1995-96 and was State Representative to the national Government Finance Officers Association of the United States and

Canada from 2003-2007. His current term of office will extend from 2008-2010.

The preparation of the Comprehensive Annual Financial Report on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department. Each member of the department has our sincere appreciation for the contributions made in preparation of this report.

In closing, credit must also be given to the Mayor and the City Commission for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Adrian's finances.

Respectfully submitted,

Darle **C**. Nelson City Administrator Jeffrey C. Pardee, C.P.F.O. Finance Director

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## Certificate of Achievement for Excellence in Financial Reporting

Presented to

### City of Adrian Michigan

For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

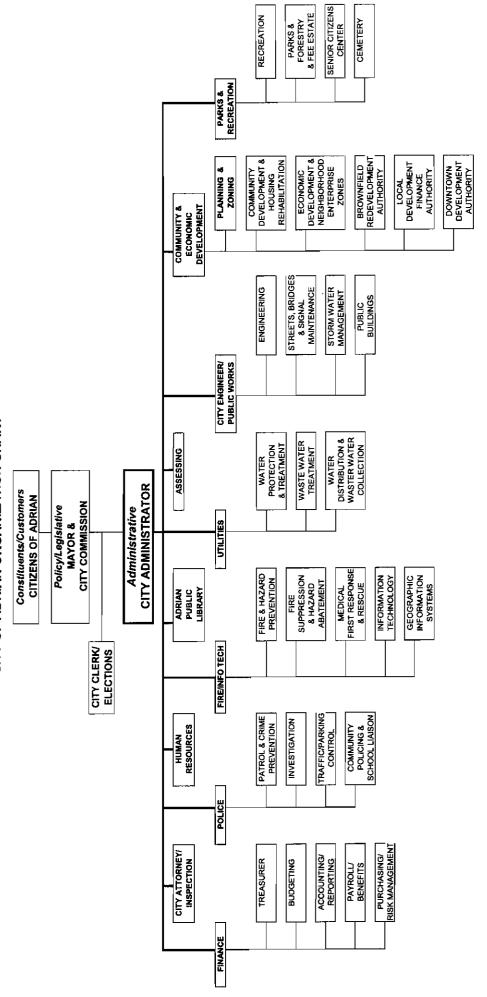
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President

Le S. Cox

**Executive Director** 

## CITY OF ADRIAN ORGANIZATION CHART



### LIST OF PRICIPAL OFFICIALS

### June 30, 2008

NAME	TITLE
Gary McDowell	Mayor
Michael Clegg	Commissioner
Greg Dumars	Commissioner
Barbara Mitzel	Commissioner
Michael Osborne, Jr.	Commissioner
Harry "Dusty" Steele	Commissioner
Kirk Valentine	Commissioner
Dane C. Nelson	City Administrator
Jeffrey C. Pardee, C.P.F.O.	Finance Director
Sarah Osburn	City Attorney
Ricky Knapp	City Assessor
Terrence Collins	Police Chief
Paul G. Trinka	Fire Chief/IT Director
Mark Gasche	Parks & Recreation Director
Carol Souchak	Library Director
Kristin Bauer	City Engineer/Public Works Directo
Pat Baker	City Clerk
Shane Horn	Utilities Director
Heather Lasky	Human Resources Director
Christopher Atkin	Community/Economic Develop Dir.
Marcia Bohannon	Transportation Coordinator

Jennifer Compton

Downtown Development Director



September 25, 2008

### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Commission City of Adrian, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Adrian, Michigan, as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. We have also audited each nonmajor governmental fund and internal service fund, each nonmajor enterprise fund, and the fiduciary fund type presented in the accompanying combining and individual fund financial statements and schedules, also individual fund statements for discretely presented component units; and schedules of indebtedness of the City of Adrian, Michigan, as of and for the year ended June 30, 2008, as listed in the table of contents. These financial statements are the responsibility of the City of Adrian, Michigan's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Adrian, Michigan, as of June 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof and the budgetary comparison for the all major governmental funds for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each nonmajor governmental and internal service funds nonmajor enterprise fund, and fiduciary fund type of the City of Adrian as of June 30, 2008, and the respective changes in the financial position and cash flows, where applicable, thereof and the budgetary comparison for all nonmajor governmental funds, and includes the individual fund statements for discretely presented component units and schedules of indebtedness for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Page 2

September 25, 2008

To the Honorable Mayor and Members of the City Commission City of Adrian, Michigan

In accordance with Government Auditing Standards, we have also issued our report dated August \_\_\_\_\_, 2008 on our consideration of the City of Adrian, Michigan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in conjunction with this report in considering the results of our audit.

The management's discussion and analysis and pension plan schedule on pages 33 through 45 and page 95, is not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Adrian, Michigan's basic financial statements. The introductory section, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the basic financial statements of the City of Adrian, Michigan. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

### Robertson, Eaton & Owen, P.C.

### CITY OF ADRIAN, MICHIGAN COMPREHENSIVE ANNUAL FINANCIAL STATEMENT

### Management's Discussion and Analysis October 16, 2008

As management of the City of Adrian, we offer readers of the City of Adrian's financial statements this narrative overview and analysis of the financial activities of the City of Adrian for the fiscal year ended June 30, 2008. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-33 of this report. All amounts, unless otherwise indicated, are presented in whole dollars.

### Financial Highlights

- The Assets of the City of Adrian exceeded its liabilities at the close of the most recent fiscal year by \$68,423,960 (net assets). Of this amount, \$8,188,963 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's total net assets increased by \$1,376,046, a \$513,656 increase in Governmental Activities, and a \$862,390 increase in Business-Type Activities. The primary contributing factors relating to the increase in Net Assets for Governmental Activities are:

Cash & Investments	\$1,122,546 (Swigert Estate/Vibrant Small Cities)
Machinery, Equipment Depreciation	(447,629)
All Other	161,261
Total	<u>\$513,656</u>

The primary reason for the overall increase in net assets in Business-Related Activities is that Utility Systems Construction In-Process increased by \$5,213,786, more than offsetting the normal decrease in depreciated capital assets associated with utility funds.

• As of the close of the current fiscal year, the City of Adrian's governmental funds reported combined ending fund balances of \$10,040,765, a decrease of \$1,192,735 in comparison with the prior year. Following is a summary of Net Change in Fund Balance for selected Funds:

General Fund	\$ (255,604)
Major Street Fund	(2,018,363)
Local Street Fund	201,217
Community Development	(128,897)
Economic Development	(98,986)
Vibrant Small Cities	1,013,488
All Other	94,410
Total	<b>\$</b> (1,192,735)

The unfavorability for the General Fund is primarily due to the following anticipated transactions:

-	Establishment of the Fire Department Motor Vehicle Fund and transfer of	of funds equivalent to
	the accumulated depreciation of existing Fire Department rolling stock	\$ (400,583)
	A	(001 500)

- Appropriation of funds for Adrian Public Library Renovation (231,533)
- Appropriation of funds for MERS Window for Pension Repetits (204,999)

- Appropriation of funds for MERS Window for Pension Benefits

Total Anticipated Draws on Fund Balance

(204,999)

(837,115)

Other Significant Operating Variances, both favorable and unfavorable, combined to partially offset the foregoing anticipated draws on Fund Balance:

Reduced personnel costs due to downward reclassification of City Clerk, City Engineer,
Utilities Director and City Assessor, in addition to deletion of Parks & Forestry Foreman,
Recreation Manager, and Police Department clerical position, as well as replacement of
Manpower contract position with Part-Time Non-Eligible position in the Assessing Office

	\$ 304,744
- Church Street Parking Lot - Delay Renovation	160,458
- General Fund-Motor Vehicle Rental Charges to Other Funds	175,664
- Blue Cross/Blue Shield Health Benefit – 50% Reimbursement of Reserve	
Based on favorable Experience Factor	87,741
- Fire Dept. Motor Vehicle Rent withheld in lieu of Working Capital Transfer	99,921
- Delinquent Personal Property Taxes associated with ailing economy	(128,993)
- Increased Employer Retirement Contributions associated with improved	
Pension for T-POAM and Non-Represented Employees (B-2 to B-3 Plan)	(127,000)
Total Significant Operating Variances	<u>\$ 572,535</u>
Net Unfavorability Explained	<b>\$</b> (264,580)

The unfavorability in the Major Street Fund (\$2,018,363) reflects the transfer of funds to the Vibrant City Grant Fund, as well as the use of previously awarded grant funds for Beecher Street and Maple Avenue road improvements.

• At the end of the current fiscal year, unreserved fund balance for the general fund was \$4,970,310 or forty-four (37%) percent of total general fund expenditures. Of this amount, management has designated \$3,630,585 for the following specific projects, leaving \$1,339,725 in Unreserved/Undesignated Fund Balance. The designations are detailed as follows:

1)	City Hall	\$2,000,000
2)	DPW-Motor Pool Depreciation Catch-Up	700,000
3)	FY2008-09 Budget Subsidy	455,585
4)	City Hall Complex - First Year Debt Service	250,000
5)	Property Acquisitions, Demolitions and Options	150,000
6)	Telecommunication Upgrades	50,000
7)	Local Grant Match	25,000
	Total	\$3,630,585

- The City of Adrian's total Long-Term Liabilities increased by \$4,412,948 or twenty-one (21%) percent during the current fiscal year to a total of \$25,859,055. General Obligation Debt increased \$1,086,675, from \$771,188 to \$1,857,863, due to the issuance of two (2) Installment Purchase Contracts and one (1) Land Contract for the purpose of property acquisitions:
  - 153/155 East Maumee Street for new Downtown Government Complex (\$542,000; 3.30% over five years with balloon payment at maturity);
  - 381 Miles Drive for new Parks & Forestry Maintenance Facility (\$550,000; 4.88% amortized over fifteen years with balloon payment in three years);
  - 250 West Church Street for Pearl Street (Downtown) property consolidation for future private development (\$135,000 Land Contract; 6.00% over three years with balloon payment at maturity).

The foregoing increases were offset by debt service payments on Parks & Recreation Installment Purchase Agreement (\$117,222) for acquisition of the Marvin Farm and the first payment on the Land Contract (\$23,100).

Outstanding Revenue Bond Debt increased by \$4,433,076, from \$21,331,529 to \$25,764,605; a summary follows:

•	Date of		Interest	Maturity	Outstanding
Purpose	<u>Issue</u>	<b>Amount</b>	Rate	<u>Date</u>	<u>Balance</u>
Wastewater System					
Improvements	09/26/02	\$ 8,920,000	2.500%	10/01/23	\$ 7,475,000
Water System					
Improvements	09/26/02	5,665,000	2.500%	10/01/23	4,745,000
Wastewater System					
Improvements	09/22/05	2,040,000	1.675%	10/01/26	1,955,000
Wastewater System					
Improvements	12/15/05	7,090,000	1.675%	04/01/27	6,420,874
Water System					
Improvements	09/27/07	<u> 7,890,000</u>	2.125%	04/01/29	5,168,731
Total		<u>\$31,605,000</u>			<u>\$25,764,605</u>

Lastly, Long-Term Liability for Accrued Sick and Vacation Time increased \$90,983, from\$572,402 to \$663,385.

### Overview of the Financial Statements

These discussion and analysis are intended to serve as an introduction to the City of Adrian's basic financial statements. The City of Adrian's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the City of Adrian's finances, in a manner similar to private-sector business.

The Statement of Net Assets (Pages 54-55) presents information on all of the City of Adrian's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City of Adrian is improving or deteriorating.

The Statement of Activities (Pages 56-57) presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Adrian that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City of Adrian include general

government, public safety, highways and streets, sanitation, economic development, and culture and recreation. The business-type activities of the City of Adrian include water and sewer operations, storm water utility and automobile parking activities, as well as Dial-A-Ride Transportation.

The government-wide financial statements include not only the City of Adrian itself (known as the primary government), but also a legally separate Downtown Development Authority, a legally separate Local Development Finance Authority and a legally separate Brownfield Redevelopment Authority, for which the City of Adrian is financially accountable. Financial information for these component units is reported separately from the financial information presented for the primary government itself. The Dial-A-Ride transportation system and OMNI drug enforcement unit function, as well as the Internal Service Funds for Information Technology and Fire Department Motor Pool, for all practical purposes are departments of the City of Adrian and, therefore, have been included as an integral part of the primary government. The government-wide financial statements can be found on pages 54-57 of this report.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Adrian, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Adrian can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Adrian maintains eleven (11) individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, major streets and local street funds, and the Fee and Public-Purpose Fund, all four of which are considered to be major funds. Data from the other seven (7) governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report. The basic governmental fund statements can be found on pages 58-61 of this report.

The City of Adrian adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget (reference pages 63-65).

Proprietary Funds. There are traditionally two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City of Adrian uses enterprise funds to account for its water and sewer operations and for the Automobile Parking and Dial-A-Ride Systems, as well as the Capital Projects Revolving Fund and Storm Water Utility Fund. Internal service funds are an accounting device normally used to accumulate and allocate costs internally among the City of Adrian's various functions. The Information Technology Fund was established with the implementation of the FY2004-05 Budget and the Fire Department Motor Pool Fund was established with the implementation of the FY2007-08 Budget.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water System and the Wastewater System, both of which are considered to be major funds of the City of Adrian. Conversely, the Capital Projects Revolving Fund, Dial-A-Ride, Storm Water Utility and the Automobile Parking System funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for these enterprise funds is provided in the form of *combining statements* elsewhere in this report. The basic proprietary fund financial statements can be found on pages 68-72 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City of Adrian's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on page 73 of this report.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 74-101 of this report.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of Adrian's progress in funding its obligation to provide pension benefits to its employees through employer contributions and required employee contributions. Required supplementary information can be found on page 103 of this report.

The combining statements referred to earlier in connection with non-major governmental funds and enterprise funds are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 106-133 of this report.

The Schedule of Indebtedness can be found on pages 160-167.

### **Economic Condition Reporting: The Statistical Section**

The Governmental Accounting Standards Board (GASB) has issued Statement 44 regarding Economic Condition Reporting for General Purpose Local Governments. Although the provisions of Statement 44 are effective for Statistical Sections prepared for periods beginning after June 15, 2005, the City of Adrian met the intent of this Statement through early adoption (FY2004-05) and by improving the understandability and usefulness of the Statistical Section information by addressing traditional

comparability issues that have developed in practice and by adding information from the new financial reporting model for state and local governments required by Statement 34.

Statement 44 establishes the objectives of the Statistical Section and the five categories of information it contains – financial trends information, revenue capacity information, debt capacity information, demographic and economic information, and operating information.

This part of the City of Adrian's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

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These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

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### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

Exhibit E-1: Demographic and Economic Statistics

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### Operating Information

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

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### Government-wide Financial Analysis

Governmental

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City of Adrian, assets exceeded liabilities by \$68,423,960 at the close of the most recent fiscal year.

By far the largest portion of the City of Adrian's assets (80.0%) reflects its investment in capital assets (i.e., land, buildings, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The City of Adrian uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City of Adrian's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to pay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**CITY OF ADRIAN'S NET ASSETS** 

**Business-Type** 

### Activities Activities FY2006-07 FY2007-08 FY2007-08 FY2007-08 FY2006-07 FY2006-07 Current and Other Assets \$12,328,278 \$12,639,443 \$5,300,100 \$4,390,688 \$17,628,378 \$17,030,131 Capital Assets 27,368,077 25,094,701 54,149,972 49,177,925 81,518,049 74,272,626 **Total Assets** \$39,696,355 \$37,734,144 \$59,450,072 \$53,568,613 \$99,146,427 \$91,302,757 Long-Term Liabilities \$2,426,798 \$1,185,775 \$25,859,055 \$21,446,106 \$28,285,853 \$22.631.881 Other Liabilities 1,186,408 978,876 1,250,206 644,086 2,436,614 1,622,962 **Total Liabilities** \$3,613,206 \$2,164,651 \$27,109,261 \$22,090,192 \$30,722,467 \$24,254,843 Net Assets: \$20,000 EE4 \$27,046,206 #E4 E40 760 #E0 460 000 Invested in Capital Assets \$25.510.214 \$24.222.512

Total Net Assets	\$36,083,149	\$35,569,493	\$32,340,811	\$31,478,421	\$68,423,960	\$67,047,914
<ul> <li>Unrestricted</li> </ul>	6,400,084	6,135,998	1,788,879	2,001,967	8,188,963	8,137,965
Restricted	4,172,851	5,109,982	1,551,378	1,630,058	5,724,229	6,740,040
(Net of Related Debt)	<b>4_0,0</b> * <b>0,</b> _ * *	<b>4</b> - 1,0-0,111			-	
mivesieu iii Capital Assets	923,310,214	924,323,3 IS	923,000,00 <del>4</del>	921.040.330	354.5 IU.700	402, 105,505

An additional portion of the City of Adrian's net assets, eight and four-tenths (8.4%) percent, represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net assets* (\$8,188,963) may be used to meet the City's ongoing obligations to citizens and creditors. At the end of the current fiscal year, the City of Adrian is able to report positive balances in Net Assets for both Capital Assets and Unrestricted categories. The reduction in Restricted Assets is due to the completion of Road Improvement Projects, specifically, Beecher Street and Maple Avenue, thereby using previously restricted grant funding.

Change in Net Assets. As explained earlier under Financial Highlights, the City's total net assets increased by (\$1,376,046). However, a prior year's audit adjustment reduced Accounts Receivable for the Community Development Department by \$89,282. A summary of the net increase, segregating Governmental Activities and Business-Type Activities, as well as a comparison with prior year's actual, follows:

CITY OF ADRIAN'S CHANGES IN NET ASSETS

	CITY OF A	DRIAN'S CE	IANGES IN	NET ASSET	3	
	Governmenta	ıl	Business-T	ype		
	Activities		Activities	•	Tot	al
	FY2007-08	FY2006-07	FY2007-08	FY2006-07	FY2007-08	FY2006-07
Revenues:						
Program Revenues:						
Charges for Services	\$2,512,002	\$2,685,360	\$7,323,520	\$7,225,375	\$9,835,522	\$9,910,735
Operating Grants & Contributions.	1,337,035	1,955,976	311,794	239,326	1,648,829	2,195,302
Capital Grants & Contributions	87,562	1,027,519	845,647	74,819	933,209	1,102,338
Total Program Revenues	\$3,936,599	\$5,668,855	\$8,480,961	\$7,539,520	\$12,417,560	\$13,208,375
General Revenues:						
Property Taxes	\$7,401,258	\$7,070,336			\$7,401,258	\$7,070,336
Other Taxes	3,590,836	3,682,914			3,590,836	3,682,914
Grants & Contributions not						
Restricted to Specific Programs	234,237	13,336			234,237	13,336
Unrestricted Investment Earnings	500,338	549,528	\$121,552	\$109,417	621,890	658,945
Total General Revenues	\$11,726 <u>,</u> 669	\$11,316,114	\$121,552	\$109,417	\$11,848,221	
Total Revenues	\$15,663,268	\$16,984,969	\$8,602,513	\$7,648,937	\$24,265,781	\$24,633,906
Expenses:						
General Government	\$1,975,257	\$2,511,362			\$1,975,257	\$2,511,362
Public Safety	5,029,372	5,011,563			5,029,372	5,011,563
Public Works	878,092	1,169,030			878,092	1,169,030
Culture and Recreation	3,699,922	1,871,000			3,699,922	1,871,000
Other Services	1,768,933	2,105,016			1,768,933	2,105,016
Community/Economic Develpmnt	557,798	543,450			557,798	543,450
Highways, Streets & Bridges	1,086,063	1,153,185			1,086,063	1,153,185
Interest on Long-Term Debt	47,359	27,014	•		47,359	27,014
Wastewater System			\$3,959,962	\$3,788,575	3,959,962	3,788,575
Water System			2,937,637	2,984,185	2,937,637	2,984,185
Dial-A-Ride System			550,116	487,901	550,116	487,901
Auto Parking System			111,663	91,961	111,663	91,961
Storm Water Utility			287,561	234,562	287,561	234,562
Total Expenses	\$15,042,796	\$14,391,620	\$7,846,939	\$7,587,184	\$22,889,735	\$21,978,804
Transfers	-106,816	-107,366	106,816	107,366	0	0
Increase/(Decrease) in Net Assets	\$513,656	\$2,485,983	\$862,390	\$169,119	\$1,376,046	\$2,655,102
Net Assets - Beginning	\$35,658,775	\$33,172,792	\$31,478,421	\$31,309,302	\$67,137,196	\$64,482,094
Adj. Prior Yr Recyble - Comm Dev	-89,282				-89,282	
Net Assets - Ending	\$36,083,149	\$35,658,775	<b>\$32</b> ,34 <b>0</b> ,811	\$31,478,421	\$68,423,960	\$67,047,914

### Financial Analysis of the Government's Funds

As noted earlier, the City of Adrian uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Adrian's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. As of the end of the current fiscal year, the City of Adrian's governmental funds reported combined unreserved fund balances of \$7,892,813, a decrease of \$404,203 in comparison with the prior year. The primary cause for the decrease is due to Appropriation of funds for Adrian Public Library Renovation (\$231,533) and Appropriation of funds for MERS Window for Pension Benefits (\$204,999). Approximately three-quarters (78%) of the total fund balance, \$10,040,765, is available for spending at the City Commission's discretion (unreserved fund balance). The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed 1) to liquidate contracts and purchase orders of the prior period (\$912,748), 2) for inventories and prepayments (\$204,896), 3) to generate income to pay for the perpetual care of the municipal cemetery (\$823,137), 4) debt service on loans (\$97,507) or 5) for a variety of other restricted purposes (\$109,664).

The General Fund is the chief operating fund of the City of Adrian. At the end of the current fiscal year, unreserved fund balance of the General Fund was \$4,970,310, while total fund balance reached \$5,867,914, a decrease of \$255,604. The primary reason is due to Appropriation of funds for Adrian Public Library Renovation (\$231,533). As a measure of the General Fund's liquidity, it is instructive to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents thirty-seven (37%) percent of the total General Fund expenditures, while total fund balance represents forty-four (44%) percent of that same amount.

Other Governmental Funds include Major Streets, Local Streets, and Fee & Public Purpose Funds, as well as other minor funds, such as Perpetual Care and Endowment Funds. Collectively, their fund balances decreased by \$1,026,413, to \$4,172,851. The unfavorability in the Major Street Fund - \$(2,018,363) - reflects a planned drawdown for road projects using reserved grant funding, as well as a transfer of matching grant funds to the Vibrant Small City Grant Fund for the two-way street traffic circulation project. The favorability in the Local Street Fund - \$201,217 - reflects delay of the College Park Subdivision Project due to issues related to curb and gutter assessments, which have been resolved. The funds will be used to complete the project this fall. The Endowment Trust Fund favorability - \$789,804 - reflects the establishment of the Vibrant Small Cities Grant Fund.

**Proprietary Funds.** The City of Adrian's Proprietary Funds provide the same type of information found in the government-wide financial statements, but in more detail.

Net assets of the Wastewater Fund at the end of the year amounted to \$15,625,512, a decrease of \$300,042, attributable to a planned draw down on Retained Earnings to cover increased debt service expenses related to implementation of a Wastewater System Improvement Project Plan, thereby minimizing user rate increases. The Water System experienced an \$327,230 increase in net assets, from \$11,545,261to \$11,872,491, primarily due to increased revenue from charges for services. The total growth in all other Proprietary Funds was \$835,202, including Storm-Water Utility, Automobile Parking System, Dial-A-Ride System and Capital Projects Revolving Fund. The primary

contributing factor to this increase is the grant funded addition of the new Transportation Facility.

### **General Fund Budgetary Highlights**

Differences in the original budget and the final amended budget amounted to a \$2,258,985 increase in appropriations and can be briefly summarized as follows:

- Purchase of Parks & Forestry Facility	\$	550,000
- Prior Year Encumbrances and Carry-Forward Items	•	647,201
- Private Donations – Fee Estate – Burr Ponds		453,362
- Library Renovation		231,533
- MERS Window Period Retirements		204,999
- Library – Private Donations		43,809
- Interest Earnings estimate based on Quarterly Forecasts		40,000
- Contribution to Community Development		(36,000)
- Firefighters' Assistance Grant Acceptance - Radios		35,280
- Burr Ponds Fishing Pier		24,395
- Emerald Ash Borer Grant		18,000
- City Attorney Contract Services		15,000
- Police JAG Grant Award Acceptance		12,101
- Weed Mowing		11,000
- Non-Drug Forfeiture Appropriations - Tahoe/Software		7,305
- Auction - Sale of Confiscated and Surplus Property		6,000
- Consumer Energy Collection Fee	_	(5,000)
Total Budget Amendments	<u>\$2</u>	<u>,258,985</u>

The above listed appropriations were budgeted from available fund balance. During the year, however, expenses were less than the amended budgetary estimates, thus reducing the need to draw upon existing fund balance.

Significant variances between the Amended Budget and Actual Revenue and Expenditures are identified and explained as follows:

### Revenue:

Compared to the Amended Budget, actual revenue was unfavorable by (\$256,292). The variance is primarily due to uncollected Personal Property Taxes, which amounted to \$263,131 (equivalent to 3.7% of total taxes), due to poor economic conditions.

### **Expenditures:**

Compared to the Amended Budget, actual expenditures were favorable by \$1,068,865. The primary reason for this favorability is the manpower cost savings associated with several position reclassifications and consolidations resulting from implementation of an early-retirement program and the delay of Church Street Parking Lot improvements.

### Capital Asset and Debt Administration

Capital Assets. The City of Adrian's investment in capital assets for its governmental and business-type activities as of June 30, 2008 amounts to \$81,518,049 (net of accumulated depreciation), representing a year-to-year increase of \$7,245,423. Governmental Activities increased \$2,273,376, from \$25,094,701 to \$27,368,077, primarily due to building acquisitions related to the new Downtown

City Government Complex and the new Parks & Forestry Maintenance Building, as well as increase in the value of the City's infrastructure related to Road improvements. Business-Type Activities increased \$4,972,047, from \$49,177,925 to \$54,149,972. The nature of the Business-Type Activities increase is primarily related to construction of the new Transportation Facility, as well as construction-in-progress for Sewer and Water System improvements, financed by low-interest loans from the State of Michigan. This investment in capital assets includes land, buildings and improvements, machinery and equipment, and park facilities, as well as roads, highways and bridges, and water/wastewater infrastructure. The total increase in the City of Adrian's investment in capital assets for the current fiscal year was 9.8 percent (a 9.1 percent increase for governmental activities and a 10.1 percent increase for business-type activities).

A summary of the City of Adrian's Capital Assets is provided below. Additional information regarding the City of Adrian's capital assets can be found in note Note 3.C. (pages 87-90) of this report.

### CITY OF ADRIAN'S CAPITAL ASSETS (net of depreciation)

		nmental ivities	Busines Activi	• •	Total	
	2008	2007	2008	2007	2008	2007
Land	\$7,571,139	\$7,571,137	\$ 927,460	\$ 927,46 <b>0</b>	\$8,498,599	\$8,498,597
Land Improvements	5,972,492	6,172,112	1,001,188	1,032,890	6,973,680	7,205,002
Buildings and Systems	2,821,935	1,749,127	812,276	82,933	3,634,211	1,832,060
Utility Systems	0	0	36,588,303	37,590,549	36,588,303	37,590,549
Machinery & Equipment	3,773,857	4,221,486	223,794	160,928	3,997,651	4,3 <b>8</b> 2,414
Infrastructure	7,228,654	5,380,839	0	0	7,228,654	5,380,839
Construction - In-Progress	0	0	14,596,951	9,383,165	14,596,951	9,383,165
Total Capital Assets	\$27,368,077	\$25,094,701	\$54,149,972	\$49,177,925	\$81,518,049	\$74,272,626

Long-Term Liabilities. At the end of the current fiscal year, the City of Adrian had total long-term liabilities of \$25,859,055, an increase of \$4,412,948 over the prior year. Of this amount, \$1,857,863 comprises debt backed by the full faith and credit of the City, an increase of \$1,086,675 due to the Installment Purchase Contracts issued to acquire buildings for the new Downtown City Government Complex, a land contract for the purchase of 250 W. Church Street (to consolidate Pearl Street property ownership), and an Installment purchase Contract to acquire the Parks & Forestry Facility, offset by payment of debt service on an \$1,200,000 installment purchase contract for the acquisition of park property (Marvin Farm) in Adrian and Madison Townships (since annexed to the City), which will be completely repaid by 2013. Of the total outstanding debt, \$25,764,605 represents bonds secured solely by specified revenue sources (i.e., revenue bonds), a year-to-year increase of \$4,433,076, funds used to upgrade the City's Wastewater System. In addition, Accrued Sick and Vacation Compensation amounts to \$663,385, an increase of \$90,983 over the prior year. The City recently engaged a health benefit consultant (Kapnick Insurance Company) and, as a result, is examining the possibility of changing its accrued sick & vacation policies in favor of short- and long-term disability programs.

### CITY OF ADRIAN'S LONG-TERM LIABILITIES General Obligation and Revenue Bonds Installment Purchase Obligations Accrued Sick and Vacation

		rnmental Livities		ess-Type vities	Total	
	2008	2007	2008	2007	2008	2007
Land Contract	\$ 111,900	\$ 0	\$ 0	\$ 0	\$ 111,900	\$ 0
Revenue Bonds	0	0	25,764,605	21,331,529	25,764,605	21,331,529
Installment Purchase	1,745,963	771,188	0	0	1,745,963	771,188
Accrued Sick & Vacation	568,935	457,824	94,450	114,578	663,385	572,402
Total Long-Term Liabilities	\$2,426,798	\$1,229,012	\$25,859,055	\$21,446,107	\$28,285,853	\$22,675,119

On June 30, 2008, the City of Adrian had a number of debt issues outstanding. These issues consisted of general obligation debt and revenue bonds. The City has maintained an A1 bond rating from Moody's Investor Services and an A rating from Standard & Poor's on general obligation issues. Under current State statutes, the City's general obligation outstanding debt amount is subject to a legal limitation based on 10 percent of total assessed value of real and personal property. As of June 30, 2008 the City's net general obligation bond and installment debt of \$1,857,863 was well below the legal limit of \$45,059,985 and General Obligation debt per capita equaled \$83.63, a year-to-year increase of \$48.92.

Additional information on the City of Adrian's long-term debt can be found in Note 3 on pages 84-89 of this report.

### Economic Factors and Next Year's Budgets and Rates

- The FY2008-09 Budget Recommendation was submitted at a time when economic conditions were deteriorating and property values in a state of decline.
- Michigan's unemployment rate for August stood at 8.9 percent, the highest monthly mark in the state since 1992 and the highest in the nation.
- Michigan's unemployment continued to lead the nation, which stood at 6.1%.
- The unemployment rate for Lenawee County jumped to 11.2 percent in July, the county's highest rate since it rose to 12.7 percent in March, 1991.
- The number of employed workers in the county slipped by 1,315 during the month, to a total of 44,663, down 1,650 workers from a year ago.
- Lenawee County was particularly hard hit, moving from 60<sup>th</sup> place in employment among Michigan's 83 counties in June to 65<sup>th</sup> place in July.
- Inflationary trends in the region compare favorably with national indices.

All of these factors were considered in preparing the City of Adrian's budget for the 2008-09 fiscal year. Also during the current fiscal year, unreserved fund balance in the General Fund stands at \$4,970,310 or thirty-seven (37%) percent of total general fund expenditures. The City of Adrian has

designated \$455,585 of the Unrestricted Fund Balance amount for spending in the ensuing fiscal year budget, primarily for the purpose of funding anticipated debt service on a consolidated long-term debt issue for capital expenses, current and past.

The Utility Department has engaged an expert consultant to perform a User Rate Analysis that includes the financial impact of the existing and future debt service requirements, as well as the replacement/renovation capital projects costs. Based on that analysis, this budget includes water and sewer rate increases of 19% and 12%, respectively, effective July 1, 2008. For a typical residential customer using eight units (100 cf), which is approximately 6,000 gallons per month, the monthly water bill will increase \$2.00 and the monthly sewer bill will increase \$3.78. Even with these increases, the resultant rates are competitive with other similar size units throughout the state. Based on a survey of 28 such communities, the \$47.12 monthly cost for sewer and water services ranks seventh lowest in a range between a monthly cost of \$35.49 and \$109.05.

With a constant tax levy of 15.6039 mills (including operating, refuse collection and road improvements), good stewardship has been reflected in the management of City finances.

### **Requests for Information**

This financial report is designed to provide a general overview of the City of Adrian's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Office of the Finance Director, 100 E. Church Street, Adrian, Michigan 49221 or call 517-264-4824 or e-mail: jpardee@ci.adrian.mi.us

## STATEMENT OF NET ASSETS

June 30, 2008 With Comparative Totals for June 30, 2007

### PRIMARY GOVERNMENT

	Governmental <u>Activities</u>	Business-type <u>Activities</u>		Totals <u>2008</u>		<u>2007</u>	U	Component Units Combined <u>Totals</u>
ASSETS:								
Cash and cash equivalents	\$ 3,403,822	\$ 1,346,577	649	4.750.399	2.8	05.188	69	7167.09
Investments	7,674,077	1,250		7,675,327		7,578,803	,	162,789
Receivables (net of allowance for								
uncollectibles)	651,327	1,872,435		2,523,762	2,3	39,376		4.261
Due from component units	1,331			1,331	•	7,022		•
Due from primary government								50
Due from other governments	294,511	298,920		593,431	7	777,750		
Internal balances	98,314	(98,314)				•		
Inventories	172,842	196,010		368,852	3	16,164		
Prepaid expense	32,054	9,780		41,834		47,804		
Restricted assets:				•				
Temporarily restricted:								
Cash and cash equivalents		574,684		574,684	3	11,642		
Investments		1,098,758		1,098,758	1,4	1,415,790		
Permanently restricted:								
Cash and cash equivalents						12,508		
Investments					1,4	1,418,084		
Capital Assets (Net of accumulated								
depreciation):								
Land	7,571,139	927,460		8,498,599	8,4	8,498,597		
Land improvements	5,972,492	1,001,188		6,973,680	7,2	7,205,002		592,494
Buildings	2,821,935	812,276		3,634,211	1,8	1,832,060		•
Utility systems		36,588,303	•	36,588,303	37.5	37,590,549		768,200
Machinery, equipment, and								
fumishings	3,773,857	223,794		3,997,651	4,3	4,382,414		
Infrastructure	7,228,654			7,228,654	5,3	5,380,839		
Construction in progress		14,596,951		14,596,951	93	83,165		
Total assets	39.696.355	59,450,072		99.146.427	\$ 91,302,757	02,757	2	2,135,771

PRIMARY GOVERNMENT

	Governmental <u>Activities</u>	Business-type <u>Activities</u>	<u>2008</u>	Totals <u>2007</u>	Component Units Combined Totals
	\$ 1,082,527 40,459 50	\$ 1,121,599	\$ 2,204,126 40,459	\$ 1,437,844 27,014 7,800	\$ 97,126 16,762 1,331
Oue to other governments Unearned revenue Liabilities paid from restricted assets Noncurrent liabilities:	63,372	6,543 122,064	6,543 63,372 122,064	6,543 46,387 97,374	
	389,995 2,036,80 <u>3</u>	1,025,000	1,414,995	869,903 21,761,978	80,000 240,00 <u>0</u>
	3,613,206	27,109,261	30,722,467	24,254,843	435,219
	25,510,214	29,000,554	54,510,768	52,169,909	1,040,694
Public safety Community/economic development Highways and streets Debt service Endowment:	163,269 1,255,854 1,106,285	1,551,378	163,269 1,255,854 1,106,285 1,551,378	208,383 471,149 2,922,977 1,630,058	293
	659,416 109,664 830,636 47,727 6,400,084	1,788,879	659,416 109,664 830,636 47,727 8,188,963	562,878 95,342 802,455 46,798	659,565
	\$ 36.083.149	\$ 32.340.811	\$ 68.423.960	\$ 67,047.914	\$ 1.700,552

The notes to the financial statements are an integral part of this statement.

### (PAGE 1 OF 2) CITY OF ADRIAN, MICHIGAN

### STATEMENT OF ACTIVITIES

For Fiscal Year Ended June 30, 2008 With Comparative Totals for Fiscal Year Ended June 30, 2007

		P	ROGRAM REVENUES	
	Expenses	Charges For <u>Services</u>	Operating Grants And Contributions	Capital Grants And <u>Contributions</u>
Functions/Programs				
Primary Government:				
Governmental activities:				
General government	\$ 1,975,257	\$ 1,060,215	\$	\$
Public safety	5,029,372	424,561	30,707	
Public works	878,092	28,950	•	
Culture and recreation	3,699,922	346,796	1,169,690	
Other services	1,768,933	282,677	93,730	
Community/economic development	557,798	225,048	42,908	58,527
Highways, streets, and bridges	1,086,063	143,755		29,035
Interest on long term debt	47,359			
Total governmental activities	15,042,796	2,512,002	1,337,035	87,562
Business-type Activities:				
Wastewater system	3,959,962	3,583,307		
Water system	2,937,637	3,252,666		
Dial-A-Ride system	550,116	100,066	254,723	845,647
Automobile parking system	111,663	94,902	57,071	
Storm water utility	<u>287,561</u>	292,579		
Total business-type activities	7,846,939	7,323,520	311,794	84 <u>5,647</u>
Total primary government	\$ 22,889,735	<u>\$ _9.835,522</u>	\$1.648.829	\$ 933,209
Component Units:				
Downtown Development Authority	\$ 480,684	\$	\$	\$
Brownfield Redevelopment	1,440	•	•	•
DDA Debt	27,252			
LDFA Debt	56,499			
Total component units	\$ 565,875	<u>\$</u>	<u>\$</u>	<u>s</u> _

### General Revenues:

Property taxes

Sales tax

Motor vehicle fuel tax

Grants and contributions not restricted to specifie programs

Unrestricted investment earnings

Discharge of Debt

Transfers

Total general revenues and transfers

Change in net assets

Net assets - beginning of year

Adjustment of Prior Year Receivables - Community Development

Net assets - end of year

### (PAGE 2 OF 2) CITY OF ADRIAN, MICHIGAN

### STATEMENT OF ACTIVITIES

For Fiscal Year Ended June 30, 2008 With Comparative Totals for Fiscal Year Ended June 30, 2007

	PRIMARY GOVERN	<u>MENT</u>		
Governmental <u>Activities</u>	Business-type <u>Activities</u>	Tot <u>2008</u>	als <u>2007</u>	Component Units Combined <u>Totals</u>
\$ (915,042) (4,574,104) (849,142) (2,183,436)		\$ (915,042) (4,574,104) (849,142) (2,183,436)	\$ (1,471,823) (4,411,048) (1,167,067) 273,096	\$
(1,392,526) (231,315) (913,273) (47,359)		(1,392,526) (231,315) (913,273) (47,359)	(1,792,470) 55,012 (270,733) (27,014)	
(11,106,197)		(11,106,197)	(8,812,047)	<del></del>
	(376,655) 315,029 650,320 40,310	(376.655) 315,029 650,320 40,310	(327,450) 289,180 (78,950) 23,520	
	5,018	5,018	46,036	
	634,022	634,022	(47,664)	-
<u>\$ (11.106.197)</u>	<u>\$ 634,022</u>	<u>\$(10.472.175)</u>	<u>\$(8,859,711)</u>	<u>\$</u>
\$	\$			\$ (480,684)
				(1,440) (27,252) (56,499)
<u> </u>	<u>\$</u>			<u>\$ (565,875)</u>
7,401,258 2,311,867 1.278,969 234,237		7,401,258 2,311,867 1,278,969 234,237	7,070,336 2,383,155 1,299,759 13,336	567,032 325,331
500,338	121,552	621,890	658,945	15,617 764,100
(106,816)	106,816		<del></del>	
1,619,853	228,368	11,848,221	11,425,531	1,672,080
513,656 (89,282)	862,390	1,376,046 (89,282)	2,565,820	1,106,205
35,658,775	31,478,421	67,137,196	64,482,094	594,347
\$ 36.083.149	<u>\$ 32,340,811</u>	\$ 68,423,960	\$ 67,047,914	<u>\$ 1.700,552</u>

BALANCE SHEET

GOVERNMENTAL FUNDS

June 30, 2008 With Comparative Totals for June 30, 2007

Totals  Covernmental Funds 2008 2,492,498 5 1,953,945 7,674,077 8,996,887	550,340 538,602 97,507 128,685 295,625 613,620 415 890 294,511 329,136	7,499 7,499 165,343 139,740 32,054 36,896	11,609,869 \$ 12,745,900	1,043,894 590,513 255,655 304,299 206,133 563,401 50 7,800 63,372 46,387	1,569,104 1,512,400	823,137 794,956 109,664 95,342 97,507 128,685 204,896 184,135 912,748 1,733,366	3,630,585 4,015,000 1,339,725 1,304,717 2,263,087 2,414,421 659,416 562,878	10,040,765 11,233,500	11.609.869 \$ 12.745.900
Other  Governmental  Funds  \$ 1,460,451 \$ 1,607,135	15,474 97,507 22,659	7,499	\$ 3.210.725	50,657 7,541 47,722	105,920	823,137 109,664 97,507 7,499	1,407,582 659,416	3,104,805	\$ 3.210.725
Fee And Public-Purpose \$ 81,845 22,391			\$ 104,236	1,726	56,509		47,727	47,727	\$ 104.236
Locat Streets \$ 752,080			\$ 752,080	127,928 2,130 32,208	162,266	29,481	560,333	589,814	\$ 752.080
Major <u>Streets</u> \$ 198,122 798,253	56,983		\$ 1,053,358	571,604 2,271 48,978	622,853	183,060	247,445	430,505	\$ 1.053.358
S 5,246,298	477,883 272,966 415 294,511	165,343 32,054	\$ 6.489,470	293,705 243,713 75,499 50 8,589	621,556	197,397	3,630,585	5,867,914	\$ 6,489,470

The notes to the financial statements are an integral part of this statement.

### RECONCILIATIONS OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS

### June 30, 2008 and 2007

	2008	<u>2007</u>
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	\$ 27,368,077	\$ 25,094,701
Personal property taxes receivable are not expected to be collected in the current period and, therefore, deferred in governmental funds (presented net of allowance for uncollectibles).	3,480	8,665
Accrued interest payable on long term debt is	2,121	-,
recognized in governmental funds when paid and not when accrued.	(40,459)	(27,014)
Long-term portion of accrued sick and vacation pay liability are not due and payable in the current period and, therefore, are not reported in the governmental funds.	(350,233)	(414,587)
Bond and loan indebtedness are recognized in the governmental funds when paid and not when accrued.	(1,857,863)	(771,188)
Internal Service Funds (Information Technology Fund and Fire Dept. Motor Pool) are used by management to charge the costs of management information systems to individual funds and to maintain Fire Dept. vehicles. The assets and liabilities of the Internal Service Funds are included in governmental activities in		
the Statement of Net Assets.	919,382	445,416
Net differences	26,042,384	24,335,993
Total fund balance in governmental funds	10,040,765	11,322,782
Total net assets of governmental activities	<u>\$ 36,083,149</u>	\$ 35,658,77 <u>5</u>

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## GOVERNMENTAL FUNDS

For Fiscal Year Ended June 30, 2008 With Comparative Totals for Fiscal Year Ended June 30, 2007

	General	Major Streets	Local Streets	Fee And Public-Purpose	Other Governmental <u>Funds</u>	Totals Governmental Funds <u>2008</u>	als ital Funds 2007
Revenues:  Taxes  Other tax related revenue  Licenses and permits	\$ 6,804,828 148,386 270,139	s	s	s	\$ 453,210	\$ 7,258,038 148,386 270,139	\$ 6,976,298 100,373 279,866
Intergovernmental State Intergovernmental State Charges for services Use and admission charges Fires and fee	2,439,186 70,879 343,271 259,035	1,021,531	381,480		100	3,842,197 70,879 343,271	340,765 340,765 348,765
Investment earnings Fee Trust – for beautification purposes Other	291,900	83,255	3,439	320 1,169,690 47.301	121,193	500,107 500,107 1,169,690 803,207	549,528 1,173,270 920,062
Special assessments Contribution from DDA Public contributions Administrative fees					127,000 255,400 60,184	127,000 255,400 60,184	109,075 12,000 496,028 129,097
Total revenues	11,259,381	1,153,534	384,919	1,217,311	1,194,242	15,209,387	16,380,403
Expenditures: Current: General government Public safety Public works	2,061,328 5,015,866 1,040,754				79,930	2,061,328 5,095,796 1,040,754 3,912,022	2,056,289 5,197,748 1,032,473
Other services Other services Community/Economic Development Highways, streets, and bridges	1,152,741	2,042,897	775,24	47,260	11,765 550,344	1,211,766 550,344 2,940,474	2,009,137 2,009,137
Principal retirement Interest and fiscal charges	151,531 22,708					151,531	113,072
Total expenditures	13,356,950	2,042,897	897,577	47,260	642,039	16,986,723	14,828,916
Excess (deficiency) of revenues over (under) expenditures	(2,097,569)	(889.363)	(512,658)	1,170,051	552,203	(1,777,336)	1,551,487

The notes to the financial statements are an integral part of this statement.

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For Fiscal Years Ended June 30, 2008 and 2007

		2008		<u>2007</u>
Amounts reported for governmental activities in the Statement of Revenues, Expenditures and Changes in Fund Balances are different because:				
Net ehange in fund balance -	\$	\$ (1,192,735)	\$	\$ 1,409,569
Government funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period. (Total depreciation \$1,608,379 less total capital outlay (\$3,881,755).		2,273,376		934,031
Revenue in the Statement of Activities that do not				
provide current financial resources are not reported as revenue in the governmental funds – net effect on recognizing accrued personal property taxes.		(5,185)		(6,335)
This issuance of long-term debt (e.g. bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the This amount is the net effect of these differences in the treatment of long-term debt and related items.				
Note Proceeds Less: Principal repayment	(1,227,000) 140,355		113,072	
Net		(1,086,645)		113,072
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.				
Accrued interest – net effect Accrued long-term sick and vacation – net effect		(13,445) 64,324		4,153 (101,228)
Internal Service Fund is used by management to charge the costs of management information systems to individual funds.		473,966		132 721
•				<u>132,721</u>
Change in net assets in governmental activities		<u>\$ 513,656</u>		<u>\$ 2,485,983</u>

### (Page 1 of 3) CITY OF ADRIAN, MICHIGAN

### GENERAL FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

	Budgeted Amounts			Variance with Final Budget -
	<u>Origiual</u>	<u>Final</u>	Actual Amounts	Positive (Negative)
Revenues:				
Taxes	\$ 7,067,959	\$ 7,067,959	\$ 6,804,828	\$ (263,131)
Other tax related revenue	85,000	86,000	148,386	62,386
Licenses and permits	288,800	288,800	270,139	(18,661)
Intergovernmental	2,342,000	2,425,873	2,439,186	13,313
Charges for services	92,800	87,800	70,879	(16,921)
Uses and admission charges	347,200	347,200	343,271	(3,929)
Fines and fees	273,800	273,800	259,035	(14,765)
Investment earnings	299,532	339,532	291,900	(47,632)
Miscellaneous	496,300	588,709	631,757	43,048
Contributions from DDA	10,000	10,000		(10,000)
Total revenues	11,303,391	11,515,673	11,259,381	(256,292)
Expenditures:				
Current:				
General Government:				
City Commission	141,311	149,950	133,174	16,776
City Administrator	229,891	229,891	227,844	2,047
Election Department	28,800	28,800	10,887	17,913
Finance Department	335,562	335,562	403,033	(67,471)
City Assessor	210,000	198,718	177,557	21,161
City Attorney	159,919	162,419	164,208	(1,789)
City Clerk	128,231	187,335	176,616	10,719
Human Resources	169,191	169,191	125,294	43,897
City Hall	153,100	193,100	172,095	21,005
Cemetery	455,338	455,441	470,620	(15,179)
Total general government	2,011,343	2,110,407	2,061,328	49,079
Public Safety:				
Police Department	2,958,484	2,949,384	2,983,541	(34,157)
Fire Department	1,631,314	1,803,325	1,628,190	175,135
Inspection Department	428,313	428,313	404,135	24,178
Total public safety	5,018,111	5,181,022	5,015,866	165,156
Total expenditures				
carried forward	7,029,454	7,291,429	<u>7,077,194</u>	<u>214,235</u>

### (Page 2 of 3) CITY OF ADRIAN, MICHIGAN

### GENERAL FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

	Budgeted	Variance with Final Budget -		
	<u>Original</u>	<u>Final</u>	Actual Amounts	Positive (Negative)
Total expenditures				
carried forward	7,029,454	7,291,429	<u>7,077,194</u>	<u>214,235</u>
Public Works:				
Department of Public Works	248,063	252,556	260,412	(7,856)
Stores - Central Supply	(100.000)	975	(14,171)	15,146
Motor Vehicle Pool	(182,800)	(181,803)	(267,378)	85,575
Engineering	127,950	211,833	244,388	(32,555)
Street Lighting	133,100	133,100	139,696	(6,596)
Winter Maintenance	3,000	5,000	4,060	940
Waste Collection and Disposal	710,100	711,553	673,747	<u>37,806</u>
Total public works	1,039,413	1,133,214	1,040,754	92,460
Culture and Recreation:				
Recreation Department	1,070,476	1,149,233	1,003,934	145,299
Parks and Forestry Department Parks and Forestry – Heritage	578,982	575,087	1,118,759	(543,672)
Park	152,494	152,551	143,578	8,973
Fee Estate Maintenance	717,446	723,808	709,438	14,370
Library	801,209	1,059,534	936,313	123,221
Total culture and recreation	3,320,607	3,660,213	3,912,022	(251,809)
Other Services:				
Planning Commission	98,500	98,500	35,479	63,021
Beautification - Parks (Fee)	148,500	595,498	460,252	135,246
Park Capital	144,000	144,616	28,499	116,117
Other Projects	182,239	780,501	625,863	154,638
Other	52,581	547,570	2,648	<u>544,922</u>
Total other services	625,820	2,166,685	1,152,741	1,013,944
Debt Service:				
Principal	151,536	151,536	151,531	5
Interest		22,738	22,708	30
Total debt service	151 <u>,536</u>	174,274	<u>174,239</u>	35
Total expenditures	12,166,830	14,425,815	13,356,950	1,068,865
Excess (deficiency) of revenues				
over (under) expenditures	(863,439)	(2,910,142)	(2,097,569)	<u>812,573</u>

### (Page 3 of 3) CITY OF ADRIAN, MICHIGAN

### GENERAL FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

	Budgeted Amounts			Variance with Final Budget -
	<u>Original</u>	<u>Final</u>	Actual Amounts	Positive (Negative)
Other financing sources (uses): Transfers in Transfers out Bond/Note Proceeds	972,439 (109,000)	1,389,801 (513,392) 1,092,000	1,257,364 (507,399) 1,092,000	(132,437) 5,993
Total other financing sources (uses)	863,439	1,968,409	1,841,965	(126,444)
Net change in fund balance	-	(941,733)	(255,604)	(686,129)
Fund balance at beginning of year	6,123,518	6,123.518	6,123,518	<del></del>
Fund balance at end of year	\$ 6,123,518	<u>\$ 5,181,785</u>	\$ 5,867,914	\$ (686,129)

### MAJOR STREETS SPECIAL REVENUE FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

	Budgeted Amounts			Variance with Final Budget -
	<u>Original</u>	<u>Final</u>	Actual Amounts	Positive (Negative)
Revenues:				
Intergovernmental - State	\$ 1,603,818	\$ 1,228,818	\$ 1,021,531	\$ (207,287)
Investment earnings	20,000	20,000	83,255	63,255
Other	94,920	122,920	48,748	<u>(74,172)</u>
Total revenues	<u>1,718,738</u>	1,371,738	1,153,534	(218,204)
Expenditures:				
Highways, streets, and bridges:				
Street construction	1,146,389	2,166,237	1,589,962	576,275
Routine maintenance – streets	184,100	184,100	122,878	61,222
Routine maintenance - bridges	21,000	21,000	5,400	15,600
Maintenance - State trunklincs	61,400	61,400	82,016	(20,616)
Traffic service	123,800	125,896	60,317	65,579
Winter maintenance	64,000	64,000	125,693	(61,693)
Administration	41,259	41,259	36,897	4,362
Non-motorized transportation	<u>335,700</u>	337,477	<u>19,734</u>	317,743
Total expenditures	1,977,648	<u>3,001,369</u>	2,042,897	<u>958,472</u>
Excess (deficiency) of revenues				
over (under) expenditures	(258,910)	_(1,629,631)	<u>(889,363)</u>	<u>740,268</u>
Other financing sources (uses):				
Transfers out	(250,000)	(250,000)	(1,129,000)	(879,000)
Total other financing sources	(850.000)	(0.50.000)	/1 150 000	(0.70.000)
(uses)	(250,000)	(250,000)	(1,129,000)	<u>(879,000)</u>
Net change in fund balance	(508,910)	(1,879,631)	(2,018,363)	(138,732)
Fund balance - beginning of year	2,448,868	2,448,868	2,448,868	
Fund balance end of year	<u>\$ 1,939,958</u>	<u>\$ 569,237</u>	<u>\$ 430,505</u>	<u>\$ (138,732)</u>

### LOCAL STREETS SPECIAL REVENUE FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

	Budgeted Amounts			Variance with	
	<u>Original</u>	<u>Final</u>	Actual Amounts	Final Budget - Positive (Negative)	
Revenues:					
Intergovernmental - State	\$ 390,000	\$ 390,000	\$ 381,480	\$ (8,520)	
Special assessment	***	63,067	2.420	(63,067)	
Investment earnings	500	500	3,439	2,939	
Other	63,067				
Total revenues	<u>453,567</u>	453,567	<u>384,919</u>	(68,648)	
Expenditures:					
Highways, streets, and hridges:					
Sidewalks	60,000	63,054	26,958	36,096	
Street construction	592,729	886,856	517,386	369,470	
Routine maintenance – streets	351,600	351,600	184,528	167,072	
Routine maintenance - bridges	1,000	1,000		1,000	
Traffic service	41,200	41,200	32,721	8,479	
Winter maintenance	50,500	50,500	98,709	(48,209)	
Administration	42,259	42,259	37,275	4,984	
Other	<u>28,154</u>	28,154		<u>28,154</u>	
Total expenditures	1,167,442	1,464,623	<u>897,577</u>	567,046	
Deficiency of revenues					
under expenditures	(713,875)	(1,011,056)	(512,658)	498,398	
Other financing sources (uses):					
Transfers in	<u>713,875</u>	<u>713,875</u>	<u>713,875</u>		
Total other financing					
sources (uses)	713,875	<u>713,875</u>	<u>713,875</u>		
Net change in fund balance	-	(297,181)	201,217	498,398	
Fund balance – beginning of year	388,597	<u>388,597</u>	388,597		
Fund balance - end of year	<u>\$ 388,597</u>	<u>\$ 91,416</u>	\$ 589,814	<b>\$</b> 498,398	

## (PAGE 1 OF 2) CITY OF ADRIAN, MICHIGAN

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS

June 30, 2008
With Comparative Totals for June 30, 2007

## BUSINESS-TYPE ACTIVITIES – ENTERPRISE FUNDS

# GOVERNMENTAL ACTIVITIES

	=	COLUED III	CII, III D	TORGING DIC. 12	AG TO TO THE		<u> </u>	
ASSETS:	Wastewater <u>System</u>	Water System	Other Enterprise <u>Fund</u>	_	otals tary Funds <u>2007</u>	Information <u>Technology</u>	Fire Dept. Motor Pool	
Current assets:								
Cash and cash equivalents	\$ 46,844	\$ 804,950	<b>\$</b> 494,783	<b>\$</b> 1,346,577	\$ 428.638	\$ 571,503	\$ 339,821	
Investments	1,250	3 804,930	<b>3</b> 494,783	1,250	<b>3</b> 420,030	\$ 571,503	J 339,821	
Receivables:	1,230			1,230				
Accounts	415,057	427,721	2,509	845,287	1,081,123			
Special assessments	413,037	427,721	,	,	, ,		y	
Deferred assessments	68,501	22,629	416,973	416,973 91,130	491,171 91,130			
State of Michigan – SRF	08,301	519,045		,	,		*	
Due from other funds		, -	29,400	519,045	402,410	0.000		
Due from other governments		23,440	,	52,840	78,133	8,822		
Due from component unit			298,9 <b>2</b> 0	298,920	46,204	916		
Inventories		196,010		106.010	5,000	916	-	
Prepaid expense	2,680			196,010	168,925			
Frepaid expense	2,080	7,100		9,780	10,908			
	534,332	2 000 906	1 242 595	2 777 912	2 202 642	501.241	220.021	
Restricted assets available	334,332	2,000,895	1,242,585	3,777,812	2,803,642	581,241	339,821	
for current liabilities:							<b>[60</b> 4]	
		11.472		11 472	17.166			
Customer deposit – cash		11,472		11,472	17,155			
Bond interest and redemp-	407.224			407.004	410.400			
tion account - investment	407,224			407,224	410,488		<b>₩</b> ••	
Bond interest and redemp-	259 525	212.406		471.021	221 022			
tion account - cash	<u>258,525</u>	213,406		471,931	231,823			
Total current assets	1,200,081	2,225,773	1,242,585	4,668,439	3,463,108		339,821	
			112 12 000				<u></u>	
Noncurrent assets:								
Restricted investments								
Bond reserve - cash		91,281		91,281	62,664			
Bond reserve - investment	400,377	121,157		5 <b>2</b> 1,534	405,302			
Replacement account		, , , , , , , , , , , , , , , , , , , ,		, -	,		_	
Investment	70,000	100,000		170,000	600,000			
Total noncurrent								
restricted assets	470,377	312,438		782,815	1,067,966	-	_ =	
				_				
Capital assets:								
Land	163,164	102,928	661,368	927,460	927,460			
Building			816 <b>,2</b> 07	816,207	86,864			
Utility systems	36,932,735	22,911,011	2,380,243	62,223,989	61,740,345			
Land improvements			1,582,008	1,582,008	1,582,008			
Equipment			697,127	697,127	682,607			
Less: Accumulated								
depreciation	(16,087,747)	(8,453,044)	(2,152,979)	(26,693,770)	(25,224,524)		P+*	
Construction in progress	9,126,820	5,470,131	(,,,,	14,596,951	9,383,165			
Net capital assets	30,134,972	20,031,026	3,983,974	54,149,972	49,177,925	_		
•								
Total noncurrent assets	30,605,349	20,343,464	3,983,974	54,932,787	50,245,891			
Total assets	<u>\$ 31.805.430</u>	\$ 22.56 <u>9.237</u>	<u>\$ 5.226,559</u>	<u>\$ 59.601.226</u>	<u>\$ 53.708,999</u>	<u>\$ 581,241</u>	<u>\$ 339,821</u>	

## (PAGE 2 OF 2) CITY OF ADRIAN, MICHIGAN

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS

June 30, 2008 With Comparative Totals for June 30, 2007

BUSINESS-TYPE ACTIVITIES - ENTERPRISE FUNDS

## GOVERNMENTAL <u>ACTIVITIES</u>

		Wastewater	Water	Other Enterprise	Proprie	otals tary Funds	Information	Fire Dept. Motor Pool
	LIABILITIES:	System	<u>System</u>	<u>Fund</u>	<u>2008</u>	<u>2007</u>	<u>Technology</u>	<u> 1001</u>
1	Current liabilities:							
	Vouchers payable	S 163,724	\$ 670,733	\$ 261,914	\$ 1,096,371	\$ 514,459	\$ 1,090	\$ 590
-	Accrued liabilities	10,534	12,432	2,262	25,228	25,710		
	Due to other funds	35,154	2,968	113,032	151,154	140,386		
•	Due to other governments			6,543	6,543	6,543		
	DWRF/SRF bonds payable -							
	Current		245,000		1,025,000	700,000		
<b>⊶</b>		989,412	931,133	383,751	2,304,296	1,387,098	1,090	590
+10+8ag	Current liabilities payable							
-	from restricted assets:							
	Customer deposits							
*	payable		11,472		11,472	17,155		
	Accrued interest	<u>80,936</u>	<u>29,656</u>		110,592	80,219		
	Total current liabilities	1,070,348	972,261	383,751	2,426,360	1,484,472	1,090	590
	Noncurrent liabilities:							
	Accrued sick and							
	vacation pay	38,696	55,754		94,450	114,577		
1 **	DWRF Bonds	7,090,000	9.668,731		16,758,731	12,220,000		
	SRF Bonds	<u>7,980,874</u>			7,980,874	<u>8,411,529</u>		
	Total noncurrent liabilities	15,109,570	9,724,485		24,834,055	20,746,106		
	Total liabilities	16,179,918	10,696,746	383,751	27,260,415	22,230,578	1,090	590
	NIPP + COPPE							
	NET ASSETS							
·v •	Invested in capital assets, net of related debt	14,284,098	10,117,295	4,599,161	29,000,554	27,846,396		
	Restricted for debt service	985,190	396,188	4,377,101	1,381,378	1,030,058		
	Restricted for replacement	70,000	100,000		170,000	600,000		
	Unrestricted	286,224	1,259,008	243,647	1,788,879	2,001,967	580,151	339,231
~#			1,007,000		11,00,072	2,001,707		
	Total net assets	<u>\$ 15.625.512</u>	<b>\$</b> 11.872,491	<u>\$ 4,842,808</u>	\$ 32,340,811	<u>\$ 31,478,421</u>	<u>\$ 580.151</u>	<u>\$ 339.231</u>

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS

## For Fiscal Year Ended June 30, 2008 With Comparative Totals for Fiscal Year Ended June 30, 2007

	<u>B</u>	USINESS-TYPE A	ACTIVITIES – EN	TERPRISE FUND	<u>s</u>	GOVERNM <u>ACTIVI</u>	
	Wastewater <u>System</u>	Water <u>System</u>	Other Enterprise <u>Fund</u>		otals eary Funds <u>2007</u>	Information <u>Technology</u>	Fire Dept Motor Pool
Operating revenues: Charges for services Special assessments Miscellaneous revenues	\$ 3,550,758 32,549	\$ 2,936,910 <u>315,756</u>	\$ 454,495 26,985 6,067	\$ 6,942,163 26,895 354,372	\$ 6,762,062 116,075 347,238	\$ 454,438 1,699	\$ ====
Total operating revenues	3,583,307	3,252,666	487,547	7,323,520	7,225,375	456,137	
Operating expenses:  Cost of services  Depreciation	2,660,423 989,181	2,344,607 472,905	798,886 150,454	5,803,916 1,612,540	5,687,918 1,5 <u>73,941</u>	324,331	61,352
Total operating expenses	3,649,604	2,817,512	949,340	7,416,456	7,261,859	324,331	61,35:
Operating income (loss)	(66,297)	435,154	(461,793)	(92,936)	(36.484)	<u>131,806</u>	(61,352
Nonoperating revenues expenses: Intergovernmental – State – operating Intergovernmental – State - Maintenance reimbursement Intergovernmental –			174,411 2,713	174,411 2,713	162,521		-
Federal Interest revenue	76,613	15,130	77,599 29,809	77,599 121,552	71,805 112,748		-
Interest expense  Total nonoperating revenues (expenses)	(310,358)	(120,125)	284,532	(54,208)	(328,656)		
Income (loss) before contributions and transfers	(300,042)	330,159	(177,261)	(147,144)	(18,066)	131,806	(61,352)
Contribution from Downtown Development Authority Capital contribution - Grants Transfers in Transfers out		(2,929)	60,000 845,647 106,816	60,000 845,647 106,816 (2,929)	5,000 74,819 110,411 (3,045)	2,929	400,583
Change in net assets	(300,042)	327,230	835,202	862,390	169,119	134,735	339,231
Total net assets – beginning of year	<u> 15,925,554</u>	11,545,261	4,007,606	31,478,421	<u>31,309,302</u>	445,416	
Total net assets – end of year	\$ 15.625.512	<u>\$_11.872.491</u>	\$ 4,842,808	\$ 32,350.811	<u>\$ 31,478,421</u>	<u>\$ 580.151</u>	\$ 339,231

## (PAGE 1 OF 2) CITY OF ADRIAN, MICHIGAN

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

## For Fiscal Year Ended June 30, 2008 With Comparative Totals for Fiscal Year Ended June 30, 2007

## INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS

GOVERNMENTAL

	BUSINESS-TYPE ACTIVITIES – ENTERPRISE FUNDS					GOVERNM <u>ACTIVI</u>	
	Wastewater <u>System</u>	Water <u>System</u>	Other Enterprise <u>Fund</u>		Totals etary Funds <u>2007</u>	Information <u>Technology</u>	Fire Dept. Motor <u>Pool</u>
Cash flows from operating activities:							
Cash received from customers Cash paid to suppliers Cash paid to employees	\$ 3,702,802 (2,064,629) (856,658)	\$ 3,341,919 (834,901) (997,225)	\$ 534,247 (471,706) (334,923)	\$ 7,578,968 (3,371,236) (2,188,806)	\$ 6,400,194 (3,569,765) (2,116,224)	\$ 459,565 (326,104)	(60,762)
Net cash provided by (used in) operating activities	<u> 781,515</u>	1,509,793	(272,382)	2,018,926	<u>714,205</u>	<u>133,461</u>	(60,762)
Cash flows from noncapital financing activities: Grant received – Federal Grant received – State Transfers from Other Fund Contribution from DDA/TIFA Transfer to Information Tech. Special assessment revenue Provided to other funds		(2,929)	72,344 181,213 115,994 65,000	72,344 181,213 115,994 65,000 (2,929)	75,836 157,444 25,507 5,000 (3,045) (199,085)	2,929	400,583
Net cash provided by noneapital financing activities		(2,929)	434,551	431,622	61,657	2,929	400,583
Cash flows from capital and related financing activities: Acquisition and construction of capital assets Principal paid on general obligation bonds Interest paid and agent fees on	(705,545)	(4,991,885)		(5,697,430)	(5,835,760) (100,000)		
general obligation bonds Special assessments Principal paid on DWRF Bonds Bond proceeds on DWRF Bonds Principal paid on SRF Bonds Interest paid on DWRF/	(375,000)	(240,000) 4,649,686	74,198	74,198 (615,000) 4,649,686 (390,000)	(2,700) 36,689 (600,000)		
SRF Bonds Bond proceeds – SRF Bonds	(278,485) 671,755	(121,625)		(400,110) 671,755	(328,375) 5,513,4 <u>98</u>		
Net cash provided by (used in) capital and related financing activities	(1,077,275)	(703,824)	74,198	(1,706,901)	(1,316,648)		
Cash flows from investing activities: Investment securities purchased Proceeds on matured investment		(6,789)		(6,789)	(38,113)		
Securities Interest income	322,571 76,613	15,130	29,809	322,571 121, <u>552</u>	109,417		
Net cash provided by investing activities	399,184	8,341	29,809	437,334	71,304		

## (PAGE 2 OF 2) CITY OF ADRIAN, MICHIGAN

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For Fiscal Year Ended June 30, 2008
With Comparative Totals for Fiscal Year Ended June 30, 2007

## INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS

	BUSINESS-TYPE ACTIVITIES – ENTERPRISE FUNDS					GOVERNMENTAL ACTIVITIES		
	Wastewater <u>System</u>	Water <u>System</u>	Other Enterprise <u>Fund</u>		otals tary Funds <u>2007</u>	Information Technology	Fire Dept.  Motor  Pool	
Net increase (decrease) in cash and cash equivalents Cash and cash equivalents at beginning of year including \$20,667 and \$290,975 for the	103,424	811,381	266,176	1,180,981	(469,482)	136,390	339,821	
Waste System and the Water System Utility Funds, respectively Reported in restricted funds Cash and cash equivalents at end of year (including \$258,525 and \$316,159 for the Wastewater	201,945	309,728	228,607	740,280	1,209,762	435,113		
System and the Water System Funds, respectively reported in Restricted Funds)	\$ 305,369	\$ 1.121.109	<u>\$ 494,783</u>	<u>\$ 1.921.261</u>	<u>\$ 740.280</u>	<u>\$ 571,503</u>	\$ 339.821	
Non cash investing capital and financing activities  Contributions of capital assets from State			845,647	845,647	74,819			
R	ECONCILIATIO! PROVIDEI	N OF OPERATING D BY (USED IN) O					p=0-	
Operating income (loss)	\$ (66,297)	\$ 435,154	\$ (461,793)	\$ (92,936)	\$ (36,484)	\$ 131,806	\$ (61,352)	
Adjustments to reconcile operating income (loss) to to net cash provided by (used in) operating activities:  Depreciation Change in Assets and Liabilities:	989,181	472,905	150,454	1,612,540	1,573,941		-	
(Increase) decrease in accounts receivable (Increase) decrease in	119,495	118,143	(1,802)	235,836	(799,523)			
due from other funds (Increase) decrease in inventories		(23,207) (27,085)	48,500	25,293 (27,085)	(27,233) (25,895)	3,428	-	
(Increase) decrease in prepaid expense	454	674		1,128	(873)		pro	
Increase (decrease) in vouehers payable Increase (decrease) in	(265,888)	596,413	(162)	330,363	(15,565)	(1,773)	590 .	
due to County Increase (deerease) in			(55)	(55)	(1,640)		•	
accrued payтoll and Liabilities Increase (decrease) in	(1,230)	(116)	920	(426)	(493)			
due to other funds increase (decrease) in accrued sick and	4,401	(35,879)	(8,444)	(39,922)	73,521		-	
vacation Increase (decrease) in	1,399	(21,526)		(20,127)	(27,126)		-	
eustomer deposits		(5,683)		(5,683)	1,575			
Total adjustments Net cash provided by (used in)	847,812	1,074,639	189,411	2,111,862	750,689	1,655	590	
operating activities	<u>\$ 781,515</u>	\$ 1.50 <u>9.793</u>	<u>\$ (272,382)</u>	\$ 2.018,926	<u>\$ 714.205</u>	<u>\$ 133.461</u>	<u>\$ (60,762)</u>	

The notes to the financial statements are an integral part of this statement.

## STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES

## AGENCY FUNDS

## June 30, 2008 and 2007

ASSETS	2008	<u>2007</u>
Cash and cash equivalents	<u>\$ 318,049</u>	<b>\$</b> 454,573
Total assets	<u>\$ 318,049</u>	<u>\$ 454,573</u>
LIABILITIES		
Liabilities:		
Vouchers payable	\$ 11,178	\$ 14,222
Due to other taxing units	7,992	7,573
Restricted deposits	<u>298,879</u>	432,778
Total liabilities	\$ 318.049	\$ 454,573

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Adrian, Michigan have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting polices are described below:

## Reporting Entity

The City of Adrian is a Michigan Municipal Corporation governed by an elected seven member commission. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the government.

#### Discretely presented component units:

Downtown Development Authority (DDA) was created as a separate legal entity under Public Act 197 of 1975 of the State of Michigan. The purpose of the DDA is to plan and develop the downtown area of the City and to attract new businesses and residents. The governing body of DDA is appointed by the City Commission for a fixed term. The City approves the annual budget and any capital projects of DDA. Prior approval by the City is needed on any taxation by DDA. And, the City's approval is needed for any borrowing done by DDA. The Downtown Development Authority is presented as a governmental fund type.

Another discretely presented component unit is the Local Development Finance Authority (LDFA) created under Public Act 281 of 1986 of the State of Michigan. The LDFA's purpose is to work toward the elimination of the causes of unemployment, underemployment and joblessness, and to promote economic growth in the City of Adrian. The City appoints the majority of the LDFA Board of Directors. The budget of the LDFA needs the City's approval. And, the main revenue source of LDFA which is tax increment financing is a financial burden to the City. The Local Development Finance Authority is presented as a governmental fund type.

A third discretely presented component unit is the Brownfield Redevelopment Authority (BRA), approved by the Adrian City Commission on February 5, 2001, but began capturing taxes for the first time in FY 2007-08. Under the authority of Public Act 381 of 1996, as amended (MCL125.2651), the Brownfield Redevelopment Program provides funding and tax incentives for the cleanup and redevelopment of contaminated, blighted, and functionally obsolete properties with the aim of making them economically viable. As part of the program, the Brownfield Redevelopment Financing Act allows Brownfield authorities created by local units of government to use tax increment financing to pay for certain "eligible activities" on eligible property. These "eligible activities" include such efforts as baseline environmental assessments, due care activities, and additional response activities. The City appoints all members of the BRA Board of Directors and the budget of the BRA requires City approval. The main revenue source of the BRA is derived from tax increment financing, which is a financial burden to the City. The BRA authority is presented as a governmental fund type.

Separate financial statements for each of the individual component units are not available.

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## C. Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Property taxes and State shared revenue are major sources of revenue which are considered to be susceptible to accrual. Property taxes for the City are levied July 1 of each year. The property taxes are recognized in the year levied.

State shared revenue (sales tax) received in July is accrued for proceeding year. Special assessment receivables are financed by the Capital Project Fund and are fully recognized when levied.

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fiduciary funds can be either trust funds or agency funds. Trust funds use the same economic resource measurement focus and accrual basis accounting as do proprietary funds. Agency funds report only assets and liabilities and these do not have a measurement focus. They do, however, use the accrual basis of accounting to recognize receivables and payables.

Amounts due from other governments, loans receivable, Fee funding, and services provided associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

## The government reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Major Streets Fund is a Special Revenue Fund that receives State and local funding for the purpose of construction and maintenance of City streets designated as major streets under State of Michigan Act 51 of Public Acts of 1951.

The Local Streets Fund is a Special Revenue Fund that receives State and local funding for the purpose of construction and maintenance of City streets designated as local streets under State of Michigan Act 51 of Public Acts of 1951.

The Fee and Public-Purpose Fund is a Special Revenue Fund that receives funds that are restricted for specific public-purpose uses and can be fully expended for the restricted purpose or purposes.

The government reports the following major proprietary funds.

The Wastewater System Fund accounts for the acquisition, operation, and maintenance of the City's wastewater system.

The Water System Fund accounts for the acquisition, operation and maintenance of the City's water system.

Additionally, the government reports the following fund types:

The Internal Service Funds are (Information Technology Fund and Fire Department Motor Pool Fund). The Information Technology Fund accounts for management information systems and services provided to other funds of the City on a cost reimbursement basis.

The Fire Department Motor Pool Fund accounts for maintenance, repair and operation expense on Fire Department vehicles and equipment. The funds can also be used for purchase of equipment.

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Agency Funds account for assets held by the City acting as an agent for individuals, private organizations, other governments, and/or other funds. There are three agency funds. The Payroll Reduction Fund handles the payment of City payroll deductions to third parties. The Property Tax Fund accounts for the collection and payment of property taxes billed and collected by the city. The Trust and Agency Fund accounts for monies received from various sources and are held by the City in a custodial or agent capacity.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments of utility charges between the City's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various function concerned.

Amounts reported as *program revenues* included 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary Funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Wastewater and Water Enterprise Funds are charges to customers for sales and services. The Wastewater and Water Enterprise Funds also recognize as operating revenues the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

## D. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## E. Assets, liabilities, and net assets or equity.

#### 1. Cash and investments

Cash includes amounts in cash on hand, demand deposits, and may include short-term investments with a maturity date within three months of the date acquired by the government.

Investments include Money Market Accounts, Certificates of Deposit, U.S. Agencies Securities, Mutual Funds, and Corporate Bonds.

State statutes authorize the government to invest in Money Market Accounts and Certificates of Deposit, Obligations of the U.S. Treasury, Federal Agencies, Commercial Paper, Corporate Bonds, Repurchase Agreements, and State approved Investment Pools.

Investments are stated at fair value.

## 2. Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources. The City had no advances between funds at June 30, 2008.

Personal property taxes receivable is shown net of an allowance for uncollectibles.

Property taxes are levied as of July 1 on property values assessed as of the prior December 31. The billing is mailed on July 1 and is considered due upon receipt by the taxpayer; however, the actual due date is August 31. A lien on property occurs when property taxes are levied (July 1). On August 31, the bill becomes delinquent and penalties and interest may be assessed by the government.

Delinquent real property taxes are turned over to the County and reimbursed through a revolving fund. Therefore, property taxes receivable are not accounted for under the 60 day rule.

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## 3. Inventories and prepaid items

All inventories are valued at cost using the first-in/first-out (FIF0) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### 4. Restricted assets

Certain proceeds of enterprise fund revenue bonds and general obligations bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because their use is limited by applicable bond covenants. The bond interest and redemption account is used to segregate resources accumulated for debt service payments. The bond reserve account is used to report resources set aside to make debt service payment on bonds which would otherwise be in default. The replacement account is used to report resources set aside to make major repairs and replacements to fixed operation assets of the enterprise fund.

## 5. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., road, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the primary government, as well as the component units, are depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Land improvements	20 – 50
Buildings	10 - 20
Machinery, equipment,	
and furnishings	5 – 35
Utility systems	50 - 100
Infrastructure	15 100

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## 6. Compensated absences

Vacation leave benefits for City employees are based on past services rendered and are accrued as a liability based on the expected use of the benefits through paid time off and cash payments at termination or retirement. The accrued liability for vacation time is determined under the vesting method as defined by GASB Statement 16.

Sick leave for City employees is vested to the extent that cash payments are made (up to allowable limits) to employees upon retirement. The accrued liability for sick leave is determined under the termination method as defined by GASB Statement 16.

The current portion (the amount normally expected to be liquidated with expendable available financial resources) of accrued sick and vacation pay are shown as a liability and expenditure in the applicable governmental fund types. The portion recognized in the governmental funds is only the compensated absences that have matured at year end. The entire accrued sick and vacation pay related to governmental fund types is reported in the government-wide statements.

In the proprietary funds as well as in the government-wide statements, the vested sick and vacation pay are recorded as an expense and liability of those funds as the benefits accrue to employees.

## 7. Long-term obligations

In the governmental-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, if any, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of any applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize any bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## 8. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## 9. Comparative data/reclassification

Comparative data for the prior year have been presented in order to provide an understanding of the changes in the financial position and operations of the funds. Also, certain amounts presented in the prior year data have been reclassified in order to be consistent with current year's presentation. Certain prior year figures have been restated due to a prior year adjustment (see Note 3. B.)

## NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

## A. Budgetary information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds except the Fee and Public-Purpose Special Revenue Fund and the permanent funds which are not budgeted. All annual appropriations lapse at fiscal year end.

On or before the last Tuesday of February each year, all departments of the City submit requests for appropriations to the Finance Director so that a budget may be prepared. With the first City Commission meeting in April, the proposed budget is presented to the City Commission for review. The Commission holds public hearings and a final budget must be prepared and adopted no later than the second week of May.

The appropriated budget is prepared by fund, function, and activity. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the department/activity level, i.e., City Commission, Finance Department, City Clerk. The Commission made supplemental budgetary appropriations throughout the year. The supplemental budgetary appropriations made in the General Fund were in anticipation of normal activity.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

## B. Excess of expenditures over appropriations in budgetary funds

P.A. 621 of 1978, Section 18(1), as amended, of the State of Michigan provides that a local governmental unit shall not incur expenditures in excess of the amount appropriated.

In the body of the financial statements, the City's actual expenditures and budgeted expenditures for the budgetary funds have been shown on a department/activity basis. The approved budgets of the City for these budgetary funds were adopted to the activity level i.e., City Commission, Finance Department, City Clerk. One fund had total expenditures exceed budget – OMNI Fund.

During the year ended June 30, 2008, the City incurred expenditures in certain budgetary funds which were in excess of the amounts appropriated, as follows:

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

NOTE 2. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (Continued)

<u>Fund</u>	<b>Appropriations</b>	Amount of Expenditures	Budget <u>Variance</u>	
General Fund				
Finance Department	<b>\$</b> 335,562	\$ 403,033	<b>s</b> 67,471	
Attorney	1 <b>62,4</b> 19	164,208	1,789	
Cemetery	455,441	470,620	15,179	
Police	2,949,384	2,983,541	34,157	
Department of Public Works	252,556	260,412	7,856	
Engineering	211,833	244,388	32,555	
Street lighting	133,100	139,696	6,596	
Parks and Forestry	575,087	1,118,759	543,672	
Major Streets Fund				
Maintenance - State trunkline	61,400	82,016	20,616	
Winter maintenance	64,000	125,693	61,693	
Local Streets Fund				
Winter maintenance	50,500	98,709	48,209	
OMNI				
Public safety, OMNI	77,400	79,930	2,530	

Major Streets' additional expenditures were covered by less operating expenditures. Local Street covered additional expenditures by having less actual operating expenditures. And, General Fund covered its additional expenditures by occurring less expenditures in other areas.

## C. Fund equity - designations

The City Commission has designated a part of the General Fund's unreserved fund balance for the following purposes:

1.	Funding 08/09	\$	455,585
2.	Motor Vehicle Pool – Depreciation Catch-Up		700,000
3.	City Hall Complex		2,000,000
4.	City Complex Debt		250,000
5.	Property Acquisitions		150,000
6.	Telecommunication Upgrades		50,000
7.	Local Grant Match	_	25,000
	Total Proposed Designations	\$	3,630,585

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS

## A. Deposits and Investments

As of June 30, 2008, the City had the following investments and maturities:

## Investment Maturities (In Years)

Investment Type	<u>Fair value</u>	Less Than 1	<u>1 – 5</u>	<u>6 - 10</u>
Money Market Accounts	\$ 641,091	\$ 641,091	\$	\$
Certificates of Deposit	2,001,036	786,650	616,500	597,886
U.S. Agencies	4,712,954	47,481	4,072,998	592,475
Mutual Fund - Cash (U.S.				
Government Securities)	815,923	815,923		
Class - Pooled Investments	765,870	765,870		
Total fair value	\$ 8,936,874	\$ 3,057,015	\$ 4,689,498	\$1,190,361

Class Investment Pool is through MBIA Asset Management and is a 2a 7 – Like Pool. Investments consist of U.S. Government Agencies Securities both explicitly and implicitly guaranteed, and commercial paper.

Interest Rate Risk. City is exposed to interest rate risk with over 65% of investments maturing after one year. The City's investment policy has no provision limiting interest rate risk.

Credit Risk. The City's investment policy limits investments to certificates of deposit or money market accounts; U.S. Government and U.S. Agencies Securities; commercial paper with ratings at the two highest levels established by not less than two standard rating services; and corporate bonds, mutual funds, and repurchase agreements meeting State requirements. The money market accounts and mutual funds in the City's investments at June 30, 2008 were unrated. All of the U.S. government agencies investments of \$4,712,954 and a portion of the Class Investment \$176,150 are implicitly guaranteed by the U.S. Government. This makes these investments subject to credit risk.

Concentration of Credit Risk. The City's investment policy does not limit the amount of investment with any one issuer. For investments, more than five percent of the City's holdings were with Huntington Bank (36% of the City's total investments which represent 74% of General Fund's investments) and 100% of the Water Fund Investment. Also, United Bank and Trust had 15% of the City's total investments, which was 23% of the General Fund's investments and 66% of Endowment Trust Fund's investments in the form of money market funds and U.S. Agencies securities.

In addition, Key Bank had 6% of the City's total investment, which was 74% of the investments of the Perpetual Care Fund, in the form of U.S. Agencies securities and money market accounts.

Custodial Credit Risk – Deposits. In the case of deposits, this is the risk that in the event of a bank failure, the deposits may not be fully returned to the City. Neither the City nor the discretely presented component units, have a policy limiting custodial credit risk, other than authorizing (through Commission approval) the depositories used. As of June 30, 2008, \$5,498,996 of the City's bank balance of \$5,869,588 was exposed to custodial credit risk because it was uninsured and uncollaterized. As of the same date, the discretely presented component units had exposure to custodial credit risk because \$507,977 of their bank balance of \$607,977 of was uninsured and uncollaterized.

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

Custodial Credit Risk - Investments. For the money market accounts and certificates of deposit which are with banks the exposure is the same as stated above for deposits. As of June 30, 2008, these investments with total balances of \$2,642,127 were exposed to custodial credit risk on the balance of \$2,312,027 as being uninsured and uncollateralized.

For the remaining investments, the risk is, in the event of failure of the counterparty, will the City be able to recover the value of its investments. The U.S. Agencies investments and Class Investment of \$5,478,824 are held by counterparties and the securities are uninsured and not registered in the name of the City, which exposes them to custodial credit risk. The mutual funds of \$815,923 are not exposed to custodial credit risk.

## B. Receivables

Receivables as of year end for the government's individual major and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General	Major Streets	Wastewater System	Water System	Nonmajor <u>Funds</u>	<u>Total</u>
Receivables:						
Taxes	\$ 558,037	\$	\$	\$	\$	\$ 558,037
Accounts	374,338	56,983	415,057	427,721	17,983	1,292,082
Special assessments			68,501	22,629	416,973	508,103
Intergovernmental	294,511			519,045	298,920	1,112,476
Community Devel- opment loans					97,507	97,507
Gross receivables	1,226,886	56,983	483,558	969,395	831,383	3,568,205
Less: Allowance for uncollectibles	454,492					454,492
Net total Receivables	<u>\$ 772,394</u>	<u>\$ 56,983</u>	<u>\$ 483,558</u>	<u>\$ 969,395</u>	\$ 831,383	\$3, <u>113,713</u>

Prior Period Adjustment - Community Development:

A prior period adjustment was made to the fund balance of the Community Development Fund in the amount of \$89,282. This adjustment represents an error made in the determination of loans receivables in Community Development Fund at June 30, 2007.

A restatement of the halance sheet and statement of revenues, expenditures and change in fund balance for year ended June 30, 2007 eliminating the error follows:

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

# NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

## Community Development – Special Revenue Fund Balance Sheet – June 30, 2007

<u>ASSETS</u>	As Originally <u>Reported</u>	As <u>Adjusted</u>	<u>Change</u>	
Cash and cash equivalents Investments	\$ 65,401 79,500	\$ 65,401 79,500	\$ -	
Loan receivable	217,967	<u>128,685</u>	(89,282)	
Total assets	<u>\$ 362,868</u>	<u>\$ 273,586</u>	\$ (89,282)	
LIABILITIES & FUND BALANCE Liabilities:				
Total liabilities	14,504	14,504	_	
Fund Balacne:				
Reserved for loans	217,967	128,685	(89,282)	
Unreserved, undesignated	130,397	130,397		
Total fund balance	348,364	259,082	(89,282)	
Total liabilities &				
fund balance	\$ 362,868	\$ 273,586	\$ (89,282)	

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

## Community Development – Special Revenue Fund Statement of Revenues, Expenditures and Change in Fund Balance for year ended June 30, 2007

	As Originally <u>Reported</u>	As <u>Adjusted</u>	<u>Change</u>
REVENUES			
Intergovernmental	\$ 272,770	\$ 183,488	\$ (89,282)
Investment earnings	12,479	12,479	-
Other	175	175	-
Contribution from DDA	2,000	2,000	-
Administrative fees	129,097	129,097	
Total revenues	<u>\$ 416,521</u>	<u>\$ 327,239</u>	\$ (89,282)
EXPENDITURES  Total expenditures	337,646	337,646	_
- <del> </del>			
Excess (deficiency) of revenues			
over (under) expenditures	<u>78,875</u>	(10,407)	(89,282)
Other financing resources (uses)			
Transfer in	11,712	11,712	-
Transfer out	(32,915)	(32,915)	
Total other financing uses	(21,203)	(21,203)	
Net change in fund			
balance	57,672	(31,610)	(89,282)
Fund balance - beginning of year	290,692	290,692	
Fund balance – end of year	\$ 348,364	<u>\$ 259,028</u>	\$ (89,282)

In the financial statements for fiscal year 2007-08, the comparative prior year total column figures have been adjusted for this error.

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

Governmental funds defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unearned revenue reported in the government funds were as follows:

	Unearned <u>Revenue</u>
Funds for training classes to be held in the future Drug forfeiture funds not yet allocated	\$ 8,589 <u>54,783</u>
	<u>\$ 63,372</u>

## C. Capital assets

Capital asset activity for the year ended June 30, 2008 was as follows:

## **Primary Government**

	Beginning <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	Ending <u>Balance</u>
Governmental activities: Capital assets, not being depreciated:				
Land	\$ 7 <u>,571,139</u>	\$	<u>\$</u>	<b>\$</b> 7,571,139
Total capital assets,				
not being depreciated	<u>7,571,139</u>			7,571,139
Capital assets, being depreciated:				
Land improvements	7,055,480	121,178		7,176,658
Buildings	4,622,229	1,177,000		5,799,229
Machinery, equipment, and	•	, ,		, , ,
furnishings	11,776,672	476,228	(71,872)	12,181,028
Infrastructure	34,482,969	2,107,349		36,590,318
Total capital assets,				
being depreciated	<u>59,937,350</u>	3,881,755	<u>(71,872)</u>	61,747,233
Less: Accumulated depreciation for:				
Land improvements	(883,369)	(320,797)		(1,204,166)
Buildings	(2,873,101)	(104,193)		(2,977,294)
Machinery, equipment, and	, , , ,	, , ,		, , , ,
furnishings	(7,555,188)	(923,855)	71,872	(8,407,171)
Infrastructure	(29,102,130)	(259,534)		(29,361,664)
Total accumulated				
depreciation	(40,413,788)	(1,608,379)	71,872	(41,950,295)
Total capital assets, being				
depreciated, net	17,523,562	2,273,376		<u>19,796,938</u>
Governmental activities, capital				
assets – net	<u>\$ 25,094,701</u>	<u>\$ 2,273,376</u>	<u>\$ -                                   </u>	<u>\$ 27,368,077</u>

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

	Beginning <u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	Ending <u>Balance</u>
Business-type activities:				
Capital assets, not being depreciated:		_		
Land	\$ 927,460	\$	\$	\$ 927,460
Construction in progress	9,383,165	5,213,786		<u>14,596,951</u>
Total capital assets, not				
being depreciated	<u>10,310,675</u>	<u>5,213,786</u>		<u>15,524,411</u>
Capital assets, being depreciated:				
Land improvements	1,582,008			1,582,008
Utility systems	61,740,345	483,644		62,223,989
Machinery, equipment, and		, , , , , , , , , , , , , , , , , , , ,		
furnishings	682,607	157,817	(143,297)	697,127
Building	<u>86,864</u>	729,343		816,207
Total capital assets,				
being depreciated	<u>64,091,824</u>	1,370,804	(143,297)	65,319,331
Less: Accumulated depreciation for:				
Land improvements	(549,119)	(31,702)		(580,820)
Utility systems	(24,149,796)	(1,485,890)		(25,635,686)
Machinery, equipment,		, , , ,		. , , ,
and furnishings	(521,679)	(94,951)	143,297	(473,333)
Building	(3,931)			(3,931)
Total accumulated				
depreciation	(25,224,524)	(1,612,543)	143,297	(26,693,770)
Total capital assets, being depreciated net	38,867,300	(241,739)		38,625,561
Business-type activities, capital				
assets - net	<b>\$</b> 49,177,925	<u>\$ 4,972,047</u>	<u>s -                                   </u>	<u>\$ 54,149,972</u>

Interest expense of \$64,823 was capitalized in fiscal year 2007-08 due on current debt financed projects in progress.

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:		
General government	\$	86,898
Public safety	1	58,514
Public works (includes sidewalks		
and street lights)	1	35,211
Culture and recreation (includes parks)	3	97,154
Other services (includes library)	5	74,414
Community/economic development		3,250
Highways, streets, and bridges	2	<u>52.938</u>
Total depreciation expense –		
governmental activities	<u>\$ 1,6</u>	<u>08,379</u>
Business-type activities:		
Wastewater system	\$ 9	89,182
Water system	4	72,905
Dial-A-Ride system		94,512
Automobile parking system		14,914
Storm water system		41,032
Total depreciation expense –		
business-type activities	<u>\$ 1,6</u>	<u>12,540</u>

## **Construction commitments**

The government has active construction projects as of June 30, 2008. The projects include street construction and paving, wastewater system improvements, lighting, and park renovation.

	Spent-to-Date	Remaining <u>Commitment</u>
Wastewater Treatment Plant upgrades	\$ 5,256,103	\$ 30,045
Water Mains	813,934	269,641
Curb and Gutter Replacement	280,203	36,699
Miles Dr. Pump Station Removal	-	85,855
Kiwanis Trail Paving		103,272
Library – Electric upgrade		110,575
Street Paving	429,686	560,693
Island Park Restroom Remodeling	<u></u>	128,850
Total	<u>\$ 6,779,926</u>	<u>\$1,325,630</u>

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

The special assessment portion of the commitment for street construction is being financed by the Capital Project Fund that will be repaid by the benefiting property owners. The City's portion of these projects are being funded by the transfer of existing resources from the Municipal Streets Fund. The commitment for improvements to the wastewater and water systems is being financed by revenue bonds secured by wastewater and water revenues.

Discretely presented component units:

Capital asset activity for the Downtown Development Authority (DDA) for the year ended June 30, 2008 was as follows:

	Beginning <u>Balance</u>	Increases	Decreases	Ending <u>Balance</u>	
Capital assets, not being depreciated:					
Land	\$ 53,494	\$	\$	\$ 53,494	
Capital assets, being depreciated:					
Land improvements	1,225,000			1,225,000	
Less: Accumulated depreciation					
for:					
Land improvements	(637,000)	(49,000)		(686,000)	
DDA capital assets - net	<u>\$ 641,494</u>	<u>\$ (49,000)</u>	<u>\$</u>	\$ 592,494	

Capital asset activity for the Local Development Finance Authority (LDFA) for the year ended June 30, 2008 was as follows:

	Beginning Balance	Increases	<u>Decreases</u>	Ending Balance	
Capital assets, being depreciated: Utility systems Less: Accumulated depreciation for:	\$ 920,000	\$	\$	\$ 920,000	
Utility	(142,600)	(9,200)		(151,800)	
LDFA eapital assets - net	<u>\$_777,400</u>	\$ (9,200)	<u>\$ - </u>	\$ 768,200	

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

# NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

## D. Interfund receivables, payables, and transfers

# **Primary Government**

Due to/from other funds:

<u>Fund</u>	Interfund <u>Receivable</u>	<u>Fund</u>	Interfund <u>Payable</u>		
General	\$ 272,966	Major Street Local Street Fee and Public Purpose Community Development Perpetual Care Wastewater Dial-A-Ride System Automobile Parking System Storm Water Utility Economic Development Omni	\$ 48,373 31,603 1,726 3,360 30,590 32,230 83,746 14,940 14,346 11,526 526		
	272,966		<u>272.966</u>		
Water	23,440	General	23,440		
Endowment Trust	<u>22,659</u>	General	22,659		
Storm Water Utility	29,400	General	<u>29,400</u>		
Information Technology	8,822 	Community Development Wastewater Water Major street Local street Economic development	1,678 2,924 2,968 605 605 42		
Total primary government	<u>\$ 357,287</u>		<u>\$ 357,287</u>		

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

Due to/from primary government and component units:

Receivable Entity		Payable Entity			
General Fund	<u>\$</u>	415	Downtown Development Authority	<u>s</u>	415
Information Technology	<u>\$</u>	916	Downtown Development Authority	\$	<u>916</u>
Downtown Development Authority	\$	50	General	\$	50

The balance of \$8,822 due to the Information Technology Fund from other funds noted above is for interfund services provided. All remaining balances resulted from time lag between the dates that (1) reimbursable expenditures occur, (2) revenues collected for another fund, and (3) payments between funds are made.

#### Interfund transfers:

## **Primary Government**

#### Transfers In

Transfers out:	General <u>Fund</u>	Local Streets	Nonmajor <u>Government</u>	Nonmajor Enterprise	Information Technology	Fire Dept. & Motor <u>Pool</u>	<u>Total</u>
General Major Street Nonmajor Governmental Fee and Public Purpose	\$ 88,242 1,169,122	\$ 250,000 463,875		\$ 106,816	\$	\$ 400,583	\$ 507,399 1,129,000 552,117 1,169,122
Water System	\$ 1,257,364	\$ 713.875	\$ 879,000	\$ 106,816	2,929 \$ 2,929	\$ 400,583	2,929 \$ 3,360,567

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (i.e. property taxes from Municipal Street Fund to Local Street Fund) (2) use unrestricted revenues collected in the General Fund to various programs accounted for in other funds in accordance with budgetary authorizations (3) move revenues to the General Fund from other funds for General Fund programs related to the overall purpose of the transferring fund in accordance with budgetary authorizations. In fiscal year 2007-08, the Fee and Public-Purpose Fund transferred \$1,169,122 to the General Fund for City beautification projects. Also, Major Street Fund transferred to Local Street Fund \$250,000 to support local street construction projects.

## E. Long-term Debt

General obligation bonds. The government issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities and land purchase. General obligation bonds have been issued for both business-type activities and component unit.

General obligation bonds are direct obligations and pledge the full faith and credit of the government.

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

General obligation bonds currently outstanding are as follows:

<u>Purpose</u>	Date of <u>Issue</u>	A	tmount of <u>Issue</u>	Interest <u>Rates</u>	Final Maturity <u>Date</u>	P	Annual rineipal <u>syments</u>	Balance Outstanding
Component Unit								
Downtown Development Authority	10/01/92	s	1,025,000	6.4%	3/01/2012	\$	80,000 to 90,000	<u>\$ 320.000</u>

## **Primary Government**

The City has purchased a parcel of land, located in Madison Township, with an installment purchase obligation from the First Federal Bank. The installment purchase is for \$1,200,000 with an interest rate of 3.64% per annum. Payments are made semiannually over a ten year term. The debt is a general obligation to the City.

The City has purchased real estate at 153 and 155 East Maumee Street, Adrian, as a component of the new Downtown City Government Complex, for \$682,000 (cash of \$140,000 plus an installment purchase loan of \$542,000.) The installment purchase is for \$542,000 with an interest rate of 3.30% per annum. Payments are made semiannually over five years with a five year balloon payment. The debt is a general obligation to the City.

The City has secured installment purchase financing from Sky Bank for \$2,000,000 for the acquisition and renovation of 381 Miles Drive, Adrian for Park and Forestry Operations. As of June 30, 2008, the City has borrowed \$550,000 on the \$2,000,000 financing for this project. Interest rate on loan is to be 5.08%.

The installment purchase obligations currently outstanding are:

Governmental:	Closing <u>Date</u>	Value of <u>Contract</u>	<u>Interest</u>	Final Maturity <u>Date</u>	Annunl <u>Payments</u>	Balance <u>Outstanding</u>
Parks and forestry Department	5/23/03	\$ 1,200,000	3.64%	5/23/2013	\$ 105,201 to 140,394	\$ 653,963
City government Complex	5/5/08	\$ 542,000	3.30%	5/5/2013	\$ 32,113 to 325,551	<u>\$ 542,000</u>
Parks and forestry Department		(Financing not complete)				\$ 550,000

The City has, also, purchased on land contract the property at 250 West Church Street. The terms of the agreement are \$20,000 down payment with \$135,000 on land contract at an interest rate of 6.00% per annum. The land contract is to be paid over three years with a three-year balloon payment.

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

Covernmentals	Closing <u>Date</u>	Value of Contract	<u>Interest</u>	Final Maturity <u>Date</u>	Annual Payments	Balance Outstanding
Governmental:					\$ 10,000	
Parks and forestry  Department	6/22/07	\$ 135,000	6.00%	6/22/2010	to 105,131	<u> 111.900</u>

Annual debt service requirements to maturity for general obligation bonds and bank loans are as follows:

	9	Governmental Activities			Component Unit - DDA			
Year Ending June 30	<u>P</u>	<u>rincipal</u>		<u>Interest</u>		Principal	]	<u>nterest</u>
2009 2010 2011 2012 2013	\$	171,293 282,653 180,288 186,726 486,903	\$	47,173 40,943 28,179 21,738 14,999	<b>s</b>	80,000 80,000 80,000 80,000	<b>\$</b>	20,480 15,360 10,240 5,120
	\$	1,307,863	\$	153,032	\$	320,000	<u>\$_</u>	51,200

The final payment schedule related to the \$2,000,000 (\$550,000 outstanding at June 30, 2008) installment purchase loan is not yet available. The debt service requirements for this loan are not shown above.

Revenue bonds: The government issues bonds where the government pledges income derived from the acquired or constructed assets to pay debt service. Under three revenue bond issues – Wastewater System Revenue Bonds (September 26, 2002) of \$8,920,000; Water Supply System Revenue Bonds, Series 2003, (September 26, 2002) of \$5,665,000, and Water Revenue Bond Series 2007 (September 27, 2007) not to exceed \$7,890,000, funding is provided for improvements in the wastewater and water systems.

These bond issues were purchased by the Michigan Municipal Bond Authority under the Drinking Water Revolving Fund (DWRF). Under the purchase contract, the City has received the principal proceeds as loan draw-downs as the construction costs were incurred. Two of these three projects are now completed. At June 30, 2008, the Wastewater System DWRF loan/bond balance outstanding was \$7,475,000 and the Water System DWRF loan/bond balances were \$4,745,000 and \$5,168,731 on the uncompleted construction.

In fiscal year ended June 30, 2005, two revenue bond issues – Wastewater System Revenue Bond (September 22, 2005) of \$2,040,000; and Wastewater System Revenue Bond, Series 2007B (December 15, 2005) not to exceed \$7,090,000 for improvements to wastewater system were issued.

These bond issues were purchased by the Michigan Municipal Bond Authority under the State Revolving Fund (SRF) program. Under the purchase contract the City has received the principal proceeds as loan draw-downs as the construction costs were incurred. At June 30, 2008 the construction was complete related to Revenue Bond Wastewater System Bonds (September 22, 2005) of \$2,040,000. The balances outstanding at June 30, 2008 were \$1,955,000 and \$6,420,874, respectively.

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

Revenue bonds outstanding at June 30, 2008 are as follows:

<u>Purpose</u>	Date of <u>Issue</u>	Amount of <u>Issue</u>	Interest <u>Rates</u>	Final Maturity <u>Date</u>	Annual Principal <u>Payments</u>	Balance Outstanding
Wastewater System Improvements	9/26/02	\$ 8,920,000	2.5%	10/01/2023	\$ 350,000 to 560,000	\$ 7,475,000
Water System Improvements	9/26/02	5,665,000	2.5%	10/01/2023	\$ 220,000 to 355,000	4,745,000
Wastewater Improvements	9/22/05	2,040,000	1.675%	10/1/2026	\$ 85,000 To 120,000	1,955,000
Wastewater System Improvements	12/15/05	7,090,000	1.675%	4/1/2027	305,000 to 410,000	6,420,874
Water System Improvements	9/27/07	7,890,000	2.125%		Not available	5,168,731
						\$ 25,764,605

Revenue bond debt service requirements to maturity for bonds issued in 2002 and September 22, 2005 are as follows:

Year Ending June 30	<u>Principal</u>	Interest		
2009	\$ 1,025,000	\$ 433,006		
2010	1,045,000	410,645		
2011	1,070,000	387,832		
2012	1,100,000	364,379		
2013	1,120,000	340,368		
2014 - 2018	5,965,000	1,323,219		
2019 - 2023	6,650,000	637,805		
2024 - 2027	2,620,874	69,108		
	\$ 20,595,874	\$ 3.966.362		

Final payment schedule information is not yet available on the bond issued 9/27/07. A schedule for the revenue bond debt service requirements for the 9/27/07 bond is not shown.

## Reimbursement obligation

The Local Development Finance Authority, a discretely presented component unit, is obligated to pay under a reimbursement agreement a manufacturing firm for construction costs incurred in regard to on-site improvements made at the Beecher Street Industrial Park. The amount to be paid is \$800,000 with interest at 10% per annum. Principal payments are scheduled at \$50,000 per year starting June 1, 1993 thru June 1, 2008; however, the payments of principal and interest are subject to limitation by the amount on tax increment revenue available in LDFA. Insufficient tax revenues and the resulting inability to pay the debt obligations in full does not constitute a default. Nor does the City have any direct responsibility in paying any shortfalls.

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

There were insufficient funds in the LDFA to pay the full obligation under this reimbursement agreement in fiscal year 2007-08 and 2006-07.

As of the expiration of the reimbursement agreement (June 1, 2008), the LDFA had no legal obligation to pay any outstanding balance under this agreement. As such, the LDFA is no longer liable for the loan balance of \$764,100.

The Local Development Finance Authority also had a reimbursement agreement with the City of Adrian. This agreement also pays back the City for costs it incurred for on-site improvements at the Beecher Street Industrial Park. This total amount was \$120,000 with interest at 8% per annum. Principal payments were scheduled at \$7,500 per year starting June 1, 1993 thru June 1, 2008. Payments of principal and interest are subject to limitation by the amount of tax increment revenue collected. However, the City had priority of payment on its obligation from LDFA over that of the manufacturing firm.

## **CHANGES IN LONG-TERM LIABILITIES**

Ending

Due Within

Long-term liability activity for the year ended June 30, 2008 was as follows:

Beginning

	<u>Balance</u>	<b>Additions</b>	Reductions	Balance	One Year	
Governmental activities: Installment purchase						
Obligations	\$ 771,188	\$ 1,092,000	\$ 117,225	\$ 1,745,963	\$ 168,007	
Land Contract		135,000	23,100	111,900	3,286	
Accrued sick and						
vacation	457,824	1,645,450	1,534,339	568,935	218,702	
Governmental activity -				<u> </u>		
long-term liability	\$ 1,229,012	\$ 2,872,450	\$ 1.674,664	\$ 2,426,798	\$ 389,995	
Business-type activities:						
General obligation bonds	\$	\$	\$	\$ -	\$ -	
Revenue bonds	21,331,529	5,438,076	1,005,000	25,764,605	1,025,000	
Total bonds payable	21,331,529	5,438,076	1,005,000	25,764,605	1,025,000	
Accrued sick and				<u> </u>		
vacation	114,578	644,111	664,239	94,450		
Business-type						
activity - long-term						
liability	<u>\$ 21,446,107</u>	\$ 6,082,187	\$ 1,669,239	\$ 25,859,055	\$1,025,000	

For the governmental activities, compensated absences are generally liquidated by the General Fund

## NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 3. DETAILED NOTES ON ALL FUNDS (Continued)

## **CHANGES IN LONG-TERM LIABILITIES**

## Component units:

	Beginning <u>Balance</u>	Additions	Reductions	Ending <u>Balance</u>	Due Within <u>One Year</u>
DDA – general obligation					
Bonds	\$ 405,000	\$	\$ 85,000	\$ 320,000	\$ 80,000
LDFA – reimbursement					
obligation	764,100		764,100	_	
Component units – long					
term liabilities	\$ 1,169,100	<u>s</u> -	\$ 849,100	\$ 320,000	\$ 80,000

## F. Segment information

The City has revenue bonds related to the Wastewater and Water System Funds. Investors in the revenue bonds rely solely on the revenue generated by the individual activities for repayment.

Since both the Wastewater System Fund and the Water System Fund are major enterprise funds in the financial statements, all pertinent data is disclosed in the basic financial statements presented.

## G. Endowment Trust Fund

Various endowment gifts are received by the City and reported in the Endowment Trust Fund. The amount of endowment income and, in certain cases, portion of principal available for expenditures in accord with donor-restricted requirements was \$109,664 at June 30, 2008 and \$95,342 at June 30, 2007. All investment earnings have been derived from investments in certificates of deposit and class account. The total investment earnings (interest) and certain principal amounts create expendable balance in the Endowment Trust Fund. This balance is reported in the Statement of Net Assets in the equity section as 'Endowment: Expendable Net Assets.'

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

#### NOTE 4. OTHER INFORMATION

## A. Risk management - insurance pools

The City of Adrian is a member of the Michigan Municipal Liability and Property Pool for its general liability coverage and a member of the Michigan Municipal Workers Compensation Fund for its workers compensation coverage. Both pools are under the Michigan Municipal Program sponsored by the Michigan Municipal League.

The City pays annual premiums to the pools. The pools are self-sustaining through member premiums, and each carries reinsurance through commercial companies for claims in excess to a minimum of \$1,000,000 for specific occurrence, and to a minimum of \$2,000,000 in aggregate in excess of the pool loss reserve fund.

In the event that a single loss should exceed the amount of protection afforded by the pool loss reserve fund, reinsurance, or other insurance carried by the pools, or in the event that a series of losses should deplete or exhaust the loss reserve fund and reinsurance, the payment of valid losses shall be the obligation of the individual member or members of the respective pool against whom the claim was made.

No such event has occurred with the City of Adrian and the pools to which it belongs.

## B. Contingent liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the government expects such amounts, if any, to be immaterial.

#### C. Retirement plan

## Plan description

The City participates in the Michigan Municipal Employees' Retirement System (MERS), an agent multiemployer defined benefit pension plan, which provides retirement benefits to all full-time employees of the City. MERS is administered by its Board of Trustees. The actuary for the System is the Gabriel, Roeder, Smith & Company. The Municipal Employees' Retirement Act of 1984, as amended by 1996 Public Act 220 of the State of Michigan assigns the authority to establish and amend the benefit provisions of the plans that participate in MERS to the respective employer entities; for the City of Adrian, that authority rests with the City. The Municipal Employees' Retirement System of Michigan issues a publicly available financial report that includes financial statements and required supplementary information for MERS. That report may be obtained by writing to Municipal Employees' Retirement System of Michigan, 447 North Canal Road, Lansing, Michigan 48917.

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 4. OTHER INFORMATION (Continued)

## C. Retirement plan (Continued)

## **Funding policy**

Employees contribute a percent of their annual compensation, as selected by the municipality. A 3%/5% contribution program was available prior to 1985 and may be continued, but not adopted after 1984. Under this program, the employee contributes 3% of the first \$4,200 of annual compensation and 5% of portions over \$4,200. Non-union employees contribute 4% on all eligible wages. The City is required to contribute at an actuarially determined rate per City Division; the current rates vary from 10.05% to 33.59% of compensation per Division. The contribution requirements for the City are determined by the System's actuary.

## **Annual pension cost**

For the year ended June 30, 2008, the City's annual pension cost of \$1,173,432 for MERS was equal to the City's required and actual contributions. The required contribution was determined as part of the December 31, 2008 actuarial valuation using the entry age actuarial cost method. Also, employee contributions were \$341,818 for fiscal year 2007-08. The actuarial assumptions included -

- [a] 8.0% investment rate of return,
- [b] projected salary increases of 4.5% per year compounded annually,
- [c] additional projected salary increases of 0.0% to 8.40% per year, depending on age, attributable seniority/merit, and promotional salary increases,
- [d] the assumption that benefits will increase 2.5% per year (annually) after retirement, for persons under Benefits E-1 or E-2, and
- [e] based under Benefits E-1 or E-2, inflation rate assumption is 2.5% annually

The actuarial value of MERS' assets was determined using techniques that smooth the effects of short term volatility in the market value of investments over a ten year period.

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 4. OTHER INFORMATION (Continued)

Unfunded actuarial accrued liability is amortized by level percentage of payroll contributions over a period of years. The standard amortization period to fund the unfunded liability is 28 years, with this time period reestablished with each annual actuarial valuation. Overfunded actuarial accrued liability is amortized over 10 years.

## Three-Year Trend Information

Fiscal Year Ending	Annual Pension <u>Cost (APC</u> )	Percentage of APC Recognized	Net Pension Obligation	
6/30/06	\$ 624,802	100%	0	
6/30/07	816,109	100%	0	
6/30/08	1,173,432	100%	0	

## **Funding Status and Funding Progress**

Actuarial Accrued Liability (as of 12/31/07)

Retirees and beneficiaries currently receiving benefits	\$ 28,084,931
Terminated employees not yet receiving benefits	1,458,312
Nonvested terminated employees (pending refunds of	
accumulated member contributions)	107,516
Current employees	
Accumulated employee contributions including	
allocated investment income	3,937,981
Employer financed	<u>14,105,158</u>
200 - 1 A 1 A 1 A -	45 602 000
Total Actuarial Accrued Liability	47,693,898
Net Assets Available for Benefits at Actuarial Value	40,488,407
Net Assets Available for Deficits at Actualian value	40,400,407
(Market Value is \$40,960,725)	
(1.22.101 + 4.20 12 + 10,5 00,1 20)	
Unfunded (Overfunded) Actuarial Accrued Liability	\$ 7,205,491

The covered payroll (annual payroll of active employees covered by the plan) was \$7,459,599, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 96.5%. The schedule of funding process, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

## D. Deferred compensation plan

The government offers its employees a deferred compensation plan (the plan of International City Management Association Retirement Corporation (ICMA)) created in accordance with Internal Revenue Code Section 457, amended August 20, 1996. The plan, available to all government employees, permits them to defer a portion of their salary, up to 100% of annual salary or \$15,500 whichever is less, until future years. Participation in the plan is optional.

#### NOTES TO FINANCIAL STATEMENTS

June 30, 2008

## NOTE 4. OTHER INFORMATION (Continued)

Under the deferred compensation plan, all assets and income of the plan described in subsection (b) (6) are held in trust for the exclusive benefit of participants and their beneficiaries.

Investments are managed by the plan's trustees under one of four investment options, or a combination thereof. The choice of the investment option(s) is made by the participants.

The market value of the investments at June 30, 2008 was \$4,630,147.

Since the City has no significant administrative involvement with the assets of the deferred compensation plan, nor does it perform investment functions for the Plan, the deferred compensation plan is not shown in the financial statements.

## E. Retirement Health Savings Plan

The City has a health savings plan for non-union and certain union employees. The plan provides funds (savings) to participating employees upon retirement for health insurance premiums and other health costs. The City made contributions to the plan (\$76,228 in fiscal year 2007-08) during employment, but no additional funding is provided after retirement. The plan had investments of \$451,237 at June 30, 2008.

## F. New Downtown City Government Complex - Current and Future Commitments

After performing an extensive evaluation and financial analysis of the cost of renovating the current City Hall facility, which houses both administrative offices and the Police Department, cost estimates were computed to be in excess of \$9 million. As an alternative, the City has embarked upon a significant capital program to acquire properties downtown and through a public/private partnership, develop a City Government Complex that would include relocation of City Hall, renovation of the Adrian Public Library and construction of a new Police facility. Thus far, two buildings have been purchased on E. Maumee Street, at a combined cost of \$682,000 (\$140,000 cash and \$542,000 financed through an Installment Purchase Agreement), \$292,000 has been committed to the renovation of the Library, and an agreement has been reached to purchase the former Bank of Lenawee Building from First Federal Bank for \$1,250,000 (likely by Land Contract). Estimated construction and renovation costs are approximately an additional \$3 million, bringing the total project cost to between \$5 and \$6 million; significantly less than the original estimate of \$9 million to renovate the existing City Hall, which instead will be demolished after being vacated in late 2009. By transferring ownership of all improvements to the private developer, the project is eligible for Historic Preservation Tax Credits from the State of Michigan, which will result in further reducing the overall cost of the project by between 25% and 40%.

# REQUIRED SUPPLEMENTAL INFORMATION

June 30, 2008

# CITY'S DEFINED BENEFIT PENSION PLAN (MERS)

# **Schedule of Funding Progress**

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets [a]	Actuarial Accrued Liability (AAL) Entry Age [b]	Unfunded AAL (UAAL) <u>[b-a]</u>	Funded Ratio [ <u>a/b]</u>	Covered Payroll <u>[c]</u>	a	UAAL as a Percentage of Covered Payroll ((b-a)/c)
12/31/00	\$ 32,184,883	\$ 31,275,689	\$ (909,194)	102.9%	\$ 6,119,081	\$	(14.8%)
12/31/01	33,449,560	33,579,131	129,571	99.6%	6,201,978		2.09%
12/31/02	33,080,222	34,645,351	1,565,129	95.4%	6,360,989		24.6%
12/31/03	34,241,034	37,001,028	2,759,994	92.5%	6,847,899		40.3%
12/31/04	35,354,281	39,798,110	4,443,829	88.8%	7,219,754		61.5%
12/31/05	36,311,897	41,147,699	4,835,802	88.2%	7,282,519		66.4%
12/31/06	38,692,642	44,565,293	5,872,651	86.8%	7,351,140		79.8%
12/31/07	40,488,407	47,693,898	7,205,491	84.8%	7,459,599		96.5%

## (PAGE 1 OF 2) CITY OF ADRIAN, MICHIGAN

## COMBINING BALANCE SHEET

## NONMAJOR GOVERNMENTAL FUNDS

June 30, 2008 With Comparative Totals for June 30, 2007

## SPECIAL REVENUE FUNDS

ASSETS	Municipal <u>Streets</u>	Community <u>Development</u>	Economic Development	<u>omni</u>	Vibrant Small <u>Cities</u>	<u>Total</u>
Cash and cash equivalents Investments Loans receivable Accounts receivable – other Cemetery lots Due from other funds	\$ 70,492 15,474	\$ 4,366 42,052 97,507	\$ 169,760	\$ 167,280	\$ 1,013,488	\$ 1,425,386 42,052 97,507 15,474
Total assets	\$ 85,966	\$ 143,925	<u>\$ 169,760</u>	<u>\$ 167,280</u>	\$ 1.013.488	\$ 1.580.419
LIABILITIES AND FUND BALANCES						
Liabilities: Vouchers payable Accrued liabilities Due to other funds	\$	\$ 1,161 7,541 5,038	\$ 46,011 	\$ 3,485 526	\$	\$ 50,657 7,541 17,132
Total liabilities  Fund balances: Reserved for lots inventory Reserved for perpetual care		13,740	<u>57,579</u>	4,011		<u>75,330</u>
Reserved for endowments Reserved for loans Reserved for encumbrances		97,507				97,507
Unreserved, undesignated  Total fund balances	<u>85,966</u> <u>85,966</u>	32,678 130,185	112,181	163,269 163,269	1,013,488	1,407,582 1,505,089
Total liabilities and fund balance	\$ <u>85,966</u>	\$ 143.925	<u>\$169,760</u>	<u>\$ 167.280</u>	\$ 1.013.488	\$ 1.580.419

### (PAGE 2 OF 2) CITY OF ADRIAN, MICHIGAN

### COMBINING BALANCE SHEET

### NONMAJOR GOVERNMENTAL FUNDS

June 30, 2008
With Comparative Totals for June 30, 2007

### PERMANENT FUNDS

	Z ZZKIM Z VZKI Z CKIZO			<u>Cotals</u>
F.4				nmajor
Endowment Trust	Perpetual	Total	2008	nental Funds 2007
Trust	<u>Care</u>	<u> 1 Otal</u>	2006	2007
\$ 9,292	\$ 25,773	\$ 35,065	\$ 1,460,451	\$ 587,381
737,129	827,954	1,565,083	1,607,135	1,497,584
			97,507	128,685
		-	15,474	12,092
	7,499	7,499	7,499	7,499
22,659		22,659	22,659	22,659
\$ 769.080	\$ 861.226	\$ 1.630,306	<b>\$</b> 3.210.725	\$ 2.255.900
s	s	s	\$ 50,657 7,541	\$ 11,520 4,679
	30,590	30,590	47,722	13,982
	30,590	30,590	105,920	30,181
	7,499	7,499	7,499	7,499
	823,137	823,137	823,137	794,956
109,664		109,664	109,664	95,342
			97,507	128,685
				6,556
659,416		659,416	<u>2,066,998</u>	1,192,681
769,080	<u>830,636</u>	1,599,716	3,104,805	2,225,719
\$ 769.080	\$ 861.226	\$ 1,630,306	\$ 3.210.725	\$ 2,255,900

### (PAGE 1 OF 2) CITY OF ADRIAN, MICHIGAN

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

### NONMAJOR GOVERNMENTAL FUNDS

For Fiscal Year Ended June 30, 2008
With Comparative Totals for Fiscal Year Ended June 30, 2007

### SPECIAL REVENUE FUNDS

	Municipal <u>Streets</u>	Community <u>Development</u>	Economic <u>Development</u>	<u>omni</u>	Vibrant Small <u>Cities</u>	<u>Total</u>
Revenues: Taxes Intergovernmental – Federal Investment earnings Other Contribution from DDA Public contributions Administrative fees	\$ 453,210 11,101 18	\$ 419 6,432 2,000 60,184	\$ 101,435 4,514 23,570 162,500	\$ 4,108 30,708	\$ 9,488 125,000	\$ 453,210 101,854 35,643 54,296 127,000 162,500 60,184
Total revenues	464,329	69,035	292,019	34,816	134,488	994,687
Expenditures: Community/Economic Development Public safety Other services		197,932	352,412	79,930 ————		550,344 79,930
Total expenditures	<u> </u>	197,932	352,412	<u>79,930</u>		630,274
Excess (deficiency) of revenues over (under) expenditures	464,329	(128,897)	(60,393)	(45,114)	134,488	364,413
Other financing sources (uses): Transfers in Transfers out	(463,875)		(39,493)		879,000	879,000 (503,368)
Total other financing sources (uses)	(463,875)		(39,493)	<del></del>	879,000	375,632
Net changes in fund balances	454	(128,897)	(99,886)	(45,114)	1,013,488	740,045
Fund balances – beginning of Year	85 <b>,5</b> 12	348,364	212,067	208,383	-	854,326
Adjustment of prior year receivable		(89,282)				(89,282)
Fund balances – end of year	\$ 85 <u>.966</u>	<u>\$ 130,185</u>	<u>\$ 112,181</u>	<u>\$ 163,269</u>	<u>\$.1,013,488</u>	\$ 1,505,089

### (PAGE 2 OF 2) CITY OF ADRIAN, MICHIGAN

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

### NONMAJOR GOVERNMENTAL FUNDS

For Fiscal Year Ended June 30, 2008 With Comparative Totals for Fiscal Year ended June 30, 2007

Totals

### PERMANENT FUNDS

			N	<u>Totals</u> onmajor
Endowment	Perpetual			mental Funds
<u>Trust</u>	<u>Care</u>	<u>Total</u>	2008	2007
\$	\$	\$	\$ 453,210	\$ 436,671
			101,854	354,865
31,291	54,259	85,550	121,193	83,483
	21,105	21,105	75,401	294,010
			127,000	2,000
92,900		92,900	255,400	496,028
			60,184	129,097
124,191	75,364	199,555	1,194,242	1,796,154
			550,344	537,168
			79,930	98,608
11,765		11,765	11,765	680
11,765	•	<u>11,765</u>	642,039	636,456
112,426	75,364	187,790	552,203	1,159,698
(1,566)	(47.193)	(49.740)	879,000	11,712
(1,300)	(47,183)	(48,749)	(552,117)	(485,415)
(1,566)	(47,183)	(48,749)	326,883	(473,703)
110,860	28,181	139,041	879,086	685,995
658,220	802,455	1,460,675	2,315,001	1,539,724
			(89,282)	
\$ 769,080	\$ 830,636	<u>\$ 1,599,716</u>	\$ 3,104,805	\$ 2,225,719

### MUNICIPAL STREET SPECIAL REVENUE FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

	<b>Budgeted</b>	Amounts		Variance with
	<b>Original</b>	<u>Final</u>	Actual Amounts	Final Budget - Positive (Negative)
Revenues:				
Property tax	\$ 456,875	\$ 456,875	\$ 453,210	\$ (3,665)
Investment earnings	7,000	7,000	11,101	4,101
Other			18	18
Total revenues	463,875	463,875	464,329	454
Expenditures				
Excess of revenues over expenditures	463,875	463,875	464,329	454
Other financing uses: Transfers out	(463,875)	(463,875)	(463,875)	
Net change in fund balance	-	-	454	454
Fund balance - beginning of year	85,512	<u>85,512</u>	<u>85,512</u>	
Fund balance - end of year	\$ 85,512	<u>\$ 85,512</u>	<u>\$ 85,966</u>	<u>\$ 454</u>

### COMMUNITY DEVELOPMENT SPECIAL REVENUE FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

	Budgeted	Amounts		Variance with Final Budget -
	<b>Original</b>	<u>Final</u>	Actual Amounts	Positive (Negative)
Revenues:				
Intergovernmental	\$ 837,826	<b>\$</b> 837,826	<b>\$</b> 419	\$ (837,407)
Investment earnings	10,000	10,000	6,432	(3,568)
Administration fees	78,000	78,000	60,184	(17,816)
Contribution from DDA - TIF			2,000	2,000
Total revenues	925,826	925,826	69,035	(856,791)
Expenditures: Other services:				
Community development	<u>735,102</u>	<u>675,826</u>	197,932	477,894
Excess (deficiency) of revenues over (under) expenditures	192,724	250,000	(128,897)	(378,897)
Transfer out	(250,000)	(250,000)		250,000
Net change in fund balance	(59,276)	-	(128,897)	(128,897)
Fund balance - beginning of year	348,364	348,364	348,364	-
Adjustment of prior year: Receivable			(82,282)	(82,282)
Fund balance - end of year	\$ 289,088	<u>\$ 348,364</u>	\$ 130,185	<u>\$ (218,179)</u>

### ECONOMIC DEVELOPMENT SPECIAL REVENUE FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

	<u>Budgeted</u>	Amounts		Variance with Final Budget -
	<u>Original</u>	<u>Final</u>	Actual Amounts	Positive (Negative)
Revenues:				
Intergovernmental	\$ 120,000	\$ 209,553	\$ 101,435	\$ (108,118)
Investment earnings	2,000	2,000	4,514	2,514
Donations	150,000	150,000	162,500	12,500
Other		23,570	23,570	
Total revenues	272,000	385,123	292,019	(93,104)
Expenditures:				
Other services:				
Economic development	232,507	496,892	<u>352,412</u>	144,480
Excess of revenues over				
expenditures	<u>39,493</u>	<u>(111,769)</u>	(60,393)	<u>51,376</u>
Other financing sources (uses):				
Transfers out	(39,493)	(39,493)	(39,493)	<del>-</del>
Total other financing				
sources (uses)	(39,493)	(39,493)	(39,493)	
Net change in fund balance	-	(151,262)	(99,886)	51,376
Fund balance - beginning of year	212,067	212,067	212,067	
Fund balance - end of year	<u>\$ 212,067</u>	<u>\$ 60,805</u>	<u>\$ 112,181</u>	<u>\$ 51,376</u>

### OMNI SPECIAL REVENUE FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

	<u>Budgeted</u>	Amounts		Variance with
	<u>Original</u>	<u>Final</u>	Actual Amounts	Final Budget - Positive (Negative)
Revenues: OMNI forfeitures Investment earnings	\$ 72,000 3,000	\$ 72,000 3,000	\$ 26,808 4,108	\$ (45,192) 1,108
Other  Total revenues	<u>2,400</u> 77,400	<u>2,400</u> 77,400	3,900 34,816	1,500 (42,584)
Expenditures: Public safety, OMNI	77,400	<u>77,400</u>	79,930	(2,530)
Excess of revenues over expenditures	-	-	(45,114)	(45,114)
Fund balance - beginning of year	208,383	208,383	208,383	
Fund balance - end of year	<u>\$ 208,383</u>	\$ 208,383	<u>\$ 163,269</u>	<u>\$ (45,114)</u>

### VIBRANT SMALL CITIES SPECIAL REVENUE FUND

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

	Budgeted	Amounts		Variance with
	<u>Original</u>	<u>Final</u>	Actual Amounts	Final Budget - Positive (Negative)
Revenues: Investment earnings Contribution form DDA	\$ 	\$	\$ 9,488 125,000	\$ 9,488 125,000
Total revenues	-	-	134,488	134,488
Expenditures: Other services:	-	-	-	-
Excess of revenues over expenditures			134,488	134,488
Other financing sources (uses): Transfers in		<del>-</del>	879,000	<u>879,000</u>
Total other financing sources (uses)			<u>879,000</u>	<u>879,000</u>
Net change in fund balance	-	-	1,013,488	1,013,488
Fund balance - beginning of year				
Fund balance - end of year	<u>\$</u>	<u>\$ -</u>	\$1,013,488	<u>\$1,013,488</u>

### COMBINING STATEMENT OF NET ASSETS

### NONMAJOR ENTERPRISE FUNDS

June 30, 2008 With Comparative Totals for June 30, 2007

ASSETS	Capital Projects Revolving Fund	Dial-A-Ride <u>System</u>	Automobile Parking System	Storm Water <u>Utility</u>	Enterprise Funds 2008	: Funds <u>2007</u>
Current assets:  Cash and cash equivalents	\$ 239,726	↔	\$ 213,263	\$ 41,794	\$ 494,783	\$ 228,607
Receivables: Special assessments Due from other funds Due from other governments	416,973	298,920		29,400	416,973 29,400 298,920	491,171 77,900 46,204
Due from component unit Accounts		2,509			2,509	5,000
Total current assets	669'959	301,429	213,263	71,194	1,242,585	849,589
Noncurrent assets:  Capital assets:		22.868	638.500		661.368	661.368
Building Thilire evetems		816,207		2 380 243	816,207	86,864
Land improvements Equipment		541.094	720,573	861,435	1,587,008	1,582,008
Less: Accumulated depreciation		(322,329)	(530,274)	(1,300,376)	(2,152,979)	(2,145,819)
Net capital assets		1,057,840	984,832	1,941,302	3,983,974	3,247,271
Total noncurrent assets		1,057,840	984,832	1,941,302	3,983,974	3,247,271
Total assets	\$ 656,699	\$ 1,359,269	\$ 1,198,095	\$ 2,012,496	\$ 5,226,559	\$ 4,096,860

LIABILITIES	Capital Projects Revolving Fund	Dial-A-Ride <u>System</u>	Automobile Parking System	Storm Water <u>Utility</u>	Totals Nonmajor Enterprise Fu	Totals Nonmajor Enterprise Funds <u>2007</u>
Current liabilities: Vouchers payable Accrued liabilities Due to other funds Due to other governments	€9	\$ 252,652 83,746 6,543	\$ 656 328 14,940	\$ 8,606 1,934 14,346	\$ 261,914 2,262 113,032 6,543	\$ 10,527 1,398 70,786 6,543
Total current liabilities	r	342,941	15,924	24,886	383,751	89,254
Total liabilities		342,941	15,924	24,886	383,751	89,254
NET ASSETS Invested in capital assets net of related debt Unrestricted	656,699	1,016,328	984,832 197,339	1,941,302	4,599,161	3,247,271
Total net assets	\$ 656,699	\$ 1,016,328	\$ 1,182,171	\$ 1,987,610	\$ 4,842,808	\$ 4,007,606

The notes to the financial statements are an integral part of this statement.

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

### NONMAJOR ENTERPRISE FUNDS

For Fiscal Year Ended June 30, 2008 With Comparative Totals for Fiscal Year Ended June 30, 2007

Capital Projects Dial-A-Ride Automobile Storm Water <u>Revolving Fund System Parking System Utility</u>	\$ 93,999 \$ 67,917 \$ 292,579 26,985	100,066 94,902 292,579	455,605 96,751 246,530 94,511 14,912 41,031	- 550,116 111,663 287,56	(16,761) 5,018	174,411 2,713 77,599 29,698 58	ses) 29,698 254,723 58
	Operating revenues: Charges for scrvices Special assessment Miscellaneous	Total operating revenues	Operating expenses: Cost of services Depreciation	Total operating expenses	Operating income (loss)	Nonoperating revenues (expenses): Intergovernmental – State – operating Intergovernmental – State ~ maintenance reimbursement Intergovernmental – Federal Interest revenue Interest expense	Total nonoperating revenues (expenses)

	Capita <u>Revolv</u>	Capital Projects <u>Revolving Fund</u>		Dial-A-Ride <u>System</u>	Automobile <u>Parking System</u>	Storm Water <u>Utility</u>	Totals Nonmajor Enterprise Funds <u>2008</u>	tals najor se Fund	1s 2007
Income (loss) before contribution and transfers	<del>∨</del>	29,698	€9	(195,327)	\$ (16,703)	\$ 5,071	\$ (177,261)	<b>∽</b>	(66,081)
Contribution from Downtown Development Authority(DDA) Contribution from DDA – TIF Capital contribution – Grants Transfers in			I	845,647 100.816	10,000 50,000 6,000		10,000 50,000 845,647 106,816	` =	5,000 74,819 110,411
Change in net assets		29,698		751,136	49,297	5,071	835,202	=	124,149
Total net assets - beginning of year		627,001		265,192	1,132,874	1,982,539	4,007,606	3,8	3,883,457
Total net assets – end of year	8	\$ 656,699	8	\$ 1,016,328	\$ 1,182,171	\$ 1,987,610	\$ 4,842,808	\$ 4.0	\$ 4,007,606

The notes to the financial statements are an integral part of this statement.

### COMBINING STATEMENT OF CASH FLOWS

### NONMAJOR ENTERPRISE FUNDS

For Fiscal Year Ended June 30, 2008 With Comparative Totals for Fiscal Year Ended June 30, 2007

## INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS

	Capital Projects Revolving Fund	Dial-A-Ride <u>System</u>	Automobile Parking System	Storm Water <u>Utility</u>	Nonmajor Enterprise Funds 2008	najor se Funds <u>2007</u>
Cash flows from operating activities:  Cash received from customers  Cash paid to suppliers  Cash paid to employees	89	\$ 98,264 (244,634) (217,181)	\$ 143,404 (40,472) (43,916)	\$ 292,579 (186,600) (73,826)	\$ 534,247 (471,706) (334,923)	\$ 463,498 (357,169) (308,955)
Net cash provided by (used in) operating activities	,	(363,551)	59,016	32,153	(272,382)	(202,626)
Cash flows from noncapital financing activities:  Cash received – Federal  Cash received – State  Transfers from General Fund  Contributions from DDA  Special assessment revenue provided to other funds  Contributions from TIFA		72,344 181,213 109,994	6,000 15,000 50,000		72,344 181,213 115,994 15,000	75,836 157,444 25,507 5,000 (199,085)
Net cash provided by noncapital financing activities		363,551	71,000	1	434,551	64,702
Cash flows from capital and related financing activities: Principal paid on general obligation bonds Interest paid and agent fees on general obligation bonds Special assessments	74,198				74,198	(100,000) (2,700) 36,689
Net cash provided by (used in) capital and related financing activities	74,198			,	74,198	(66,011)

Totals	Nonmajor Storm Water Enterprise Funds  System Parking System Utility 2008	\$ 53 \$ 29,809 \$ 23,132	- 58 23,132	- 130,074 32,206 266,176 (180,803)	<u>83,189</u> <u>9,588</u> <u>228,607</u> <u>409,410</u>	\$ 213,263 \$ 41,794 \$ 494,783 \$ 228,607	CILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	\$ (450,050) \$ (16,761) \$ 5,018 \$ (461,793) \$ (322,839)	94,511 14,912 41,031 150,454 118,627	48,500	(1,602) (1,602) (357) (357) (357) (357) (162) (162) (162) (1640) (55) (1640)	920 920 (3,572) 12,222 (20,666) (8,444) 26,256	86,499 120,213	\$ (363,551) \$ 59,016 \$ 32,153 \$ (272,382) \$ (202,626)	010 1/2 1/2 3/0
	Capital Projects <u>Revolving Fund</u>	Cash flows from investing activities:	Net cash provided by investing activities 29,698	Net increase (decrease) in cash and cash equivalents	Cash and cash equivalents at beginning of year 135,830	Cash and cash equivalents at end of year	RECONCILIATION OF C PROVIDED BY (	Operating income (loss)	Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:	Change in Assets and Liabilities: (Increase) decrease in due from other funds (Increase) decrease in accounts receiveds	Increase (decrease) in vouchers payable Increase (decrease) in vouchers payable Increase (decrease) in que to County Increase (decrease)	and liabilities Increase (decrease) in due to other funds	Total adjustments	Net cash provided by (used in) operating activities	Non Cash Investing, Capital and Financing Activities: Contributions of capital assets from State

The notes to the financial statements are an integral part of this statement.

### CAPITAL PROJECTS REVOLVING ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF NET ASSETS

<u>ASSETS</u>	June 30, 2008	June 30, 2007
Current assets:		
Cash	\$ 239,726	\$ 135,830
Receivables: Special assessments	416,973	<u>491,171</u>
Special assessments	410,373	491,171
Total assets	<u>\$ 656,699</u>	<u>\$ 627,001</u>
NET ASSETS		
Net assets – unrestricted	<u>\$_656,699</u>	627,001
Total nct assets	<u>\$_656,6</u> 99	<u>\$ 627,001</u>

### CAPITAL PROJECTS REVOLVING ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

### For Fiscal Years Ended June 30, 2008 and 2007

	June 30, 2008	June 30, 2007
Operating revenues	<u>\$</u>	<u>\$ - </u>
Operating expenses	-	
Operating income		
Nonoperating revenues (expenses): Interest revenue Interest expense	29,698	26,38 <b>7</b> (3,331)
Change in net assets	29,688	23,056
Total net assets - beginning of year	627,001	603,945
Total net assets - end of year	<u>\$ 656,699</u>	<u>\$ 627,001</u>

### CAPITAL PROJECTS REVOLVING ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF CASH FLOWS

For Fiscal Years Ended June 30, 2008 and 2007

### INCREASE IN CASH AND CASH EQUIVALENTS

	<u>June 30, 2008</u>	June 30, 2007
Cash flows from operating activities:  Net cash provided by (used in)  operating activities	<u>\$</u> -	<u>\$ </u>
Cash flows from noncapital		
financing activities: Special assessment revenue provided to other funds		(199,085)
Net cash provided by (used in) noncapital financing activities		_(199,085)
Cash flows from capital and related financing activities:		
Cash received on special assessment	<u>74,198</u>	36,689
Net cash provided by capital and related financing activities	<u>74,198</u>	36,689
Cash flows from investing activities: Interest	29,698	23,056
Net increase in cash and cash equivalents	103,896	(139,340)
Cash and cash equivalents at beginning of year	135,830	275,170
Cash and cash equivalents at end of year	<u>\$ 239,726</u>	<u>\$ 135,830</u>
RECONCILIATION OF OPERATING INCO PROVIDED BY (USED IN) OPERATING		
Operating income	<u> </u>	<b>\$</b> -
Adjustments to reconcile operating income to net cash provided by (used in) operating activities	<u>-</u>	
Net cash provided by (used in) operating activities	<u>\$ - </u>	<u>\$</u>

The notes to the financial statements are an integral part of this statement.

### DIAL-A-RIDE SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF NET ASSETS

<u>ASSETS</u>	June 30, 2008	<u>June 30, 2007</u>
Current assets:		
Due from other governments:		
Federal	\$ 13,887	\$ 8,632
State	285,033	37,572
Accounts Receivable	2,509	<u> 707</u>
Total current assets	301,429	46,911
Noncurrent assets:		
Capital assets:		
Land	22,868	22,868
Building	816,207	86,864
Equipment	541,094	526,574
Accumulated depreciation	(322,329)	<u>(371,114)</u>
Net capital assets	1,057,840	265,192
Total noncurrent assets	_1,057,840	265,192
Total assets	<u>\$1,359,269</u>	<u>\$ 312,103</u>
<u>LIABILITIES AND NET ASSETS</u>		
Current liabilities:		
Vouchers payable	\$ 252,652	\$ 7,312
Due to other governments:		
County	6,543	6,543
Due to other funds – General	<u>83,746</u>	<u>33,056</u>
Total current liabilities	<u>342,941</u>	46,911
Net assets:		
Invested in net assets, net		
of related debt	<u>1,016,328</u>	<u>265,192</u>
Total net assets	<u>\$1,016,328</u>	<u>\$ 265,192</u>

### DIAL-A-RIDE SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

### For Fiscal Years Ended June 30, 2008 and 2007

	June 30, 2008	June 30, 2007
Operating revenues:		
Charges for services	\$ 93,999	\$ 91,132
Other	6,067	8,674
Total operating revenues	100,066	99,806
Operating expenses:		
Cost of services:		
Salaries and wages	217,181	206,101
Fringe benefits	81,899	80,392
Contracted services	18,410	21,097
Supplies and materials	63,160	49,405
Telephone	2,592	1,580
Insurance	16,119	15,488
Advertising	377	405
Maintenance	47,398	44,641
Rent	3,718	4,394
Administrative and accounting	2,465	2,040
Depreciation	94,511	62,358
Information Technology	2,286	
Total operating expenses	550,116	487,901
Operating loss	(450,050)	(388,095)
Nonoperating revenues:		
Intergovernmental – State - operating	174,411	162,521
Intergovernmental - State - maintenance reimbursement	<b>2,71</b> 3	
Intergovernmental – Federal	77,599	<u>71,805</u>
Total nonoperating revenues	<u>254,723</u>	234,326
Loss before contributions and transfers	(195,327)	(153,769)
Capital contribution - Grants	845,647	74,819
Transfers in	100,816	91,411
Change in net assets	751,136	12,461
Total net assets – beginning of year	<u>265,192</u>	<u>252,731</u>
TotaI net assets – end of year	<u>\$ 1,016,328</u>	\$ 265,192

### DIAL-A-RIDE SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF CASH FLOWS

### For Fiscal Years Ended June 30, 2008 and 2007

### INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS

	June 30, 2008	<u>June 30, 2007</u>
Cash flows from operating activities:		
Cash received from customers	\$ 98,264	\$ 99,419
Cash paid to suppliers	(244,634)	(214,949)
Cash paid to employees	(217,181)	(206,101)
Net cash used in operating activities	(363,551)	(321,631)
Cash flows from noncapital		
financing activities: Grant received – Federal	73.244	75.076
Grant received - Federal Grant received - State	72,344	75,836
Transfer from General Fund	181,213	157,444
Transfer from General Fund	<u>109,994</u>	<u>88,351</u>
Net cash provided by noncapital		
financing activities	<u>363,551</u>	<u>321,631</u>
Net increase (decrease) in cash and cash equivalents		
Cash and cash equivalents at		
beginning of year	-	-
Cash and cash equivalents at	_	
end of year	<u>\$</u>	<u>\$ -</u>
RECONCILIATION OF OPERATIN USED IN OPERATING A		
Operating loss	<b>\$</b> (450,050)	<u>\$ (388,095)</u>
Adjustments to reconcile operating loss to		
net cash used in operating activities:		
Depreciation	94,511	62,358
Change in Assets and Liabilities:	(1.000)	(202)
(Increase) decrease in accounts receivable	(1,802)	(387)
Increase (decrease) in vouchers payable	(6,210)	6,133
Increase (decrease) in due to County	<del></del>	<u>(1,640)</u>
Total adjustments	<u>86,499</u>	66,464
Net cash used in operating activities	<u>\$ (363,551)</u>	<u>\$ (321,631)</u>
Non Cash Investing, Capital and Financing Activities:		
Contribution of capital assets from State	<u>845,647</u>	<u>74,819</u>
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### AUTOMOBILE PARKING SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF NET ASSETS

ASSETS	June 30, 2008	June 30, 2007
Current assets: Cash and cash equivalents Due from General Fund Due from component unit	\$ 213,263	\$ 83,189 48,500 5,000
Total current assets	213,363	136,689
Capital assets: Land Land improvements Equipment Less: Accumulated depreciation Net capital assets	638,500 720,573 156,033 (530,274) 984,832	638,500 720,573 156,033 (515,360)
Total noncurrent assets	984,832	999,746
Total assets	\$_1,198,095	\$ 1,136,435
<u>LIABILITIES AND NET ASSETS</u>		
Current liabilities: Vouchers payable Accrued payroll Due to General Fund  Total current liabilities  Total liabilities	\$ 656 328 14,940 15,924 15,924	\$ 459 384 2,718 3,561
Net assets: Invested in capital assets, net of related debt Unrestricted  Total net assets	984,832 197,339 \$1,182,171	999,746 133,128 \$1,132,874
Total net assets	<u>4 1,104,171</u>	<u> </u>

### AUTOMOBILE PARKING SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

### For Fiscal Years Ended June 30, 2008 and 2007

	<u>June 30, 2008</u>	<u>June 30, 2007</u>
Operating revenues:		
Charges for services	\$ 67,917	\$ 84,416
Special assessment	<u> 26,985</u>	26,065
Total operating revenues	94,902	110,481
Operating expenses:		
Cost of services:		
Salaries and wages	<b>42,</b> 318	34,540
Fringe benefits	1,542	1,141
Overhead expense	157	
Supplies	11,042	12,407
Contracted services	7,104	5,100
Insurance	1,296	1,163
Electricity	11,367	10,515
Rent	20,609	11,857
Administration	1,316	
Depreciation	14,912	15,238
Total operating expenses	111,663	91,961
Operating income	(16,761)	18,520
Nonoperating revenues (expenses):		
Interest income	58	66
Total nonoperating revenues (expenses)	58	66
Income (loss) before contributions and transfers	(16,703)	18,586
Contribution from DDA	10,000	5,000
Contribution from DDA - TIF	50,000	2,000
Transfer in – General Fund	6,000	6,000
Change in net assets	49,297	29,586
Total net assets – beginning of year	1,132,874	1,103,288
Total net assets – end of year	<u>\$ 1,182,171</u>	<u>\$ 1,132,874</u>

### AUTOMOBILE PARKING SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF CASH FLOWS

For Fiscal Years Ended June 30, 2008 and 2007

### INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS

Cash flows from operating activities:	June 30, 2008	June 30, 2007
Cash received from customers	\$ 143,404	\$ 99,481
Cash paid to suppliers	(40,472)	(42,703)
Cash paid to suppliers  Cash paid to employees	(43,916)	(34,705)
ousil paid to employees	(43,510)	(34,703)
Net cash used in operating activities	<u>59,016</u>	22,073
Cash flows from noncapital		
financing activities:		
Transfer from General Fund	6,000	(75,844)
Contribution from DDA	15,000	5,000
Contribution from TIFA	50,000	
Net cash used in noncapital financing activities	71,000	(70,844)
Cash flows from investing activities:		
Interest	58	66
Net increase (decrease) in cash and		
cash equivalents	130,074	(48,705)
own of an area	150,074	(40,703)
Cash and cash equivalents at beginning of year	83,189	<u>131,894</u>
Cash and cash equivalents at end of year	<u>\$ 213,263</u>	<u>\$ 83,189</u>
RECONCILIATION OF OPERATING INCOME ( USED IN OPERATING ACTIVI		
USED IN OPERATING ACTIVE	HES	
Operating income (loss)	<u>\$ (16,761)</u>	<u>\$ 18,520</u>
Adjustments to reconcile operating income		
(loss) to net cash used in operating activities:		
Depreciation	14,912	15,238
Change in Assets and Liabilities:		
(Increase) decrease in due from other funds	48,500	(11,000)
(Increase) decrease in accounts receivable	•••	(55.0)
Increase (decrease) vouchers payable	198	(520)
Increase (decrease) in accrued payroll	(55)	(165)
Increase (decrease) in due to other funds	12,222	
Total adjustments	<u>75,777</u>	3,553
Net cash used in operating activities	<u>\$ 59,016</u>	<b>\$</b> 22,073

### STORM WATER UTILITY ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF NET ASSETS

<u>ASSETS</u>	<u>June 30, 2008</u>	June 30, 2007
Current assets:  Cash and cash equivalents	\$ 41,794	\$ 9,588
Due from other funds – General	29,400	29,400
Total current assets	71,194	39,988
Noncurrent assets:		
Capital assets: Utility systems	2,380,243	2,380,243
Improvements other than buildings	861,435	861,435
Less: Accumulated depreciation	(1,300,376)	(1,259,345)
Total capital assets	1,941,302	1,982,333
Total noncurrent assets	1,941,302	1,982,333
Total assets	<u>\$ 2,012,496</u>	<u>\$ 2,021,321</u>
LIABILITIES AND NET ASSETS		
Current liabilities:		
Vouchers payable	\$ 8,606	\$ 2,756
Accrued payroll	1,934	1,014
Due to other funds – General	14,346	34,885
Due to other funds - water		127
Total current liabilities	24,886	38,782
Net assets:		
Invested in capital asset -		
net of related debt	1,941,302	1,982,333
Unrestricted	<u>46,308</u>	206
Total net assets	<u>\$ 1,987,610</u>	<u>\$ 1,982,539</u>

### STORM WATER UTILITY ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN IN FUND NET ASSETS

### For Fiscal Years Ended June 30, 2008 and 2007

	June 30, 2008	<u>June 30, 2007</u>
Operating revenues:		
Charges for services	<u>\$ 292,579</u>	<u>\$ 280,598</u>
Operating expenses:		
Cost of services:		
Salaries and wages	74,746	64,742
Overhead expense	31,102	25,933
Supplies	49,465	40,562
Contracted services	36,992	19,605
Rent	36,203	27,361
Administration	18,022	14,628
Depreciation	41,031	41,031
Total operating expenses	287,561	233,862
Operating income	5,018	46,736
Nonoperating revenues (expenses):		
Interest revenue	53	10
Interest expense		(400)
Bond issuance cost/pay agent fees		(300)
Total nonoperating revenues		
(expenses)	53	(690)
Income before transfers	5,071	46,046
Transfers in		13,000
Change in net assets	5,071	59,046
Net assets - beginning of year	1,982,539	1,923,493
Net assets - end of year	\$ <u>1,987,610</u>	<u>\$ 1,982,539</u>

### STORM WATER UTILITY ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF CASH FLOWS

### For Fiscal Years Ended June 30, 2008 and 2007

### DECREASE IN CASH AND CASH EQUIVALENTS

	<u>June 30, 2008</u>	<u>June 30, 2007</u>
Cash flows from operating activities:  Cash received from customers  Cash paid to suppliers  Cash paid to employees	\$ 292,579 (186,600) (73,826)	\$ 264,598 (99,517) (68,149)
Net cash provided by operating activities	32,153	96,932
Cash from noncapital financing activities: Transfers from General Fund Cash flows from financing activities:		13,000
Interest paid and agent fees on general obligation bonds Bond principal payment		(2,700) (100,000)
Net cash used in capital and related financing activities	<del>-</del>	(102,700)
Cash flows from investing activities: Interest	53	10
Net decrease in cash and cash equivalents	32,206	7,242
Cash and cash equivalents at beginning of year	9,588	2,346
Cash and cash equivalents at end of year	<u>\$ 41,794</u>	<u>\$ 9,588</u>
RECONCILIATION OF OPERATIN PROVIDED BY OPERATI		
Operating income	<u>\$ 5,018</u>	\$ 46, <u>736</u>
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation Changes in Assets and Liabilities: (Ingresse) degrees in the form of the formula	41,031	41,031
(Increase) decrease in due from other funds Increase (decrease) in vouchers payable Increase (decrease) in accrued liabilities Increase (decrease) in due to other funds	5,850 920 <u>(20,666)</u>	(16,000) 2,316 (3,407) 26,256
Total adjustments	<u>27,135</u>	50,196
Net cash provided by operating activities	<u>\$ 32,153</u>	<b>\$</b> 96,932

### (PAGE 1 OF 2)

### CITY OF ADRIAN, MICHIGAN

### WASTEWATER SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF NET ASSETS

<u>ASSETS</u>	<u>June 30, 2008</u>	June 30, 2007
Current assets:		
Cash and cash equivalents	\$ 46,844	\$ 181,278
Investments	1,250	
Receivables:		
Accounts	415,057	534,552
Deferred assessments	68,501	68,501
State of Michigan – SRF		402,410
Prepaid expense	2,680	3,134
Restricted assets available		
for current liabilities:		
Bond interest and redemption		
account - cash	258,525	20,667
Bond interest and redemption		
account - investment	407,224	410,488
Total current assets	1,200,081	1,621,030
Noncurrent assets:		
Restricted investments:		
Replacement account - investment	70,000	500,000
Bond interest and redemption account - investment	400,377	290,934
Total noncurrent restricted assets	470,377	<u>790,934</u>
Capital assets:		
Land	163,164	163,164
Sewer system	36,932,735	36,688,238
Less: Accumulated depreciation	(16,087,747)	(15,098,566)
Construction in progress	9,126,820	<u>8,665,772</u>
Net capital assets	30,124,972	30,418,608
Total noncurrent assets	30,605,349	<u>31,209,542</u>
Total assets	<u>\$ 31,805,430</u>	<u>\$ 32,830,572</u>

### (PAGE 2 OF 2)

### CITY OF ADRIAN, MICHIGAN

### WASTEWATER SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF NET ASSETS

<u>LIABILITIES</u>	June 30, 2008	June 30, 2007
Current liabilities:		
Vouchers payable	\$ 163,724	\$ 429,612
Accrued payroll	10,534	11,764
Due to other funds:		
General	32,230	26,011
Information Technology	2,924	4,742
DWRF Bonds payable – current	<u>780,000</u>	<u>460,000</u>
Total current liabilities	<u>989,412</u>	932,129
Current liabilities – payable from		
restricted assets:		
Accrued interest	<u>80,936</u>	49,063
Noncurrent liabilities:		
Accrued sick and vacation	38,696	37,297
DWRF Bonds payable	7,090,000	7,475,000
SRF Bonds payable	<u>7,980,874</u>	8,411,529
Total noncurrent liabilities	15,109,570	<u>15,923,826</u>
Total liabilities	16,179,918	16,905,018
NET ASSETS		
Invested in capital assets,		
net of related debt	14,284,098	14,072,079
Restricted for debt service	985,190	673,026
Restricted for replacement	70,000	500,000
Unrestricted	<u>286,224</u>	680,449
Total net assets	<u>\$ 15,625,512</u>	<u>\$ 15,925,554</u>

### WASTEWATER SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

### For Fiscal Years Ended June 30, 2008 and 2007

	June 30, 2008	June 30, 2007
Operating revenues:		
Charges for services	\$ 3,550,758	\$ 3,392,142
Miscellaneous revenue	32,549	17,995
Special assessments		50,988
Total operating revenues	3,583,307	3,461,125
Operating expenses:		
Cost of services:		
Wastewater treatment plant operation	1,467,139	1,566,713
Sanitary sewer expenses	255,296	204,078
Broad Street station expenses	44,746	43,069
Lift station expenses	26,582	38,321
Retention basis expenses	11,361	21,770
Administrative and overhead	855,299	731,688
Depreciation	<u>989,181</u>	984,405
Total operating expenses	3,649,604	3,590,044
Operating loss	(66,297)	(128,919)
Nonoperating revenues (expenses):		
Interest revenue	76,613	67,909
Interest expense	(310,358)	(198,531)
Total nonoperating revenues (expenses)	(233,745)	(130,622)
Change in net assets	(300,042)	(259,541)
Total net assets – beginning of year	15,925,554	16,185,095
Total net assets - end of year	<u>\$ 15,625,512</u>	<u>\$ 15,925,554</u>

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### CITY OF ADRIAN, MICHIGAN

### WASTEWATER SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF CASH FLOWS

### For Fiscal Years Ended June 30, 2008 and 2007

### INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS

	June 30, 2008	<u>June 30, 2007</u>
Cash flows from operating activities:		
Cash received from customers	\$ 3,702,802	\$ 2,865,022
Cash paid to suppliers	(2,064,629)	(1,840,534)
Cash paid to employees	(856,658)	(806,939)
Net cash provided by (used in)		
operating activities	<u>781,515</u>	217,549
Cash flows from capital and related		
financing activities:		
Acquisition and construction		
of capital assets net of disposals	(705,545)	(5,419,908)
Interest expense	(278,485)	(200,812)
Bond proceeds – SRF Bonds	671,755	5,513,498
Principal paid on DWRF Bonds	(375,000)	(365,000)
Principal paid on SRF Bonds	(390,000)	
Net cash provided by (used in) capital		
and related financing activities	(1,077,275	(472,222)
Cash flows from investing activities:		
Interest	76,613	67,909
Investments purchased	•	(28,405)
Investment proceeds	322,571	
Net cash provided by (used in)		
investing activities	<u>399,184</u>	39,504
Net increase (decrease) in cash		
and cash equivalents	103,424	(215,169)
Cash and cash equivalents at beginning of year (including \$20,667 in		
restricted funds)	201,945	417,114
Cosh and cosh equivalents at and of year (including \$250 525 :-		
Cash and cash equivalents at end of year (including \$258,525 in restricted funds)	\$ 305,369	\$ 201.945
		* ************************************

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### CITY OF ADRIAN, MICHIGAN

### WASTEWATER SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF CASH FLOWS

For Fiscal Years Ended June 30, 2008 and 2007

### RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES

	June 30, 2008	June 30, 2007
Operating loss	<u>\$ (66,297)</u>	\$ (128,919)
Adjustments to reconcile operating		
loss to net cash provided by (used		
in) operating activities:		
Depreciation	989,181	984,405
Changes in Assets and Liabilities:		
(Increase) decrease in accounts receivable	119,495	(596,103)
(Increase) decrease in due from other funds	·	, , ,
(Increase) decrease in prepaids	454	336
Încrease (decrease) in vouchers payable	(265,888)	(46,206)
Increase (decrease) in accrued payroll	(1,230)	2,055
Increase (decrease) in accrued sick and vacation	1,399	(17,801)
Increase (decrease) in due to other funds	4,401	19,782
Total adjustments	847,812	<u>346,468</u>
Net cash provided by (used in ) in		
operating activities	<u>\$ 781,515</u>	<u>\$ 217,549</u>

### (PAGE 1 OF 2)

### CITY OF ADRIAN, MICHIGAN

### WATER SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF NET ASSETS

<u>ASSETS</u>	<u>June 30, 2008</u>	<u>June 30, 2007</u>
Current assets:		
Cash and cash equivalents	\$ 804,950	\$ 18,753
Receivables:		
Accounts	427,721	545,864
Deferred assessments	22,629	22,629
State of Michigan DWRF	519,045	222
Due from other funds Inventories	23,440	233
Prepaid expense	196,010	168,925
Flepaid expense	<u>7,100</u>	<u>7,774</u>
	2,000,895	764,178
Restricted assets available for	_,,,,,,,,	701,170
current liabilities:		
Customer deposits – cash	11,472	17,155
Bond interest and redemption		•
account - investment		
Bond interest and redemption		
account - cash	<u>213,406</u>	<u>211,156</u>
Total current assets	<u>2,225,773</u>	992,489
Noncurrent assets:		
Restricted investments:		
Bond reserve - cash	91,281	62,664
Bond reserve - investment	121,157	114,368
Replacement account – investment	100,000	100,000
Total noncurrent restricted assets	<u>312,438</u>	<u>277,032</u>
Capital assets:		
Land	102,928	102,928
Water system	22,911,011	22,671,864
Less: Accumulated depreciation	(8,453,044)	(7,980,139)
Construction in progress	5,470,131	717,393
Net capital assets	20,031,026	15,512,046
Total noncurrent assets	20,343,464	15,789,078
Total assets	<u>\$ 22,569,237</u>	<u>\$ 16,781,567</u>

### (PAGE 2 OF 2)

### CITY OF ADRIAN, MICHIGAN

### WATER SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF NET ASSETS

LIABILITIES	<u>June 30, 2008</u>	June 30, 2007
Current liabilities:		
Vouchers payable	\$ 670,733	\$ 74,320
Accrued payroll	12,432	12,548
Due to other funds:		
General		34,691
Information Technology	2,968	4,156
DWRF Bonds payable – current	245,000	240,000
	931,133	365,715
Current liabilities - payable		
from restricted assets:		
Customer deposits payable	11,472	17,155
Accrued interest	<u>29,656</u>	31,156
Total current liabilities	972,261	<u>414,026</u>
Noncurrent liabilities:		
Accrued sick and vacation	55,754	77,280
DWRF Bonds payable	9,668,7 <u>3</u> 1	4,745,000
5 Wild Bollds payable	<u> </u>	4,743,000
Total noncurrent liabilities	9,724,485	4,822,280
Total liabilities	10,696,746	5,236,306
NET ASSETS		
Invested in capital assets,		
net of related debt	10,117,295	10,527,046
Restricted for debt service	396,188	357,032
Restricted for replacement	100,000	100,000
Unrestricted	<u>1,259,008</u>	<u>561,183</u>
Total net assets	<u>\$ 11,872,491</u>	\$ 11,545,261

### WATER SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

### For Fiscal Years Ended June 30, 2008 and 2007

	<u>June 30, 2008</u>	<u>June 30, 2007</u>
Operating revenues:		
Charges for services	\$ 2,936,910	\$ 2,913,774
Miscellaneous revenues	315,756	320,569
Special assessment	<del></del>	39,022
Total operating revenues	3,252,666	3,273,365
Operating expenses:		
Cost of services:		
Merchandise	53,366	37,063
Taps and service		<b>7,7</b> 57
Purification and pumping	970,612	1,035,704
Transmission and distribution	525,889	471,312
Administration and overhead	794,740	835,346
Depreciation	472,905	470,909
Total operating expenses	2,817,512	2,858,091
Operating income	435,154	415,274
Nonoperating revenues (expenses):		
Interest revenue	15,130	18,376
Interest expense	(120,125)	(126,094)
Total nonoperating revenues (expenses)	(104,995)	(107,718)
Income (loss) before transfers	330,159	307,556
Transfers out	(2,929)	(3,045)
Change in net assets	327,230	304,511
Total net assets – beginning of year	11,545,261	<u>11,240,750</u>
Total net assets - end of year	<u>\$ 11,872,491</u>	<u>\$ 11,545,261</u>

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### CITY OF ADRIAN, MICHIGAN

### WATER SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF CASH FLOWS

### For Fiscal Years Ended June 30, 2008 and 2007

### INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS

	<u>June 30, 2008</u>	<u>June 30, 2007</u>
Cash flows from operating activities: Cash received from customers Cash paid to suppliers Cash paid to employees	\$ 3,341,919 (834,901) (997,225)	\$ 3,071,674 (1,372,062) (1,000,330)
Net cash provided by (used in) operating activities	1,509,793	699,282
Cash flows from non capital financing activities:  Transfer to Information Technology Fund  Net cash used in capital and related  related financing activities	(2,929) (2,929)	(3,045)
Cash flows from capital and related financing activities: Proceeds received on DWRF Bonds Acquisition and construction of capital assets Principal paid on DWRF Bonds Interest and agent fees on DWRF Bonds	4,649,686 (4,991,885) (240,000) (121,625)	(415,852) (235,000) (127,563)
Net cash used in capital and related financing activities	(703,824)	(778,415)
Cash flows from investing activities: Purchase of investments Interest Proceeds on investments	(6,789) 15,130	(9,708) 18,376
Net cash provided by investing activities  Net increase (decrease) in cash and cash equivalents	<u>8,341</u> 811,381	<u>8,668</u> (73,510)
Cash and cash equivalents at beginning of year (including \$290,975 in restricted funds)	309,728	383,238
Cash and cash equivalents at end of year (including \$316,159 in restricted funds)	\$ 1,121,109	\$ 309,728

### (PAGE 2 OF 2)

### CITY OF ADRIAN, MICHIGAN

### WATER SYSTEM ENTERPRISE FUND

### COMPARATIVE STATEMENTS OF CASH FLOWS

For Fiscal Years Ended June 30, 2008 and 2007

### RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES

	June 30, 2008	June 30, 2007
Operating income	\$ 435 <u>,154</u>	\$ 415,274
Adjustments to reconcile operating		
income to net cash provided by		
(used in) operating activities:		
Depreciation	472,905	470,909
Changes in Assets and Liabilities:		
(Increase) decrease in accounts receivable	118,143	(203,033)
(Increase) decrease in due from other funds	(23,207)	(233)
(Increase) decrease in inventories	(27,085)	(25,895)
(Increase) decrease in prepaid expense	674	(1,209)
Increase (decrease) in vouchers payable	596,413	22,712
Increase (decrease) in accrued payroll	(116)	1,024
Increase (decrease) in accrued sick and vacation	(21,526)	(9,325)
Increase (decrease) in due to other funds	(35,879)	27,483
Increase (decrease) in customer deposits	(5,683)	1,575
Total adjustments	1,074,639	284,008
Net cash provided by (used in)		
operating activities	<u>\$ 1,509,793</u>	\$ 699,282

### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES - ALL AGENCY FUNDS

### For Fiscal Year Ended June 30, 2008

	Balance <u>July 1, 2007</u>	Additions	<u>Deductions</u>	<b>Balance</b> <u>June 30, 2008</u>
PAYROLL DEDUCTION FUND $\underline{\text{ASSETS}}$				
Cash	<u>\$ 14,222</u>	<u>\$ 160,685</u>	<u>\$ 163,729</u>	<u>\$ 11,178</u>
<u>LIABILITIES</u>				
Vouchers payable	<u>\$ 14,222</u>	<u>\$ 160,685</u>	<u>\$ 163,729</u>	<u>\$ 11,178</u>
PROPERTY TAX FUND <u>ASSETS</u>				
Cash	<u>\$ 7,573</u>	<u>\$ 188,590</u>	<u>\$ 188,171</u>	<b>\$</b> 7,992
<u>LIABILITIES</u>				
Due to other taxing units	<u>\$ 7,573</u>	<u>\$ 188,590</u>	<u>\$ 188,171</u>	<u>\$ 7,992</u>
TRUST & AGENCY FUND  ASSETS				
Cash	<u>\$ 432,778</u>	<u>\$ 24,230,971</u>	<u>\$ 24,364,870</u>	<u>\$ 298,879</u>
<u>LIABILITIES</u>				
Restricted deposits	<u>\$ 432,778</u>	<u>\$ 24,230,971</u>	<u>\$ 24,364,870</u>	<u>\$ 298,879</u>
TOTAL - ALL AGENCY FUNDS <u>ASSETS</u>				
Cash	<u>\$ 454,573</u>	<u>\$ 24,580,246</u>	<u>\$ 24,716,770</u>	<u>\$ 318,049</u>
<u>LIABILITIES</u>				
Vouchers payable Due to other taxing units Restricted deposits	\$ 14,222 7,573 432,778	\$ 160,685 188,590 24,230,971	\$ 163,729 188,171 24,364,870	\$ 11,178 7,992 <u>298,879</u>
Total liabilities	<u>\$ 454,573</u>	<u>\$ 24,580,246</u>	<u>\$ 24,716,770</u>	\$ 318,049

### COMBINING BALANCE SHEET

### DISCRETELY PRESENTED COMPONENT UNIT

### June 30, 2008 With Comparative Totals for June 30, 2007

-		SPE	CIAL REVENUE I	FUNDS			_	
199	ASSETS	Downtown Development <u>Authority</u>	Brownfield <u>Redevelopment</u>	LDFA - <u>GADIC</u>	DDA <u>Debt</u>	LDFA <u>Debt</u>	Discretely	etal Presented ent Units 2007
# <b>68</b>	Cash and cash equivalents Investments Loans receivable Due from primary government Due from component unit	\$ 234,722 162,789 4,261 50	\$ 1,639	\$ 300,000	\$ 2,670	\$ 68,946	\$ 607,977 162,789 4,261 50 14,385	\$ 279,476 276,573 4,683 7,800
	Total assets	\$ 401, <u>822</u>	\$ <u>L,639</u>	\$ 300,000	<u>\$ 17,055</u>	<u>\$ 68,946</u>	\$ 789,462	<u>\$ 568,529</u>
Bor-A	LIABILITIES AND FUND BALANCES							
	Liabilities: Vouchers payable Accrued liabilities Due to primary government Due from component unit	\$ 96,932 194 1,331 14,385	\$	<b>s</b>	\$ 16,762	\$	\$ 96,932 16,956 1,331 14,385	\$ 110.179 15,855 7,022
	Total liabilities	112,842			16,762		129,604	133,056
	Fund balances: Reserved for debt retirement Reserved for encumbrances				293		293	55,937
	Unreserved, undesignated	288,980	1,639	300,000		68,946	659,565	379,536
	Total fund balances	288,980	1,639	300,000	<u>293</u>	68,946	659,858	435,473
	Total liabilitics and fund balance	\$ 401,822	\$ 1,639	\$ 300,000	<b>\$</b> 17,055	\$ 68,946	\$ 789.462	\$ 568,529

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

### DISCRETELY PRESENTED COMPONENT UNIT

For Fiscal Year Ended June 30, 2008 With Comparative Totals for Fiscal Year Ended June 30, 2007

	SPECIAL REVENUE FUNDS						
	Downtown Development <u>Authority</u>	Brownfield <u>Redevelopment</u>	LDFA - <u>GADIC</u>	DDA <u>Debt</u>	LDFA <u>Debt</u>	Discretely	resented Presented ent Units 2007
Revenues: Property taxes Investment earnings Other Contribution from primary government Public contributions	\$ 440,518 13,544 22,585 2,748	\$ 3,078	300,000	\$ 105	\$ 123,436 1967	\$ 567,032 15,617 22,585 2,748 300,000	\$ 414,923 16,927 8,382 8,800
Total revenues	479,395	3,079	300,000	105	125,403	907,982	449,032
Expenditures: Contribution Schools Debt Service:	94,900					94,900	
Principal retirement Interest and fiscal charges				85,000 27,252	7,500 104,799	92,500 132,051	85,000 150,501
Contributions to primary government Other services	187,000 175,706	1,440				187,000 <u>177,146</u>	17,000 185,290
Total expenditures	457,606	1,440		112,252	112,299	683,597	437,791
Excess (deficiency) of revenues over (under) expenditures	21,789	1,639	300,000	(112,147)	13,104	224,385	11,241
Other financing sources (uses): Transfers in Transfers out	(112,345)			112,345		112,345 (112,34 <u>5</u> )	116,360 (116,360)
Total other financing sources (uses)	(112,345)			112,345		<u>-</u>	<u> </u>
Net changes in fund balances	(90,556)	1,639	300,000	198	13,104	224,385	11,241
Fund balances – beginning of Year	379,436			95	55,842	435,473	424,232
Fund balances - end of year	\$ 288.9 <u>80</u>	<u>\$ 1.639</u>	\$ 300,000	\$ 293	\$ 68,946	\$ 659,858	<u>\$ 435,473</u>

### DOWNTOWN DEVELOPMENT AUTHORITY - SPECIAL REVENUE FUND DISCRETELY PRESENTED COMPONENT UNIT

### COMPARATIVE BALANCE SHEETS

### June 30, 2008 and 2007

<u>ASSETS</u>	2008	<b>200</b> 7
Cash and cash equivalents	\$ 234,722	\$ 207,681
Investments	162,789	276,573
Accounts receivable	4,261	4,683
Due from primary government	50	<u> 7,800</u>
Total assets	\$ 401,822	<u>\$ 496,737</u>
LIABILITIES AND FUND BALANCE		
Liabilities:		
Vouchers payable	\$ 96,932	\$ 109,773
Due to primary government	1,331	7,022
Accrued payroll	194	406
Due to component unit	14,385	
Total liabilities	112,842	117,201
Fund balance:		
Reserved for:		
Encumbrances		47,984
Unreserved:		
Undesignated	<u>288,980</u>	331,552
Total fund balance	288,980	<u>379,536</u>
Total liabilities and fund balance	\$ 401,822	<u>\$ 496,737</u>

### DOWNTOWN DEVELOPMENT AUTHORITY - SPECIAL REVENUE FUND DISCRETELY PRESENTED COMPONENT UNIT

### COMPARATIVE STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

### For Fiscal Years Ended June 30, 2008 and 2007

	<u>June 30, 2008</u>	June 30, 2007
Revenues:		
Property taxes	\$ 440,518	\$ 292,188
Interest	13,544	15,032
Other	22,585	8,382
Contribution from Primary		
Government - General	2,748	<u>7,800</u>
Total revenues	<u>479,395</u>	323,402
Expenditures:		
Current:		
Other services	175,706	185,290
Contribution Schools	94,900	
Contributions to Primary	105.000	4= 000
Government	187,000	17,000
Total expenditures	<u>457,606</u>	202,290
Excess of revenues over expenditures	21,789	121,112
Other financing uses:		
Transfer out	(112,345)	(116,360)
Net change in fund balance	(90,556)	4,752
Fund balance – beginning of year	<u>379,536</u>	374,784
Fund balance – end of year	<u>\$ 288,980</u>	<u>\$_379,536</u>

### BROWNFIELD REDEVELOPMENT – SPECIAL REVENUE FUND DISCRETELY PRESENTED COMPONENT UNIT

### COMPARATIVE BALANCE SHEETS

### June 30, 2008 and 2007

<u>ASSETS</u>	June 30, 2008	June 30, 2007
Cash	<u>\$ 1,639</u>	<u>\$ -</u>
Total assets	<u>\$ 1,639</u>	<u>\$</u>
<u>LIABILITIES AND FUND BALANCE</u>		
Liabilities:		
	\$ -	\$ -
Fund balance: Unreserved:		
Undesignated	<u> 1,639</u>	_ <del>-</del>
Total liabilities and fund balance	<u>\$ 1,639</u>	<u>\$</u>

### BROWNFIELD REDEVELOPMENT - SPECIAL REVENUE FUND DISCRETELY PRESENTED COMPONENT UNIT

### COMPARATIVE STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

### For Fiscal Years Ended June 30, 2008 and 2007

	June 30, 2008	June 30, 2007
Revenues: Property Taxes Interest	\$ 3,078 1	\$ - 
Total revenues	3,079	
Expenditures: Other Services: Other	1,440	
Total expenditures	1,440	
Deficiency of revenues over expenditures	1,639	-
Fund balance - beginning of year	<del></del>	
Fund balance - end of year	<u>\$ 1,639</u>	<u>\$</u>

### LOCAL DEVELOPMENT FINANCE AUTHORITY – GADIC – SPECIAL REVENUE FUND DISCRETELY PRESENTED COMPONENT UNIT

### COMPARATIVE BALANCE SHEETS

### June 30, 2008 and 2007

<u>ASSETS</u>	<u>June 30, 2008</u>	June 30, 2007
Cash	\$ 300,000	\$
Total assets	<u>\$ 300,000</u>	<u>\$</u>
LIABILITIES AND FUND BALANCE		
Liabilities:	\$ -	\$ -
Fund balance: Unreserved:		
Undesignated	_300,000	
Total liabilities and fund balance	\$ 300,000	\$

### LOCAL DEVELOPMENT FINANCE AUTHORITY – GADIC – SPECIAL REVENUE FUND DISCRETELY PRESENTED COMPONENT UNIT

### COMPARATIVE STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

### For Fiscal Years Ended June 30, 2008 and 2007

	June 30, 2008	June 30, 2007
Revenues: Public Contributions	\$ 300,000	<u>\$ -</u>
Total revenues	300,000	
Expenditures:		
	<del></del>	<del>-</del>
Total expenditures		
Deficiency of revenues over expenditures	300,000	-
Fund balance - beginning of year		
Fund balance - end of year	\$ 300,000	<u>\$</u>

### DOWNTOWN DEVELOPMENT AUTHORITY - DEBT SERVICE FUND DISCRETELY PRESENTED COMPONENT UNIT

### COMPARATIVE BALANCE SHEETS

### June 30, 2008 and 2007

ASSETS	<u>June 30, 2008</u>	<u>June 30, 2007</u>
Cash Due from component units	\$ 2,670 	\$ 15,950
Total assets	<u>\$ 17,055</u>	<u>\$ 15,950</u>
LIABILITIES AND FUND BALANCE Liabilities:		
Accrued interest payable	\$ 16,762	\$ 15,855
Fund balance: Reserved for debt retirement	<u> 293</u>	95
Total liabilities and fund balance	<u>\$ 17,055</u>	<u>\$ 15,950</u>

### DOWNTOWN DEVELOPMENT AUTHORITY - DEBT SERVICE FUND DISCRETELY PRESENTED COMPONENT UNIT

### COMPARATIVE STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

### For Fiscal Years Ended June 30, 2008 and 2007

	June 30, 2008	June 30, 2007
Revenues:		
Interest	<u>\$ 105</u>	<u>\$ 151</u>
Total revenues	105	151
Expenditures:		
Debt Service: Principal retirement	85,000	85,000
Interest and fiscal charges	27,252	33,425
increst and risear charges		
Total expenditures	112,252	<u>118,425</u>
Deficiency of revenues over expenditures	(112,147)	(118,274)
Other financing sources:		
Transfers from DDA – Special Revenue	112,345	<u>116,360</u>
Net change in fund balance	198	(1,914)
Fund balance - beginning of year	95	2,009
Fund balance - end of year	<u>\$ 293</u>	<u>\$ 95</u>

### LOCAL DEVELOPMENT FINANCE AUTHORITY - DEBT SERVICE FUND DISCRETELY PRESENTED COMPONENT UNIT

### COMPARATIVE BALANCE SHEETS

### June 30, 2008 and 2007

<u>ASSETS</u>	<u>June 30, 2008</u>	<u>June 30, 2007</u>
Cash	<u>\$ 68,946</u>	\$ 55,842
Total assets	\$ 68,946	\$ 55,842
FUND BALANCE		
Reserved for debt retirement Unreserved – Undesignated (see Note 3. E)	\$ - 68,946	\$ 55,842
Total fund balance	<u>\$ 68,946</u>	<u>\$ 55,842</u>

### LOCAL DEVELOPMENT FINANCE AUTHORITY - DEBT SERVICE FUND

### COMPARATIVE STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

### For Fiscal Years Ended June 30, 2008 and 2007

	June 30, 2008	June 30, 2007
Revenues: Property taxes Interest	\$ 123,436 1,967	\$ 123,735 1,744
Total revenues	125,403	125,479
Expenditures: Debt Service: Principal retirement Interest	7,500 	7,500 109,576
Total expenditures	112,299	<u>117,076</u>
Net change in fund balance	13,104	8,403
Fund balance - beginning of year	55,842	47,439
Fund balance - end of year	\$ 68,946	<u>\$ 55,842</u>

### (PAGE 1 OF 8)

### CITY OF ADRIAN, MICHIGAN

### SCHEDULE OF INDEBTEDNESS

PRIMARY GOVERNMENT	Date Of Issue	Amount Of Issue	Interest Rate
Parks & Forestry	05/23/03	\$ 1,200,000	3.64%
Parks & Forestry Installment Purchase (381 Miles Drive)	07/10/07	\$ 2,000,000	5.08%
General Fund Land Contract (250 West Church Street)	06/22/07	\$ 135,000	6.00%
Installment Purchase (153/155 E. Maumee Street)	05/05/08	\$ 542,000	3.30%
Wastewater System RevenueBonds (DWRF Loan)	09/26/02	\$ 8,920,000	2.50%

### (PAGE 2 OF 8)

### CITY OF ADRIAN, MICHIGAN

### SCHEDULE OF INDEBTEDNESS

Date of Maturity	June 30, 2007	June 30, 2008	Annual Interest <u>Payable</u>
11/23/07 - 05/23/08 11/23/08 - 05/23/09 11/23/09 - 05/23/10 11/23/10 - 05/23/11 11/23/11 - 05/23/12	\$ 117,225 121,531 125,995 130,623 135,420	\$ 121,531 125,995 130,623 135,420	\$ 27,014 22,708 18,244 13,618 8,818
11/23/12 – 05/23/13	140,394 \$ 771,188	140,394 \$ 653,963	3,844 \$ 94,246
Not Available	<u>\$</u>	\$ 550,000	Not Available
6/22/2008 6/22/2009		\$ 3,286	\$ 6,900 6,714
6/22/2010	\$	108,614 \$ 111,900	6,517 \$ 20,131
4/28/2009 4/28/2010 4/28/2011 4/28/2012 4/28/2013	<u> </u>	\$ 46,476 48,044 49,665 51,306 346,509	\$ 17,751 16,182 14,561 12,920 
	<u>\$</u>	<u>\$ 542,000</u>	<u>\$ 72,259</u>
10/01/07 - 04/01/08 10/01/08 - 04/01/09 10/01/09 - 04/01/10 10/01/10 - 04/01/11 10/01/11 - 04/01/12 10/01/12 - 04/01/13 10/01/13 - 04/01/14 10/01/14 - 04/01/15 10/01/15 - 04/01/16 10/01/16 - 04/01/17 10/01/17 - 04/01/18 10/01/18 - 04/01/19 10/01/19 - 04/01/20 10/01/20 - 04/01/21 10/01/21 - 04/01/23 10/01/2023	\$ 375,000 385,000 395,000 405,000 415,000 425,000 435,000 445,000 460,000 470,000 480,000 495,000 505,000 520,000 535,000 545,000 560,000	\$ 385,000 395,000 405,000 415,000 425,000 435,000 445,000 460,000 470,000 480,000 495,000 505,000 520,000 535,000 545,000 560,000	\$ 191,562 182,062 172,312 162,312 152,063 141,563 130,813 119,812 108,500 96,875 85,000 72,813 60,313 47,500 34,313 20,813 7,000
10/01/2023	\$ 7,850,000	\$ 7,475,000	\$ 1,785,626

### (PAGE 3 OF 8)

### CITY OF ADRIAN, MICHIGAN

### SCHEDULE OF INDEBTEDNESS

PRIMARY GOVERNMENT	Date Of Issue	Amount Of Issue	Interest Rate
Water Supply System Revenue Bonds (DWRF Loan)	09/26/02	\$ 5,665,000	2.50%
Wastewater System Revenue Bonds (SRF Loan)	09/22/05	\$ 2,040,000	1.625%

### (PAGE 4 OF 8)

### CITY OF ADRIAN, MICHIGAN

### SCHEDULE OF INDEBTEDNESS

Date of Maturity	<u>June 30, 2007</u>	June 30, 2008	Annual Interest <u>Payable</u>
10/01/07 - 04/01/08	\$ 240,000	\$	\$ 121,625
10/01/08 - 04/01/09	245,000	245,000	115,562
10/01/09 - 04/01/10	250,000	250,000	109,375
10/01/10 - 04/01/11	255,000	255,000	103,063
10/01/11 - 04/01/12	265,000	265,000	96,562
10/01/12 - 04/01/13	270,000	270,000	89,875
10/01/13 - 04/01/14	275,000	275,000	83,063
10/01/14 - 04/01/15	285,000	285,000	76,062
10/01/15 04/01/16	290,000	290,000	68,875
10/01/16 - 04/01/17	300,000	300,000	61,500
10/01/17 04/01/18	305,000	305,000	53,938
10/01/18 - 04/01/19	315,000	315,000	46,187
10/01/19 - 04/01/20	320,000	320,000	38,250
10/01/20 - 04/01/21	330,000	330,000	30,125
10/01/21 - 04/01/22	340,000	340,000	21,750
10/01/22 - 04/01/23	345,000	345,000	13,188
10/01/2023	<u>355,000</u>	<u>355,000</u>	4,437
	<u>\$ 4,985,000</u>	<u>\$ 4,745,000</u>	<u>\$ 1,133,437</u>
10/1/07 - 4/1/08	85,000		32,337
10/1/08 - 4/1/09	90,000	90,000	30,288
10/1/09 - 4/1/10	90,000	90,000	28,826
10/1/10 - 4/1/11	90,000	90,000	27,363
10/1/11 - 4/1/12	95,000	95,000	25,860
10/1/12 - 4/1/13	95,000	95,000	24,316
10/1/13 - 4/1/14	95,000	95,000	22,773
10/1/14 + 4/1/15	100,000	100,000	21,188
10/1/15 - 4/1/16	100,000	100,000	19,563
10/1/16 – 4/1/17	100,000	100,000	17,938
10/1/17 - 4/1/18	100,000	100,000	16,313
10/1/18 - 4/1/19	105,000	105,000	14,647
10/1/19 – 4/1/20	105,000	105,000	12,941
10/1/20 - 4/1/21	105,000	105,000	11,235
10/1/21 - 4/1/22	110,000	110,000	9,488
10/1/22 - 4/1/23	110,000	110,000	7,700 5,873
10/1/23 - 4/1/24	115,000	115,000	5,872
10/1/24 - 4/1/25	115,000	115,000	4,004
10/1/25 - 4/1/26	115,000	115,000	2,135
10/1/26 – 4/1/27	120,000	120,000	600
	<u>\$ 2,040,000</u>	<u>\$ 1,955,000</u>	<u>\$ 335,387</u>

### (PAGE 5 OF 8)

### CITY OF ADRIAN, MICHIGAN

### SCHEDULE OF INDEBTEDNESS

June 30, 2008

PRIMARY GOVERNMENT	Date Of Issue	<b>Amount Of Issue</b>	Interest Rate
Wastewater System Revenue Bonds, Series 2007B (SRF Loan)	12/15/05	\$7,090,000	1.625%
Water Supply System Revenue Bonds (DWRF Loan)	9/27/07	\$7,890,000	2.125%
Accumulated vacation and sick pay - long term			

TOTAL - PRIMARY GOVERNMENT

### (PAGE 6 OF 8)

### CITY OF ADRIAN, MICHIGAN

### SCHEDULE OF INDEBTEDNESS

Date of Maturity	June 30, 2007	<u>June 30, 2008</u>	Annual Interest <u>Payable</u>
10/1/08-4/1/09 10/1/09-4/1/10 10/1/10-4/1/11 10/1/11-4/1/12 10/1/12-4/1/13 10/1/13-4/1/14 10/1/14-4/1/15 10/1/15-4/1/16 10/1/16-4/1/17 10/1/17-4/1/18 10/1/18-4/1/19 10/1/19-4/1/20 10/1/20-4/1/21 10/1/21-4/1/22 10/1/22-4/1/23 10/1/23-4/1/24 10/1/24-4/1/25 10/1/25-4/1/26 10/1/26-4/1/27	Project Not Complete	\$ 305,000 310,000 320,000 325,000 330,000 340,000 345,000 350,000 360,000 365,000 375,000 380,000 385,000 380,000 400,000 405,000 45,874	\$ 105,094 100,132 95,094 89,894 84,614 79,252 73,808 68,282 62,676 56,988 51,220 45,370 39,438 33,344 27,170 20,914 14,576 8,076 1,494
	<u>\$ 6,456,529</u>	\$ 6,420,874	<u>\$ 1,057,436</u>
Not Available		<u>\$ 5,168,731</u>	Not Available
	<u>\$ 572,402</u>	<u>\$ 663,385</u>	
	<u>\$ 22,675,119</u>	<u>\$ 28,285,853</u>	
	165		

### (PAGE 7 OF 8)

### CITY OF ADRIAN, MICHIGAN

### SCHEDULE OF INDEBTEDNESS

June 30, 2008

COMPONENT UNITS - DISCRETELY PRESENTED	Date Of Issue	Amount Of Issue	Interest Rate
Downtown Development Authority Bonds (Limited Tax General Obligation Bonds)	10/01/92	\$ 1,025,000	6.4 6.4
- · ·			6.4
			6.4
			6.1

Local Development Finance Authority -Reimbursement Obligation to Third Party

TOTAL - COMPONENT UNITS - DISCRETELY PRESENTED

### (PAGE 8 OF 8)

### CITY OF ADRIAN, MICHIGAN

### SCHEDULE OF INDEBTEDNESS

Date of Maturity	<u>June 30, 2007</u>	June 30, 2008	Annual Interest <u>Payable</u>
03/01/2008 03/01/2009 03/01/2010 03/01/2011 03/01/2012	\$ 85,000 80,000 80,000 80,000 80,000 \$ 405,000	\$     80,000     80,000     80,000     80,000  \$ 320,000	\$ 25,920 20,480 15,360 10,240 
	<u>\$ 764,100</u>	<u>\$</u>	(Per agreement loan balance was discharged.)
	<u>\$ 1,169,100</u>	\$ 320,000	

### CITY OF ADRIAN FY2005-06 COMPREHENSIVE ANNUAL FINANCIAL REPORT

### STATISTICAL SECTION

This part of the City of Adrian's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Pages</u>

Financial Trends 171-177

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

Revenue Capacity 178-181

These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.

Debt Capacity 182-186

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

### **Demographic and Economic Information**

187-188

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

### **Operating Information**

189-191

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year. The City implemented GASB Statement 34 in FY2002-03: schedules presenting government-wide information include information beginning in that year.

## CITY OF ADRIAN NET ASSETS BY COMPONENT LAST SIX FISCAL YEARS (accrual basis of accounting)

			FISCAL YEAR			
Governmental Activities	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08
Invested in Capital Assets, Net of Related Debt	\$24,050,841	\$23,761,251	\$24,026,248	\$23,276,411	\$24,323,513	\$25,510,214
Restricted	4,711,401	4,747,830	3,876,032	3,869,047	5,199,264	4,172,851
Unrestricted	7,018,815	6,856,377	6,368,174	6,027,334	6,135,998	6,400,084
Total Governmental Activities Net Assets	\$35,781,057	\$35,365,458	\$34,270,454	\$33,172,792	\$35,658,775	\$36,083,149
Business-type Activities						
Invested in Capital Assets, Net of Related Debt	\$27,647,272	\$26,559,550	\$28,022,181	\$28,323,256	\$27,846,396	\$29,000,554
Restricted	1,295,005	1,505,243	1,380,000	1,417,981	1,630,058	1,551,378
Unrestricted	3,732,120	4,894,449	2,796,672	1,568,065	2,001,967	1,788,879
Total Business-type Activities Net Assets	\$32,674,397	\$32,959,242	\$32,198,853	\$31,309,302	\$31,478,421	\$32,340,811
Primary Government						
Invested in Capital Assets, Net of Related Debt	\$51,698,113	\$50,320,801	\$52,048,429	\$51,599,667	\$52,169,909	\$54,510,768
Restricted	6,006,406	6,253,073	5,256,032	5,287,028	6,829,322	5,724,229
Unrestricted	10,750,935	11,750,826	9,164,846	7,595,399	8,137,965	8,188,963
Total Primary Government Net Assets	\$68,455,454	\$68,324,700	\$66,469,307	\$64,482,094	\$67,137,196	\$68,423,960

CITY OF ADRIAN
CHANGES IN NET ASSETS
LAST SIX FISCAL YEARS
(accrual basis of accounting)

			FISCAL YEAR			
	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08
EXPENSES						
Governmental Activities:						
General Government	\$1,807,739	\$1,684,439	\$2,655,280	\$2,450,722	\$2,511,362	\$1,975,257
Public Safety	4,397,169	4,601,589	4,693,255	4,912,898	5,011,563	5,029,372
Public Works	920,125	1,076,086	784,985	1,122,058	1,169,030	878,092
Culture and Recreation	2,085,016	1,915,082	2,188,354	2,447,601	1,871,000	3,699,922
Other Services	1,300,251	1,985,445	1,631,127	1,668,073	2,105,016	1,768,933
Community & Economic Development	1,143,654	619,075	278,898	599,690	543,450	557,798
Highways, Strreets and Bridges	2,118,957	2,212,509	2,513,058	2,418,910	1,153,185	1,086,063
Interest on Long-Term Debt	87,538	78,673	69'369	3,112	27,014	47,359
Total Governmental Activities Expenses	\$13,860,449	\$14,172,898	\$14,814,326	\$15,623,064	\$14,391,620	\$15,042,796
Business-type Activities:	100 C 0	200	000 101	407.404	10000	000 000 04
Wastewater oystern	\$2,604,67	\$2,004,093	45,405,500	101,101,04	99,700,00	706'606'54
Water System	2,697,494	2,425,881	3,034,751	2,924,884	2,984,185	2,937,637
Dial-A-Ride System	413,435	440,192	490,660	455,245	487,901	550,116
Automobile Parking System	103,545	112,969	152,681	116,399	91,961	111,663
Storm Water Utility	165,359	207,851	344,579	227,688	234,562	287,561
Total Business-type Activities Expenses	\$5,984,504	\$5,990,988	\$7,488,051	\$7,455,397	\$7,587,184	\$7,846,939
Total Primary Government Expenses	\$19,844,953	\$20,163,886	\$22,302,377	\$23,078,461	\$21,978,804	\$22,889,735
PROGRAM REVENUES						
Governmental Activities:						
Charges for Services:						
General Government	\$177,973	\$395,718	\$1,082,559	\$978,001	\$1,039,539	\$1,060,215
Public Safety	451,276	286,899	368,149	559,959	437,977	424,561
Public Works	1,786	1,877	991	27,872	1,963	28,950
Culture and Recreation	302,389	474,626	534,963	494,618	474,798	346,796
Other Services	11,713	291,274	273,882	197,457	248,438	282,677
Community & Economic Development	113,158	386,548	5,543	302,534	365,518	225,048
Highways, Strreets and Bridges	79,529	174,267	62,788	105,412	117,127	143,755
Operating Grants and Contributions	1,998,359	1,475,227	1,031,695	890,496	1,955,976	1,337,035
Capital Grants and Contributions	1,199,683	315,904	72,978	69,014	1,027,519	87,562
Total Governmental Activities Program Revenues	\$4,335,866	\$3,802,340	\$3,433,548	\$3,625,363	\$5,668,855	\$3,936,599

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CITY OF ADRIAN
CHANGES IN NET ASSETS
LAST SIX FISCAL YEARS
(accrual basis of accounting)

		(B	FISCAL YEAR			
Business-type Activities: Charges for Services:	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08
Wastewater System	\$2,275,150	\$2,543,309	\$2,673,090	\$2,711,762	\$3,461,125	\$3,583,307
Water System	2,737,791	2,773,621	2,900,909	2,910,664	3,273,365	3,252,666
Dial-A-Ride System	62,697	62,691	77,507	87,590	908'66	100,066
Automobile Parking System	100,554	111,815	80,239	46,841	110,481	94,902
Storm Water Utility	252,937	263,965	363,813	281,679	280,598	292,579
Operating Grants and Contributions	208,931	205,471	222,458	228,039	239,326	311,794
Capital Grants and Contributions	245,283	50,111	0	110,932	74,819	845,647
Total Business-type Activities Program Revenues Total Primary Government Program Beyoning	\$5,883,343	\$6,010,983	\$6,318,016	\$6,377,507	\$7,539,520	\$8,480,961
	2016			20,000		000
NET (EXPENSES)/REVENUE						
Governmental Activities	(\$9,524,583)	(\$10,370,558)	(\$11,380,778)	(\$11,997,701)	(\$8,722,765)	(\$11,106,197)
Dosiness-type Activities  Total Primary Government Net Expense	(\$9,625,744)	(\$10.350.563)	(\$12,550,813)	(\$13.075.591)	(\$8 770 429)	(\$10,472,175)
	7	(222)222	10001-11	7 2012 1212	(2-12-124)	(2(-1)
GENERAL REVENUES AND OTHER CHANGES IN NET ASSETS Governmental Activities:						
Property Taxes	\$5,914,288	\$6,041,046	\$6,528,844	\$6,869,387	\$7,070,336	\$7,401,258
Sales Tax	2,621,990	2,551,255	2,435,992	2,408,301	2,383,155	2,311,867
Motor Vehicle Fuel Tax	1,227,987	1,337,898	1,347,902	1,309,222	1,299,759	1,278,969
Grants and Contributions (not restricted to specific programs)	660,115	11,008	12,346	75,785	13,336	234,237
Unrestricted Investment Eamings	248,534	170,879	236,936	358,274	549,528	500,338
Transfers	(100,433)	(157,127)	(276,246)	(120,930)	(107,366)	(106,816)
Total Governmental Activities	\$10,572,481	\$9,954,959	\$10,285,774	\$10,900,039	\$11,208,748	\$11,619,853
Business-type Activities:	977		900	007	007	
Unicouloted myestillem Edilings Transfere	100 433	160 127	276.246	120 020	103,417	416 A16
Total Business-type Activities	\$218.962	\$264.850	\$409.646	\$188.339	\$216.783	\$228.368
Total Primary Government	\$10,791,443	\$10,219,809	\$10,695,420	\$11,088,378	\$11,425,531	\$11,848,221
CHANGE IN NET ASSETS						
Governmental Activities	\$1,047,898	(\$415,599)	(\$1,095,004)	(\$1,097,662)	\$2,485,983	\$513,656
Business-type Activities	117,801	284,845	(760,389)	(889,551)	169,119	862,390
Total Filliary Government	860,001,14	(\$130,734)	(\$60,000,14)	(\$17,108,14)	Z01,000,7¢	\$1,576,040

## CITY OF ADRIAN FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

				FISCAL YEAR						
	FY1998-99	FY1998-99 FY1999-2000	FY2000-01	FY2001-02	FY2002-03	FY2003-04	FY2002-03 FY2003-04 FY2004-05 FY2005-06 FY2006-07	FY2005-06	FY2006-07	FY2007-08
General Fund Reserved Unreserved	\$107,722 5.273.590	\$146,824 5.746.147	\$150,254 6.647,473	\$151,423 7.051,521	\$1,880,375 5.588.179	\$927,493	\$804,255	\$485,350 5.558,816	\$803,801	\$897,604
Total General Fund	\$5,381,312	\$5,892,971	\$6,797,727	\$7,202,944	\$7,468,554	\$7,237,093	\$6,562,368	\$6,044,166	\$6,123,518 \$5,867,914	\$5,867,914
All Other Governmental Funds Reserved	\$465.722	\$410.381	\$438.442	\$434.369	\$1,856,968	\$2,008,395	\$1,319,835	\$1.643.008	\$2,221,965	\$1,250,348
Unreserved, Reported in: Special Revenue Funds	\$2 574.813	\$2.815.685	\$2 293 233	\$2.430.783	\$2,854,433		\$2.489.803	\$2.159.189	\$2,414,421	\$2,263,087
Endowment Fund	0	0	0	0	0		66,394	66,850	562,878	659,416
Debt Service Funds	0	0	0	0	0	0	0	0	0	0
Total All Other Governmental Fun \$3,040,535	\$3,040,535	\$3,226,066	\$2,731,675	\$2,865,152	\$4,711,401	\$4,747,830	\$3,876,032	\$3,869,047	\$5,199,264	\$4,172,851
Total Governmental Funds	\$8,421,847	\$8,421,847 \$9,119,037	\$9,529,402	\$9,529,402 \$10,068,096 \$12,179,955 \$11,984,923 \$10,438,400 \$9,913,213 \$11,322,782 \$10,040,765	\$12,179,955	\$11,984,923	\$10,438,400	\$9,913,213	\$11,322,782	\$10,040,765

## CITY OF ADRIAN CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

1,092,000 \$584,601 , % 3,912,022 1,211,766 550,344 343,271 259,035 500,107 (\$1,777,336) 70,879 1,169,690 803,207 127,000 60,184 \$15,209,387 (3,357,638) (\$1,192,735) 22,708 255,400 \$2,061,328 5,095,796 2,940,474 151,531 \$16,986,723 270,139 101,854 1,040,754 FY2007-08 3,842,197 \$1,860,358 (2,091,558) -% 3,078,788 773,074 537,168 2,009,137 129,097 \$16,469,685 74,099 340,765 248,759 549,528 (\$398,618) \$1,640,769 (\$231,200) 444,147 12,000 496,028 113,072 \$14,828,916 \$1,409,569 279,866 \$2,056,289 5,197,748 1,032,473 31,187 4,616,318 920,082 109,075 1,173,270 FY2008-07 \$1,441,182 (1,567,751) 6.4% (\$525,187)(\$126,569)5,659,027 210,360 486,327 281,485 363,084 290,659 358,274 359,417 595,793 \$14,554,440 42,870 \$14,155,822 84,380 656,057 965,312 ,867,403 728,100 41,314 3,953,373 \$2,089,689 4,833,758 3,093,654 FY2005-08 (\$37,905) (\$1,270,277) \$1,385,504 (1,661,750) FY2003-04 FY2004-05 78,873 \$14,627,499 2.3% (\$276,246)63,631 336,219 324,033 236,936 763,001 806,513 1,062,495 276,273 198,448 (\$1,546,523) \$6,433,580 87,764 262,278 13,141 24 944 46,834 \$13,357,222 3,958,348 2,644,688 ,098,841 2,260,361 \$2,189,291 4,818,431 \$2,364,135 (2,521,262) (\$195,032) 83,253 189,563 49,629 87,536 \$15,060,047 \$13,950,330 (\$157,127) 2.3% 184,207 89,145 3,988,935 170,879 \$15,008,280 \$13,912,425 \$1,772,172 4,544,000 1,412,504 615,400 65,345 314,117 326,021 ,282,212 1,322,348 912,372 2,272,317 130,170 2,144,444 \$1,888,272 (1,988,705) 1,200,000 \$1,099,567 (\$51,767) 1.0% 2,232,404 2,782,935 1,424,600 1,226,250 70,670 280,389 800,346 301,299 275,172 \$1,822,635 4,533,806 \$1,047,800 66,458 286,010 1,262,351 904,533 FY2002-03 5,843,118 4,160,844 1,415,214 246,409 \$13,174,736 4,253,144 1,110,080 \$1,163,016 (1,222,745)(\$59,729) 1.2% 5,866,051 57,364 178,051 519,158 4,213,929 \$541,602 207,843 78,665 \$601,331 321,521 291,757 \$13,776,067 64,858 416,449 642,379 \$1,505,288 2,114,545 2,066,253 1,992,544 FY2001-02 \$1,371,955 (1,422,200) FISCAL YEAR 2.2% (\$50,245) 173,988 731,162 4,318,144 67,454 295,690 304,369 613,782 \$5,549,836 63,917 884,164 607,408 \$13,607,934 66,389 \$464,165 \$413,920 058'626'1 \$13,143,769 4,026,042 889,738 2,714,927 1,831,498 \$1,437,634 187,691 FY2000-01 \$755,861 (793,557) 1.7% FY1999-2000 \$5,432,018 103,369 155,934 230,836 4,094,996 307,619 287,544 490,747 \$738,306 (\$32,696) \$700,610 377,319 798,058 880,541 1,817,510 17,700 \$11,603,004 62,870 \$12,341,310 4,333,602 150,000 ,794,139 1,256,400 29,602 \$10,919,703 \$1,055,232 (1,074,956) 2.3% 3,947,172 888,753 136,077 3,932,824 268,368 439,577 \$1,116,941 (\$19,724) 300,442 638,527 694,931 \$1,099,217 67,808 152,262 71,887 \$12,038,844 184 423 FY1998-99 1,455,220 ,688,061 1,220,051 1,506,421 Fee Trust - for beautification purposes Community & Economic Development **NET CHANGES IN FUND BALANCES** Interest and Fiscal Charges Fotal Other Financing Sources (Uses) Other Financing Sources (Uses): Use and Admission Charges Other Tax Related Revenue Debt Service as a Percentage of Intargovernmental - Federal over/(under) Expenditures Intergovernmental - State Non-Capital Expenditures Principal Retirement Contribution from DDA Charges for Services Special Assessments General Government Culture & Recreation Investment Earnings Public Contributions Administrative Fees Licenses & Permits Fines and Fees Excess of Revenues Loan Proceeds Other Services Capital Outlay Total Expenditures Transfers Out Public Safety Public Works Debt Service EXPENDITURES Transfers In Total Revenues REVENUES Other

### **EXHIBIT B-5**

# CITY OF ADRIAN PROGRAM REVENUES BY FUNCTION/PROGRAM LAST SIX FISCAL YEARS (accrual basis of accounting)

			FISCAL YEAR			
	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08
Function/Program						
Governmental Activities:						
Charges for Services:						
General Government	\$177,973	\$395,718	\$1,082,559	\$978,001	\$1,039,539	\$1,060,215
Public Safety	451,276	286,899	368,149	559,959	437,977	424,561
Public Works	1,786	1,877	991	27,872	1,963	28,950
Culture and Recreation	302,389	474,626	534,963	494,618	474,798	346,796
Other Services	11,713	291,274	273,882	197,457	248,438	282,677
Community & Economic Development	113,158	386,548	5,543	302,534	365,518	225,048
Highways, Streets and Bridges	79,529	174,267	62,788	105,412	117,127	143,755
Operating Grants and Contributions	1,998,359	1,475,227	1,031,695	890,496	1,955,976	1,337,035
Capital Grants and Contributions	1,199,683	315,904	72,978	69,014	1,027,519	87,562
Total Governmental Activities	\$4,335,866	\$3,802,340	\$3,433,548	\$3,625,363	\$5,668,855	\$3,936,599
Business-type Activities:						
Charges for Services:						
Wastewater System	\$2,275,150	\$2,543,309	\$2,673,090	\$2,711,762	\$3,461,125	\$3,583,307
Water System	2,737,791	2,773,621	2,900,909	2,910,664	3,273,365	3,252,666
Dial-A-Ride System	62,697	62,691	77,507	87,590	908'66	100,066
Automobile Parking System	100,554	111,815	80,239	46,841	110,481	94,902
Storm Water Utility	252,937	263,965	363,813	281,679	280,598	292,579
Operating Grants and Contributions	208,931	205,471	222,458	228,039	239,326	311,794
Capital Grants and Contributions	245,283	50,111	0	110,932	74,819	845,647
Total Business-type Activities	\$5,883,343	\$6,010,983	\$6,318,016	\$6,377,507	\$7,539,520	\$8,480,961
Total Primary Government	\$10,219,209	\$9,813,323	\$9,751,564	\$10,002,870	\$13,208,375	\$12,417,560

### **EXHIBIT B-6**

CITY OF ADRIAN

TAX REVENUES BY SOURCE - GOVERNMENTAL FUNDS

LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

	TOTAL	9,336,573	9,630,383	9,929,897	9,937,344	10,024,302	9,982,205	10,426,481	10,755,012	10,759,584	10,997,259		\$1,660,686	17.8%		\$237,675	2.2%
	OTHER	67,808	103,369	63,917	57,364	70,670	74,212	87,764	210,360	100,373	148,386		\$80,578	118.8%		\$48,013	47.8%
MOTOR VEH.	<b>FUEL TAX</b>	1,235,679	1,267,181	1,306,000	1,269,779	1,488,524	1,391,904	1,469,145	1,477,324	1,299,758	1,278,968		\$43,289	3.5%		(\$20,790)	-1.6%
SALES	TAX	2,697,145	2,827,815	3,010,144	2,944,150	2,621,990	2,551,255	2,435,992	2,408,301	2,383,155	2,311,867		(\$385,278)	-14.3%		(\$71,288)	-3.0%
PROPERTY	TAXES	5,335,941	5,432,018	5,549,836	5,666,051	5,843,118	5,964,834	6,433,580	6,659,027	6,976,298	7,258,038	Change	\$1,922,097	36.0%	Change 2007-08 over/(under) 2006-07	\$281,740	4.0%
FISCAL	YEAR	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	Change	Amount	Percent	Change 2007-08 over	Amount	Percent

CITY OF ADRIAN
ASSESSED VALUE AND TAXABLE VALUE OF REAL AND PERSONAL PROPERTY
LAST TEN FISCAL YEARS

FISCAL	RESIDENTIAL	RESIDENTIAL COMMERCIAL	INDUSTRIAL	PERSONAL	TOTAL ASSESSED	LESS: TAX-EXEMPT	TOTAL TAXABLE	TOTAL DIRECT TAX
YEAR	PROPERTY	PROPERTY	PROPERTY	PROPERTY	VALUE	PROPERTY	VALUE	RATE
1998-99	197,750,500	85,697,900	15,657,000	58,388,600	357,494,000	31,430,274	326,063,726	16.0524
1999-00	207,205,000	91,202,200	16,182,900	63,786,600	378,376,700	37,218,512	341,158,188	15.7750
2000-01	219,406,000	96,347,600	16,846,400	68,333,300	400,933,300	42,946,813	357,986,487	15.5828
2001-02	232,638,900	101,140,300	18,552,100	66,895,200	419,226,500	48,679,000	370,547,500	15.2443
2002-03	245,113,050	107,306,900	17,777,500	66,333,700	436,531,150	52,971,038	383,560,112	15.2426
2003-04	259,696,900	112,120,800	16,988,700	65,246,100	454,052,500	56,828,160	397,224,340	15.7340
2004-05	276,738,900	117,518,100	16,967,300	62,610,900	473,835,200	63,540,690	410,294,510	15.7340
2005-06	302,506,900	126,012,800	16,574,500	62,559,100	507,653,300	80,749,280	426,904,020	15.6912
2006-07	306,196,000	145,415,900	19,690,800	62,098,200	533,400,900	82,677,099	450,723,801	15.6039
2007-08	297,690,300	145,860,400	23,674,000	62,986,700	530,211,400	79,611,554	450,599,846	15.6039

Source: Lenawee County Equalization Report

CITY OF ADRIAN
DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS

1		๋อ	CITY DIRECT RATES	ES		OVERLAPPING HOMESTEAD TAX RATES	HOMESTEA	D TAX RATE	S
		GENERAL			TOTAL				
		OBLIGATION	SOLID	LOCAL	DIRECT	INTERMEDIATE		ADRIAN	MADISON
FISCAL	BASIC	DEBT	WASTE	STREET	ΤĄΧ	SCHOOL	LENAWEE	SCHOOL	SCHOOL
YEAR	RATE	SERVICE	COLLECTION	IMPROVEMENTS	RATE	DISTRICT*	COUNTY	DISTRICT	DISTRICT
1998-99	14.0124	0.5400	0.5000	1.0000	16.0524	6.6849	5.9178	7.2000	7.5500
1999-00	13.9282	0.5250	0.3254	0.9964	15.7750	6.6073	5.6554	7.0000	7.7000
2000-01	13.8655	0.4000	0.3258	0.9915	15.5828	7.7073	5.6420	7.0000	7.8000
2001-02	13.8544	0.000	0.3992	0.9907	15.2443	7.6446	5.6165	6.9500	7.8000
2002-03	13.8198	0.000	0.4338	0.9890	15.2426	7.5465	5.8191	0000.9	7.7500
2003-04	13.7507	0.0000	1.0000	0.9833	15.7340	7.4867	5.7730	0000.9	7.8000
2004-05	13.7507	0.0000	1.0000	0.9833	15.7340	7.4102	5.7145	0000.9	6.9300
2005-06	13.7108	0.000	1.0000	0.9804	15.6912	7.2900	5.6270	9.4600	7.3000
2006-07	13.6293	0.0000	1.0000	0.9746	15.6039	7.2898	5.6270	10.3200	8.6000
2007-08	13.6293	0.000	1.0000	0.9746	15.6039	7.2796	5.6128	10.1100	8.5626

Source: Lenawee County Apportionment Report

Note: Adrian and Madison School Districts include State Education Tax (SET) on Homesteads, as well as
School Debt millage and School Building & Site millage.

\* Includes Special Education and Vocational Education

### CITY OF ADRIAN PRINCIPAL PROPERTY TAX PAYERS CURRENT YEAR AND NINE YEARS AGO

	PERCENT OF TOTAL TAXABLE	VALUE 0.00%	00:00	3.67%			0.00%	1.23%	1.32%	0.87%	0.79%	1.32%	1.25%														5.26%	1.80%	5.26%	%69.0	%99.0	30.24%
FY1998-99		RANK		က		<b>-</b>		8	2	12	5	9	7		11	6											2	4	10	4	15	
	TAXABLE	VALUE		11,964,700		29,406,700		4,000,700	4,317,700	2,849,300	2,560,000	4,317,400	4,075,700		3,261,400	3,304,100											17,141,000	5,870,000	3,271,900	2,259,000	2,160,700	\$98,599,600
	PERCENT OF TOTAL TAXABLE	<u>VALUE</u> 4.53%	4.10%	3.92%	1.46%	1.46%	1.38%	1.30%	1.29%	1.01%	0.85%	0.84%	0.66%	0.60%	%09.0	0.56%	0.47%	0.46%	0.45%	0.45%	0.45%	0.44%	0.44%	0.41%	0.41%	0.39%						28.91%
FY2007-08		L T	2	က	4	5	9	7	80	თ	9	Ξ	12	13	4	15	16	17	18	19	20	21	22	23	24	22						
	TAXABLE	VALUE 20,424,447	18,472,800	17,655,856	6,583,400	6,561,100	6,212,841	5,872,220	5,797,269	4,543,802	3,848,900	3,803,460	2,954,535	2,695,000	2,692,810	2,511,158	2,101,100	2,068,500	2,048,600	2,033,332	2,033,141	1,973,800	1,961,936	1,842,100	1,836,900	1,740,151						\$130,269,158
'		TYPE OF BUSINESS MANUFACTURING	MANUFACTURING	MANUFACTURING	RETAIL	MANUFACTURING	RETAIL-MALL	MANUFACTURING	RETAIL	MANUFACTURING	MANUFACTURING	UTILITY	UTILITY	HOUSING	RETAIL	MANUFACTURING	HOUSING	HOUSING	LODGING	INSURANCE	EDUCATION	HOUSING	HOUSING	HOUSING	HOUSING	BANKING	MANUFACTURING	RETAIL MALL	RETAIL	MANUFACTURING	MANUFACTURING -	ı
		<u>TAXPAYER</u> INERGY AUTOMOTIVE	INTEVA PRODUCTS, LLC	ANDERSON DEVELOPMENT	SENAFAR INVESTMENTS, LLC	SOLVAY AUTOMATIVE, INC.	EQUITY ASSETS MANAGEMENT	WYATT REAL ESTATE (VENCHURS)	MEIJER INC.	ADRIAN STEEL	BIOLAB, INC.	CONSUMERS ENERGY	CITIZENS GAS & FUEL COMPANY	PEDCOR INVESTMENTS	FISCHER FAMILY TRUST (LOWE'S)	ADRIAN FABRICATORS	FOUR SEASONS HOUSING ASSOC	MINK-FRIENDLY VILLAGE OF ADRIAN	TRI-STATE MICHIGAN ASSOCIATES	HJM DEVELOPMENT, LLC	SIENA HEIGHTS UNIVERSITY	MAPLE WOODS PARTNERS	NOB HILL APARTMENTS, LLC	ADRIAN PLACE APARTMENTS	SAND CREEK APARTMENTS	BANK OF LANAWEE	DELPHI AUTOMOTIVE	GREENLAND VISTAS	CHARLES A. GREENAN TRUST	GARDEN STATE TANNING	SIMPLEX	IOIAL

SOURCE: City of Adrian Assessing Office

\$326,063,726

\$450,599,554

TAXABLE VALUE

# CITY OF ADRIAN PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

		COLLECTED WITHIN THE	HIN THE			
	TAXES LEVIED	FISCAL YEAR OF THE LEVY	THE LEVY	COLLECTIONS	TOTAL COLLECTIONS TO DATE	IONS TO DATE
FISCAL	FOR THE		PERCENT	IN SUBSEQUENT		PERCENT
YEAR	FISCAL YEAR	AMOUNT	OF LEVY	YEARS	AMOUNT	OF LEVY
1998-99	5,016,756	4,738,367	94.45%	4,893	4,743,260	94.55%
1999-00	4,962,176	4,822,163	97.18%	19,279	4,841,442	97.57%
2000-01	5,094,237	5,001,594	98.18%	299	5,002,193	98.19%
2001-02	5,210,649	5,129,617	98.44%	5,835	5,135,452	89.56%
2002-03	5,278,776	5,196,857	98.45%	4,113	5,200,970	98.53%
2003-04	6,078,050	5,948,936	97.88%	15,898	5,964,834	98.14%
2004-05	6,260,655	6,028,639	96.29%	42,487	6,071,126	%26.96
2005-06	6,558,928	6,237,099	82.09%	58,634	6,295,733	95.99%
2006-07	7,031,115	6,659,027	94.71%	210,360	6,869,387	%07.76
2007-08	7,324,834	7,258,038	%60.66	39,006	7,297,044	99.62%

Source: City of Adrian Department of Treasury

CITY OF ADRIAN RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

GENERAL

				PER	CAPITA	108	87	109	89	474	754	712	783	982	1,243
		PERCENT	P	PERSONAL	INCOME	0.5%	0.4%	0.5%	0.4%	2.2%	3.5%	3.3%	3.6%	4.6%	%0.9
			TOTAL	PRIMARY	GOVT	2,385,000	1,930,000	2,402,309	1,978,644	10,532,948	16,740,808	15,827,360	17,402,291	22,102,717	27,622,468
	DRINKING	WATER	REVOLVING	FUND	LOANS***	0	0	0	0	4,850,991	5,665,000	5,445,000	5,220,000	4,985,000	9,913,731
		SEWER	REVOLVING	FUND	LOAN	0	0	0	0	2,946,566	8,920,000	8,570,000	8,215,000	7,850,000	7,475,000
		SEWER	SYSTEM	REVENUE	BONDS	0	0	0	0	0	0	0	2,983,031	8,496,529	8,375,874
		WATER	SYSTEM	REVENUE	<b>BONDS #2</b>	775,000	750,000	700,000	475,000	250,000	0	0	0	0	0
		WATER	SYSTEM	REVENUE	BONDS #1	350,000	175,000	0	0	0	0	0	0	0	0
		TOTAL	GENERAL	OBLIGATION	BONDS**	1,260,000	1,005,000	1,702,309	1,503,644	2,485,391	2,155,808	1,812,360	984,260	771,188	1,857,863
	PARKS &	RECREATION	INSTALLMENT	PURCHASE	AGREEMENTS	68,351	1,035,604	962,309	883,644	2,000,391	1,810,808	1,612,360	884,260	771,188	1,203,963
		STORM	WATER	UTILITY	BONDS	695,000	625,000	550,000	470,000	385,000	295,000	200,000	100,000	0	0
FUND	LAND	CONTRACT/	INSTALLMENT	PURCHASE	CONTRACT	0	0	0	0	0	0	0	0	0	653,900
			FIRE	STATION	BONDS	300,000	150,000	0	0	0	0	0	0	0	0
			AUTO	PARKING	BONDS	265,000	230,000	190,000	150,000	100,000	20,000	0	0	0	0
				FISCAL	YEAR	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08

Land Contract: 250 W. Church St.;
 Includes Installment Purchase: 153/155 E. Maumee St.
 Installment Purchase: 153/155 E. Maumee St.

\*\*\*Ground Water Source Development and Water Distribution System Improvements

## RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS CITY OF ADRIAN

	PER	CAPITA**	\$57.02	\$45.48	\$77.04	\$67.69	\$111.88	\$97.04	\$81.58	\$44.31	\$34.71	\$83.63
PERCENT OF TAXABLE	VALUE OF	PROPERTY*	0.39%	0.29%	0.48%	0.41%	0.65%	0.54%	0.44%	0.23%	0.17%	0.41%
TOTAL	OBLIGATION	BONDS	1,260,000	1,005,000	1,702,309	1,503,644	2,485,391	2,155,808	1,812,360	984,260	771,188	1,857,863
PARKS & RECREATION INSTALLMENT	PURCHASE	AGREEMENT	0	0	962,309	883,644	2,000,391	1,810,808	1,612,360	884,260	771,188	1,203,963
STORM	UTILITY	BONDS	695,000	625,000	550,000	470,000	385,000	295,000	200,000	100,000	0	0
GENERAL FUND LAND CONTRACT/ INSTALLMENT	PURCHASE	CONTRACT	0	0	0	0	0	0	0	0	0	653,900
FIRE	STATION	BONDS	300,000	150,000	0	0	0	0	0	0	0	0
AUTO	PARKING				190,000	150,000	100,000	50,000	0	0	0	0
	FISCAL	YEAR	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

\* See Exhibit C-1 for property value data.

\*\* Population data can be found in Exhibit E-1.

# CITY OF ADRIAN DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF JUNE 30, 2007

ESTIMATED	DEBT PERCENTAGE OVERLAPPING	OUTSTANDING APPLICABLE* DEBT		ide Discontinuity Taxon	vith Property Taxes	vith Property Taxes
			Governmental Unit	Dobt Boneid with Branch	Debt Repaid with Propert	Debt Repaid with Property Taxes

DIRECT DEBT:

\$31,864,110		\$65,305,663	Total Direct and Overlapping Debt
\$30,006,247		\$63,447,800	Net Overlapping Debt
1,917,485	22.64%	8,470,000	Lenawee County
492,755	33.34%	1,477,800	Madison School District
\$27,596,007	51.58%	\$53,500,000	Adrian Public Schools
			OVERLAPPING DEBT:
\$1,857,863		1,857,863	Net Direct Debt
653,963	100.00%	653,963	Installment Loan Purchase
			Parks & Recreation-Marvin Farm
250,000	100.00%	220,000	Installment Loan Purchase
			Parks & Forestry - 381 Miles Dr.
111,900	100.00%	111,900	Land Contract
			General Fund - 250 W. Church St.
\$542,000	100.00%	\$542,000	Installment Loan Purchase
			General Fund - 153/155 E. Maumee

Sources: Taxable Value data used to estimate applicable percentages provided by the Lenawee County Equalization Department. Debt outstanding provided by each governmental unit.

this does not imply that every taxpayer is a resident and, therefore, responsible for repaying the debt of each overlapping schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Adrian. This process recognizes that, when considering the City's ability to issue and repay long-Overlapping governments are those that coincide, at least in part, with the geographical boundaries of the City. This term debt, the entire debt burden borne by the residents and busineeses should be taken into account. However, government. Note:

For debt repaid with propety taxes, the percentage of overlapping debt applicable is estimated using taxable property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable value that is within the City's boundaries and dividing it by each unit's total taxable value.

# CITY OF ADRIAN LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

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Exhibit D-4

	\$450,599,846	45,059,985				1,857,863	43,202,122
2007-08				\$1,745,963	111,900		
Legal Debt Margin Calculation for Fiscal Year FY2007-08	Taxable Value	Debt Limit (10% of Taxable Value)	Debt Applicable to Limit:	Installment Purchase Agreements	Land Contract	Total Debt Applicable to Limit	Legal Debt Margin

					Fiscal Year					
	FY1998-99	-Y1998-99 FY1999-00	FY2000-01	FY2001-02	FY2002-03	FY2000-01 FY2001-02 FY2002-03 FY2003-04 FY2004-05 FY2005-06 FY2006-07	FY2004-05	FY2005-06	FY2006-07	FY2007-08
Debt Limit	\$31,252,376	\$31,252,376 \$32,606,373	\$34,115,819	\$35,798,649	\$37,054,750	\$34,115,819 \$35,798,649 \$37,054,750 \$38,356,011 \$41,029,451 \$42,690,402 \$45,072,380	\$41,029,451	\$42,690,402	\$45,072,380	\$45,059,985
Total Debt Applicable to Limit	1,260,000	1,260,000 1,005,000	1,702,309	1,503,644	2,485,391		2,155,808 1,812,360	884,260	771,188	1,857,863
Legal Debt Margin	\$29,992,376	\$31,601,373	\$32,413,510	\$34,295,005	\$34,569,359	\$36,200,203	\$39,217,091	\$41,806,142	\$29,992,376 \$31,601,373 \$32,413,510 \$34,295,005 \$34,569,359 \$36,200,203 \$39,217,091 \$41,806,142 \$44,301,192	\$43,202,122
Total Debt Applicable to Limit as a Percentage of Debt Limit	4.03%	3.08%	4.99%	4.20%	6.71%	5.62%	4.42%	2.07%	1.71%	4.12%

Note: The statutory debt limit of net bonded indebtedness incurred for all public purposes shall not, at any one time, exceed 10% of the State Equalized Valuation of taxable property in the City, except that this limit may be exceeded by 3/8th of one (1%) percent in the case of fire, flood, or other calamity. By law, the general obligation debt subject to the limitation may be offset by amounts set aside for repaying general obligation bonds. This limitation does not include bonds issued in anticipation of the payment of special assessments, nor bonds issued pursuant to court order for sewage or gargage disposal system. The Michigan State Bond Act provides that the total debt in special assessment bonds for which the credit of the City is pledged shall not exceed 12% of the assessed valuation of taxable property of the City, nor shall such bonds be issued in any calendar year in excess of 3% of the assessed valuation of taxable property of the City unless voted.

Source: City Records

# CITY OF ADRIAN PLEDGED REVENUE COVERAGE LAST TEN FISCAL YEARS

			COVERAGE							0.71	0.30	1.51	0.88
		ERVICE	INTEREST	'   	0	0	0	0	0	214,310	207,594	200,812	278,485
UE BONDS		DEBT SERVICE	PRINCIPAL	0	0	0	0	0	0	350,000	355,000	365,000	765,000
SEWER SYSTEM REVENUE BONDS	RET	AVAILABLE	REVENUE	\$973,455	\$878,211	\$650,984	\$673,183	\$263,428	\$400,592	\$401,379	\$166,515	\$855,486	\$922,884
SEWER SYS	LESS:	OPERATINGA	<b>EXPENSES</b>	1,519,952	1,721,121	1,976,128	1,800,137	2,011,722	2,142,717	2,271,711	2,545,247	2,605,639	2,660,423
	UTILITY	SERVICE	CHARGES	2,493,407	2,599,332	2,627,112	2,473,320	2,275,150	2,543,309	2,673,090	2,711,762	3,461,125	3,583,307
			COVERAGE	3.75	3.01	0.76	3.24	1.46		1.22	1.63	2.44	2.51
		RVICE	INTEREST			34,200				137,453		_	121,625
E BONDS		DEBT SERVICE	PRINCIPAL	200,000	225,000	962,309	225,000	250,000	0	220,000	225,000	235,000	240,000
STEM REVENU	NET	AVAILABLE	REVENUE	\$962,384	\$815,446	\$761,790	\$795,645	\$374,145	\$680,157	\$437,359	\$580,410	\$886,183	\$908,059
WATER SYSTEM REVENUE BONDS	LESS:	OPERATING	EXPENSES	1,470,451	1,659,934	1,648,469	1,784,152	2,363,646	2,093,464	2,463,550	2,330,251	2,387,182	2,344,607
	UTILITY	SERVICE	CHARGES	2,432,835	2,475,380	2,410,259	2,579,797	2,737,791	2,773,621	2,900,909	2,910,661	3,273,365	3,252,666
'		FISCAL	YEAR	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2006-07

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest, depreciation, or amortization expenses.

CITY OF ADRIAN
DEOMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN FISCAL YEARS

UNEMPLOYMENT	2.0%	2.5%	2.6%	7.8%	6.7%	8.4%	7.8%	6.4%	6.2%	8.5%	11.2%
SCHOOL	4,375	4,279	4,291	4,075	3,980	3,972	3,820	3,786	3,663	3,630	3,670
MEDIAN	32.6	32.6	32.6	32.6	31.6	31.6	31.6	31.6	31.6	32.0	32.3
PER CAPITA PERSONAL	\$21,435	\$21,435	\$21,435	\$21,435	\$21,588	\$23,200	\$24,800	\$24,788	\$22,173	\$21,481	\$20,860
PERSONAL	\$473,649,195	\$473,649,195	\$473,649,195	\$473,649,195	\$479,577,420	\$515,388,000	\$550,932,000	\$550,665,420	\$492,573,195	\$477,197,467	\$463,401,394
MOLEVITAGO	22,097	22,097	22,097	22,097	22,215	22,215	22,215	22,215	22,215	22,215	22,215
FISCAL	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08

Adrian Board of Education; Unemployment Rates from Michigan Employment Security Commission. Sources: Population, Personal Income and Median Age from U.S. Census Bureau; School Enrollments from

**CURRENT YEAR AND NINE YEARS AGO** CITY OF ADRIAN PRINCIPAL EMPLOYERS

	Ŀ	FY 2007-08		FΥ	FY1998-99*	*
			PERCENTAGE			PERCENTAGE
			OF TOTAL CITY			OF TOTAL CITY
EMPLOYER	<b>EMPLOYEES</b>	RANK	<b>EMPLOYMENT</b>	EMPLOYEES	RANK	<b>EMPLOYMENT</b>
Lenawee Health Alliance	1,265	-	2.6%			
Lenawee County	220	7	2.4%			
Equity Assets Mgt. (Adrian Mall)	526	က	2.3%			
Adrian Public Schools	461	4	2.0%			
Lenawee Intermediate School District	400	2	1.8%			
Meijer, Inc.	400	9	1.8%			
Adrian Steel Company	370	7	1.6%			
Adrian Dominican Sisters	338	80	1.5%			
Hydro Aluminum	254	တ	1.1%			
Adrian College	250	10	1.1%			
Inergy Automotive	200	1	1.1%			
Lenawee Medical Care Facility	200	12	%9.0			
Venchurs Packaging, Inc.	200	13	%6.0			
Siena Heights University	184	14	%8.0			
City of Adrian	165	15	%2.0			
Inteva	160	16	%2.0			
Lenawee Christian Ministeries	156	17	%2.0			
Lowe's of Adrian	138	18	%9.0			
Cargotainer/Adrian Fabricators	100	19	0.4%			
	6,317		28.1%			
Total City Employment	22,500		100.0%			

Source: Lenawee County Chamber of Commerce \*Note: 1998-99 data not available; history will be built.

# CITY OF ADRIAN FULL-TIME CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

FUNCTION/PROGRAM	FY1998-99	FY1998-99 FY1999-200C F	-Y2000-01	FY2001-02	FY2002-03	FY2003-04 F	FY2004-05FY2005-06FY2006-07	Y2005-06 F	Y2006-07	FY2006-07
City Administrator	1.8	1.8	1.8	1.8	1.8	1.8	2.0	2.0	2.0	2.0
Finance Department	6.5	6.5	6.5	6.5	6.5	6.5	6.0	6.0	0.9	9.0
City Assessor	1.5	1.5	1.5	1.5	1.5	1.5	1.0	2.0	2.0	2.0
City Clerk	2.0	2.0	2.0	2.0	1.5	1.5	1.0	1.0	2.0	1.0
City Attorney	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	7.0	7.0
Human Resources	0.7	0.7	0.7	1.2	1.2	1.2	1.0	1.0	1.0	1.0
Cemetery	3.5	3.5	3.5	3.5	3.5	3.5	3.0	3.0	3.0	3.0
Community Development	3.0	4.0	5.0	4.5	10.0	10.0	10.0	10.0	4.0	5.0
Public Works/Engineer	15.5	15.5	14.5	14.5	10.5	10.5	13.0	13.0	12.0	12.0
Parks and Recreation	7.5	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0	7.0
Parks and Forestry	12.0	12.0	12.0	12.0	12.0	12.0	12.0	12.0	12.0	11.0
Public Library	8.0	8.0	8.0	8.0	8.0	8.0	0.9	0.9	0.9	0.9
Police Department	36.5	39.0	36.0	36.0	36.0	36.0	36.0	37.0	37.0	36.0
Fire Department	20.0	20.0	19.0	19.0	20.0	20.0	21.0	19.0	19.0	19.0
Utilities Department	37.0	38.0	40.0	41.0	40.0	42.0	43.0	41.0	40.0	40.0
Auto Parking Fund	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	0.0	0.0
Information Technology	0.0	0.0	0.0	0.0	0.0	0.0	0.0	2.0	2.0	2.0
Total	157.5	162.5	160.5	161.5	162.5	164.5	165.0	165.0	163.0	160.0

Source: City Finance Department Note: Inspection function transferred from Community Development to City Attorney in FY2006-07.

# CITY OF ADRIAN OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

FUNCTION/PROGRAM	FY1998-99 F	FY1999-2000	FY2000-01	FY2001-02	FY2002-03	FY2003-04	FY2004-05	FY2005-06	FY2006-07	FY2007-08
Police Department Physical Arrests Parking Violations Traffic Violations	783 8,449 2,771	609 9,161 2,288	789 8,450 3,200	986 8,121 3,600	1,010 8,098 3,500	1,034 8,190 3,964	1,604 5,945 3,758	1,779 2,989 3,178	1,662 4,437 1,864	1,438 6,270 1,287
Fire Department Non-Medical Emergencies EMS Rescue Responses Emergency Responses Fires Extinguished	2,151	2,220	2,163	2,243 85	1,970 83	2,156 68	481.0 1668.0 2,149 63	486 1,725 2,211 78	461 1,736 2,197 75	459 1,806 2,265 48
Refuse Collection Refuse Collected (tons) Recyclables (tons)	ς ς Z Z	4 4 2 2	ς ς Ż	ά ά Z Z	ΖΖ Ż	6,865 762	6,586 875	6,074 841	6,000	4,231 514
Public Works Street Resurfacing (miles) Cold/Hot Patch Repair (tons)	3.9 X.A.	N.A.	A.5	3.5 N.A.	2.9 236.1	4.1 214.7	3.6 212.8	4.9 164.0	3.7 124.5	2.1
Parks and Recreation Athletic Field Permits Issued Program Participants	179 30,868	167 38,554	161 37,981	179 37,249	173 34,874	173 35,118	164 21,710	91 21,654	110 18,190	77 15,962
Public Library Materials in Collection Circulation of Materials	81,335 67,684	77,335 73,191	79,500 70,619	82,301 75,106	85,950 77,181	89,761 79,313	93,741 81,504	96,540 75,013	96,273 76,895	95,461 82,501
Water New Connections Water Main Breaks Average Daily Consumption	58 3,773	28 12 3,785	1 28 3,397	41 33 3,517	34 30 3,613	28 15 3,580	13 16 3,270	13 25 3,156	5 32 3,598	6 38 3,459
(mousands of gallons) Peak Daily Consumption (thousands of gallons)	5,406	6,070	5,030	5,520	5,620	5,581	5,026	069'9	7,664	4,588
Waste Water Average Daily Sewage Treatment (thousands of gallons)	6,954	6,007	5,618	5,742	5,282	5,230	4,932	5,001	5,273	5,776
Transit Total Route Miles Passengers Note: 33% Fare incr July '05	150,683 88,601	153,349 95,900	149,986 92,337	161,731 95,724	159,491 91,657	156,934 91,138	162,777 94,531	146,413 80,244	144,291 81,063	144,900 81,365

Sources: Various Departments

Sources: Various Departments

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

EXHIBIT F-3

FUNCTION/PROGRAM	FY1998-99 F	998-99 FY1999-200C FY2000-01	FY2000-01	FY2001-02	FY2002-03	FY2003-04	FY2004-05	FY2005-06	FY2006-07	FY2007-08
Police Department Stations Patrol Vehicles Motorcycles	- 40	16 2	16 2	1 <del>1</del> 6 4	- 19 - 29	1 <del>1</del> 5 2	16 16	16 2	1 9 E	1 18 2
Fire Department Stations Emergency Vehicles Hydrants (Public/Private)	1 7 538	1 7 559	1 7 559	1 7 559	1 7 633	1 7 707	1 7 781	1 7 855	1 7 930	1 7 930
Public Works Streets (miles) Highways (miles) Bridges Streetlights Traffic Signals Parking Spaces	43.5 40.2 9.0 874 26 814	43.5 40.2 9.0 <b>874</b> 26	43.5 40.2 9.0 875 26	43.5 40.2 9.0 875 26 814	43.5 40.2 9.0 874 26	43.5 40.2 9.0 874 26 814	43.5 40.2 9.0 874 874 814	43.5 40.2 9.0 874 26	45.9 27.1 9.0 875 25	45.96 27.08 9.0 876 24
Parks and Recreation Acreage Playgrounds Basebalt Diamonds Soccer Fields Community Centers	672 6 10 0	672 6 10 0	672 6 10 0	672 6 10 5	672 6 10 5 5	672 6 10 5	674 6 10 5	674 6 10 5	674 6 10 5 5	674 6 10 5
Vater Water Mains (miles) Customers Storage Capacity (thousands of gallons) Average Pumpage (gallons/day)	90.20 6,651 2,500 3,300,000	91.20 6,693 2,500 3,600,000	91.20 6,609 2,50 <b>0</b> 3,600,000	91.20 6,473 2,500 3,600,000	91.20 6,631 2,500 3,600,000	93.00 6,652 2,500 3,600,000	93.00 6,652 2,500 3,600,000	93.00 6,652 2,500 3,600,000	136.00 6,652 2,500 3,600,000	137,44 6,432 2,500 3,100,000
Waste Water Sanitary Sewers (miles) Storm Sewers (miles) Treatment Capacity (gallons/day) Transit Minibuses	80.42 50.15 10,000,000	80.42 50.15 10,000,000	80.42 50.15 10,000,000	80.42 50.1 <b>5</b> 10,000,000	80.42 50.15 10,000,000	80.42 50.15 10,000,000	80.42 50.15 10,000,000	80.42 50.15 10,000,000	83.26 50.15 10,000,000	83.26 50.15 10,000,000



September 25, 2008

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Commission City of Adrian, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Adrian, Michigan, as of and for the year ended June 30, 2008, which collectively comprise the City of Adrian, Michigan's basic financial statements and have issued our report thereon dated September 25, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit, we considered the City of Adrian, Michigan's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Adrian's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Adrian's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the City's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City of Adrian's internal control.

September 25, 2008

To the Honorable Mayor and Members of the City Commission City of Adrian, Michigan

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### COMPLIANCE AND OTHER MATTERS

As part of obtaining reasonable assurance about whether the City of Adrian, Michigan's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management, the City Commission, Departments of the State of Michigan, and federal awarding agencies and pass through entities and is not intended to be and should not be used by anyone other than these specified parties.

Robertson, Eaton & Owen, P.C.



September 25, 2008

### REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO MAJOR PROGRAMS AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Commission City of Adrian, Michigan

#### COMPLIANCE

We have audited the compliance of the City of Adrian, Michigan with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2008. The City of Adrian, Michigan's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal programs is the responsibility of the City of Adrian, Michigan's management. Our responsibility is to express an opinion on the City of Adrian, Michigan's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Adrian, Michigan's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of Adrian, Michigan's compliance with those requirements.

In our opinion, the City of Adrian, Michigan complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2008.

September 25, 2008

To the Honorable Mayor and Members of the City Commission City of Adrian, Michigan

#### INTERNAL CONTROL OVER COMPLIANCE

The management of the City of Adrian, Michigan is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City of Adrian, Michigan's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal programs being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management, the City Commission, Departments of the State of Michigan, and federal awarding agencies and pass through entities and is not intended to be and should not be used by anyone other than these specified parties.

Robertson, Eaton & Owen, P.C.

#### CITY OF ADRIAN, MICHIGAN

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (AND RELATED STATE EXPENDITURES)

#### For the Year Ended June 30, 2008

***	Federal Grantor/ <u>Program Title</u>	Federal CFDA Number	Pass Through Entity's Identifying <u>Number</u>	Program or Award <u>Amount</u>	Federal Expenditures	State Expenditures
	U.S. Department of Transportation					
	USC Section 5311 Operating Assistance	20.509	2007-0156-Z3	Formula	\$ 55,964	\$
<b>←</b>	USC Section 5311 Operating Assistance	20.509	2002-0002-Z12	Formula	17,529	
	USC Section 5309 Capital	20.500	2002-0002-Z12	48,000	40,849	10,212
	USC Section 5311 Capital	20.509	2007-0156-Z2	88,000	85,404	21,351
	USC Section 5309 Capital	20.500	2001-0850/A2	375,000	341,135	85,284
E#4	USC Section 5309 Capital	20.500	2000-0460/A4	392,519	200,421	50,105
	USC Section 5311 Capital	20.509	MI-18-X038	16,000	2,714	
~=	Federal Aid Highway Program -CMAQ	20.205	46400-100221	75,400	3,530	882
	U.S. Department of Justice Edward Byrne Memorial Justice Assistance Grant	16.738	2007-DJ-BX-0427	12,543	12,121	
-	Edward Byrne State and Local Law Enforcement Assistance Grant	16.580	2005-DJ-BX-0326	12,779	1.704	
	Emorcement Assistance Grant	10.360	2003-DJ-BA-0320	12,//9	1,704	
	U.S. Environmental Protection					
-	Brownfield Assessment and Cleanup EPA Funds Passed Thru Michigan DEQ- Capitalization Grants For Clean	66.818	BF-96562701	400,000	96,903	
	Water State Revolving Funds EPA Funds Passed Thru Michigan DEQ- Capitalization Grants For Drinking	66.458	5239-01	2,489,399	53,322	216,023
	Water State Revolving Funds	66.468	7130-01	6,129,498	3,927,719	1,241,012
	U.S. Department of Homeland Security					
	Assistance to Firefighters	97.044	EMW-2006-FG-09431	35,280	23,913	2,657
	Total Expenditures of Federal Awards				\$ 4,863,228	

#### (PAGE 1 OF 2) CITY OF ADRIAN, MICHIGAN

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Year Ended June 30, 2008

#### SECTION I - SUMMARY OF AUDITORS' RESULTS

FINANCIAL STATEMENTS				
Type of auditors' report issued:	Unqualif	îed		
Internal control over financial reporting:				
* Material weakness(es) identified?		YES	<u>X</u>	NO
* Reportable condition(s) identified that are not considered to be material weaknesses?		YES	<u>X</u>	NONE REPORTED
Noncompliance material to financial statements noted?		YES	<u> X</u>	NO
FEDERAL AWARDS				
Internal control over major programs:				
* Material weakness(es) identified?		YES	<u>X</u>	NO
* Reportable condition(s) identified that are not considered to be material weaknesses?		YES	<u>X</u>	NONE REPORTED
Type of auditors' report issued on compliance for major program:	Unqualif	ied		
Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of Circular A-133?		YES	<u>X</u>	NO

#### (PAGE 2 OF 2) CITY OF ADRIAN, MICHIGAN

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the Year Ended June 30, 2008

#### SECTION I - SUMMARY OF AUDITORS' RESULTS

#### **IDENTIFICATION OF MAJOR PROGRAM:**

Auditee qualified as low-risk auditee?

CFDA Number	Pass Through Entity Identifying Number	Name of Federal Program
66.468 20.500	7130-01 2001-0850/A2	Drinking Water State Revolving Funds USC Section 5309 Capital
Dollar Threshold used to distinguish between type A and type B programs:	<u>\$ 300,000</u>	

#### **SECTION II - FINANCIAL STATEMENT FINDINGS**

YES X NO

NONE

#### SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

NONE



September 25, 2008

Honorable Mayor and Members of the City Commission City of Adrian, Michigan

We appreciate the opportunity to conduct your audit this year. We are writing to you as we complete the audit to communicate any control deficiencies we identified during the audit and whether these deficiencies (if any) are determined to be significant deficiencies or material weaknesses.

In planning and performing our audit of the financial statements of the City of Adrian, Michigan, for period ending June 30, 2008, we applied generally accepted auditing standards (GAAS) as we considered your internal control over financial reporting as a basis for designing our auditing procedures. We did this for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of your internal controls. Accordingly, as a part of your audit, we are not expressing an opinion on the effectiveness of your internal control.

Our consideration of internal control was for the limited purpose of conducting your organization's audit and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. It is important to note that control deficiencies are not necessarily problems you will choose to address, however, they do represent potential risks. Our job as your auditors is to ensure that you understand where you have these deficiencies or weaknesses so that you can make informed business decisions on how best to respond to these risks.

#### Significant Deficiencies

A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects your entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of your financial statements that is more than inconsequential will not be prevented or detected by your internal control. During our audit we found one significant deficiencies in internal control.

#### Materials Weaknesses

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by your internal control. During our audit we found no material weaknesses.

Finding considered a significant deficiency

#### Criteria:

Effective for the year ended June 30, 2008, Statement on Auditing Standards No. 112 titles Communicating Internal Control Related Matters Identified in an Audit (issued May 2006), requires us to communicate in writing when a client requires assistance to prepare the footnotes required in the annual audit report in accordance with accounting principles generally accepted in the United States of America.

Honorable Mayor and Members of the City Commission City of Adrian, Michigan

#### Condition

Currently, the City's Finance Department prepares the interim financial reports and assists the external auditor in the preparation of the annual audit report.

#### <u>Cause</u>

The Finance Department of the City does understand all information included in the annual financial statements; however, assistance of the external auditor was utilized in preparing the footnotes to the financial statements.

#### Effect

Utilization of the external auditor in preparing the footnotes to the financial statements assists management with the external financial reporting responsibility, to ensure their financial statements are accurate.

#### Recommendation

At this time, we recommend no changes to this situation and communicate this as required by professional standards. The current process meets the definition of a significant deficiency as defined in Statement on Auditing Standards No. 112.

#### Client Response

We are aware of this deficiency and believe it is not cost beneficial in our situation to develop this expertise. We will continue to use our external auditors for this technical assistance. We would expect this situation to be ongoing in future years.

In addition, other matters concerning the City and its operation are reported to you in the remainder of this report.

#### **Capital Assets for Internal Service Funds**

The City has two internal service funds – the Information Technology Fund and the Fire Department Motor Pool Fund. These funds provide services to other funds of the City. To have a truer picture of what costs these funds are incurring to provide these services, the City should consider capitalizing the capital assets used by the internal service funds, and showing related depreciation as expense in these funds.

#### Cash Management Procedures - Library

To strengthen internal control procedures in the area of cash, the City should review procedures at the City Library and make revisions for improvement.

Honorable Mayor and Members of the City Commission City of Adrian, Michigan

#### Retirement Plan

The actuarial report on the City's defined benefit pension plan (MERS) as of December 31, 2007 showed the unfunded actuarial accrued liability at \$7,205,491. The unfunded actuarial accrued liability at December 31, 2006 was \$5,872,651. The actual City's contributions to the pension plan was \$1,173,432 for the fiscal year 2007-08 compared to \$816,109 for fiscal year 2006-07.

#### Financial Condition

The City continues to maintain a good financial position. General Fund's fund balance was \$5,867,914 at June 30, 2008. The undesignated fund balance was \$1,339,725.

The new Downtown City Government Complex and its total projected cost between \$5 to \$6 million dollars will probably affect financial reserves of the City. Currently, the City has designated \$2,250,000 in General Fund's fund balance for this project.

All funds of the City had positive fund balances at June 30, 2008.

Again we appreciate the assistance provided by the City during our audit.

Robertson, Eaton & Owen, P.C.